

## **Actuarial Valuation Report**

City of Panama City Beach

General Employees' Pension Plan

Funding Results for the Year Ending September 30, 2023

Accounting Results for the Year Ending September 30, 2022





Ms. Holly J. White Assistant City Manager City of Panama City Beach 17007 Panama City Beach Parkway Panama City Beach, FL 32413

Re: Panama City Beach General Municipal Employees' Pension Plan

Dear Ms. White:

In accordance with your request, we have performed an actuarial valuation for the captioned pension plan as of October 1, 2022. The purposes of this report are to provide the contribution requirements for the Plan Year beginning October 1, 2022, and ending September 30, 2023, including measurements of the funded status of the plan. Disclosures for financial accounting were previously provided in a separate report dated March 1, 2023 and are included in this report for comparison purposes.

This report is intended for the sole use of the City of Panama City Beach and the Pension Board, and is intended only to supply information for the City and Board to comply with the stated purposes of the report and may not be appropriate for other purposes. Reliance on information contained in this report by anyone for other than the intended purposes, puts the relying entity at risk of being misled because of confusion or failure to understand applicable assumptions, methodologies, or limitations of the report's conclusions. Accordingly, no person or entity, including the City of Panama City Beach and the Pension Board, should base any representations or warranties in any agreement on any statements or conclusions contained in this report, without the written consent of Aon.

This report includes a Summary of Major Plan Provisions and a description of the Actuarial Basis used in the valuation. We relied on employee and financial data provided by the City. The Actuarial Cost Method used is considered acceptable under the Rules of the Department of Administration, Division of Retirement, Chapter 60T-1, Local Retirement Systems' Actuarial Reports.

A valuation model was used to develop the liabilities for the October 1, 2022 valuation. The valuation model relies on ProVal software, which was developed by Winklevoss Technologies, LLC. Experts within Aon selected this software and determined it is appropriate for performing valuations. We coded and reviewed the software for the provisions, assumptions, methods, and data of the Panama City Beach General Municipal Employees' Pension Plan. The undersigned relied on experts at Aon for the development of the capital market assumptions models underlying the discount rate and the expected rate of return.

#### STATEMENT BY ENROLLED ACTUARY

This actuarial valuation and/or cost determination was prepared and completed by the undersigned or under our direct supervision, and we acknowledge responsibility for the results. To the best of our knowledge, the results are complete and accurate, and in our opinion, the techniques and assumptions used are reasonable and meet the requirements and intent of Part VII, Chapter 112, Florida Statutes. There is no benefit or expense to be provided by the plan and/or paid from the plan's assets for which liabilities or current costs have not been established or otherwise provided for in the valuation. All known events or trends which may require a material increase in plan costs or required contribution rates have been taken into account in the valuation.

Respectfully submitted,

 $Stephen\ Lambert-Oswald,\ F.S.A.,\ E.A.,\ M.A.A.A.$ 

Enrollment No. 23-07225

August 2023

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Mitzi Silverstein, F.S.A., E.A., M.A.A.A.

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#### **Discussion of Results**

October 1, 2022

The results of the actuarial valuation of the Panama City Beach General Municipal Employees' Pension Plan as of October 1, 2022, are contained in this report. The actuarial valuation is based upon census data and trust fund financial statements provided to us by the City. There have been no significant plan changes since the Actuarial Valuation as of October 1, 2021.

The major results of the actuarial valuation are discussed below.

#### **Minimum Required Contribution**

The State minimum required contribution to be deposited by the City is developed on pages 3 and 4. The minimum required contribution includes recognition of excess contributions made in prior years.

	Plan Year Ended		
	09/30/22	09/30/23	
State Minimum Required Contribution	\$ 1,201,670	\$ 1,324,208	
Percent of Participants' Compensation	12.02%	11.99%	

Under a new state interpretation, the actual required contribution is not the dollar amount shown, which is based on estimated Participants' Compensation Below Normal Retirement Age. Rather it is to be based on the percentage shown here and actual Participants' Compensation Below Normal Retirement Age for the Plan Year.

#### **Actuarial Experience**

The approximate time-weighted rate of return on the Actuarial Value of Assets was 4.32% for the plan year ended September 30, 2022. For the same period, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was -18.1%. Investment experience compounded over the last 5 years has been approximately 8.0% per year. According to the Public Plans Data, the average expected rate of return in 2022 was 6.9% and the Florida Retirement System uses a rate of return of 7.0%. Salary increase experience was observed to be 9.0%, higher than the assumed salary increase of 4.5%. Salary experience compounded over the last 5 years has been approximately 6.5% per year.

#### **Funded Status**

One of the best measures of the Funded Status of a defined benefit plan is considered to be the level of funding of the Accumulated Plan Benefits and Vested Benefits. Accumulated Plan Benefits are those future benefit payments that are attributable to employees' service rendered prior to the valuation date based on employees' actual pay histories (or estimates thereof). This measurement of benefits does not take into account the effect of potential future salary increases. Vested Benefits are those benefits which become nonforfeitable after 10 years of Credited Service or which are attributable to employee contributions.

Based on this measurement of Funded Status, using the Actuarial Value of Assets and the discount rate of 7.0%, the plan appears adequately funded as of October 1, 2022. Funded status is highly dependent on the market value of assets and the discount rate used to measure the liabilities. The higher the discount rate, the lower the liabilities. Use of an above average discount rate or an above-market asset value will result in a higher funded status, but it is not an indication of the security of the pension benefits or the adequacy of funding.

	10/01/21	10/01/22
NET ASSETS AVAILABLE FOR BENEFITS*	\$ 45,113,338	\$ 46,459,168
Discount Rate	7.00%	7.00%
ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS		
TOTAL VESTED BENEFITS	\$ 39,351,351	\$ 41,177,003
Percent Funded	115%	113%
TOTAL ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS	\$ 40,183,654	\$ 42,039,081
Percent Funded	112%	111%

Another, more traditional measure of the Funded Status uses the Entry Age Normal Accrued Liability. This accrued liability equals the Present Value of Benefits less the Present Value of Future Entry Age Normal Costs. (See the description of the entry age normal method on the "Actuarial Cost Method" pages herein.) This accrued liability is independent of the actual plan assets and therefore may be a more reasonable "mile post" of how funded the Plan should be. It recognizes future compensation increases and is a measure of where the level of assets should be to date if all participants are proportionately funded over their individual careers as a level percentage of each participant's compensation. The figures below show the funded status disclosed under GASB 67 for the fiscal years ending September 30 of 2021 and 2022, respectively:

	10/01/21	10/01/22
MARKET VALUE OF ASSETS	\$ 50,899,026	\$ 41,133,108
ENTRY AGE NORMAL ACCRUED LIABILITY	\$ 46,174,005	\$ 49,897,583
Funded Ratio	110.23%	82.44%

City of Panama City Beach General Municipal Employees' Pension Plan Actuarial Report October 1, 2022

<sup>\*</sup> Actuarial Value of Assets

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## Development of Normal Cost for State Minimum Required Contribution

	<u>10/1/2021</u>	10/1/2022
1. Number of Participants		
Active Terminated with Vested Benefits Retirees and Beneficiaries Total	186 6 96 288	193 12 103 308
2. Participant's Compensation		
<ul><li>a. Below Normal Retirement Age</li><li>b. Beyond Normal Retirement Age</li><li>c. Total</li></ul>	\$ 9,568,659 <u>877,349</u> \$ 10,446,009	\$ 10,570,147
3. Present Value of Benefits		
Active Terminated with Vested Benefits Retirees Total	\$ 32,269,817 909,841 24,888,848 \$ 58,068,506	\$ 32,290,426 2,058,556 26,643,034 \$ 60,992,016
4. Entry Age Normal Accrued Liability	\$ 46,194,239	\$ 48,210,020
5. Actuarial Value of Assets	\$ 45,113,338	\$ 46,459,168
6. Unfunded Actuarial Accrued Liability	\$ 1,080,901	\$ 1,750,852
7. Past Excess Contributions	\$ 4,982	\$ 104,128
8. Normal Cost	\$ 1,881,187	\$ 2,020,536

## **State Minimum Required Contribution**

October 1, 2022

#### Plan Year Ended

	9/30/2022	9/30/2023
1. Normal Cost	\$ 1,881,187	\$ 2,020,536
2. Employee Contributions	\$ (869,935)	\$ (960,985)
3. Amortization of Actuarial Accrued Liability	\$ 55,007	\$ 133,724
4. Interest Adjustment on (1), (2), and (3) for Quarterly Payment	\$ 36,688	\$ 41,058
5. Expenses		
Current Year Estimate Equal to Prior Year's Actual Make-up for Shortfall in Prior Year's Estimate	\$ 105,086 (1,210)	\$ 151,336 46,250
Total	\$ 103,876	\$ 197,586
6. Past Excess Contributions plus Interest Adjusted for Quarterly Payment	\$ 5,153	\$ 107,711
7. Minimum Required Contribution by City for Fiscal Year = (1) + (2) + (3) + (4) + (5) - (6)	\$ 1,201,670	\$ 1,324,208
Percent of Participants' Compensation Below     Normal Retirement Age*	12.02%	11.99%

<sup>\*</sup> The actual required contribution is based on this percentage of actual, not estimated, Participants' Compensation Below Normal Retirement Age.

## **Unfunded Frozen Initial and Supplemental Liabilities**

	Initial Amount to be Amortized	Beginning Amortization Period	An	Original nortization Period (Years)	Years Remaining	Am	(BOY) Annual ortization Amount	E	amortized Balance as of 0/1/2022
Redetermined Liability (Fresh Start)*	\$ 1,604,807	10/1/2020		20	18	\$	119,352		1,584,553
10/01/2021 Unfunded Actuarial Accrued Liability	(515,866)	10/1/2021		10	9	\$	(62,696)		- (486,847)
10/01/2022 Unfunded Actuarial Accrued Liability	653,146	10/1/2022		10	10	\$	77,068		653,146
						\$	133,724		
			1.	Unamortized	Balance as c	of 10/	1/2022	\$	1,750,852
			2.	Past Excess	Contributions	;	-		104,128
			3.	Remaining U	Jnfunded Liab	ilities	= (1) - (2)	\$	1,646,724

<sup>\*</sup> The amortization assumes a 7.00% discount rate and an increasing annuity with a 3.00% payroll growth assumption.

## Schedule Illustrating the Amortization of Unfunded Liabilities Existing This Date

October 1, 2022

October 1	Liability
2022	1,750,852
2023	1,730,326
2024	1,704,070
2025	1,671,555
2026	1,632,210
2031	1,309,801
2036	682,610
2039	197,244
2040	-

The first figure is the Unfunded Liability as of the current valuation date. For each year thereafter, the preceding year's Unfunded Liability is reduced by the annual amortization amount shown on the prior page and increased with interest at 7.00% per annum.

Thus the remaining amortization period as of the October 1, 2022, valuation is 2039 less 2022, or 17 years.

## **Past Excess Contributions (State Requirements)**

October 1, 2022

#### Plan Year Ended

Charges:	9/30/2021	9/30/2022
Required City Contribution, per State* Interest	1,092,499 37,591	1,233,526 42,443
Total Charges	\$ 1,130,090	\$ 1,275,969
Credits:		
City Contributions Interest	1,097,316 37,756	1,334,190 45,907
Total Credits	\$ 1,135,072	\$ 1,380,097
Balance:		
Excess Contribution Carried Forward	\$ 4,982	\$ 104,128
Deficiency Carried Forward	\$ -	\$ -

### **Market Value of Assets**

	10/1/2021	10/1/2022
Assets:		
Cash Certificates of Deposit Government and Corporate Bond Real Estate and Equity Funds Due from City Funds Accrued Interest Miscellaneous Receivable	\$ 1,520,417.82 - 14,319,062.44 35,018,232.39 - - 116,081.27	\$ 1,315,182.76 - 2,390,311.33 37,577,019.98 - - (83,013.69)
Total Assets	\$ 50,973,793.92	\$ 41,199,500.38
Liabilities and Fund Balance:		
Liabilities: Accounts Payable Refunds or Benefits Payable Due Other Funds	\$ (28,442.95) (46,325.26)	\$ (57,398.34) (8,993.30)
Total Liabilities	\$ (74,768.21)	\$ (66,391.64)
Pension Fund Balance:	\$ 50,899,025.71	\$ 41,133,108.74

## **Reconciliation of Assets (Market Value)**

October 1, 2022

#### Plan Year Ended

Revenues:	9/30/2021	9/30/2022		
City Contributions Employee Contributions Repayment of Contributions Interest & Dividends Unrealized/Realized Gains (Losses) Commissions	\$ 1,097,315.64 808,226.45 45,001.00 1,079,956.13 7,905,721.97	 \$1,334,190.31 \$892,818.18 169,131.00 842,109.99 (10,167,783.56)		
Total Revenues	\$ 10,936,221.19	\$ (6,929,534.08)		
Expenses:				
Pension Payments Contribution Refunds DROP Payments Investment Expenses Other Expenses	\$ 1,747,152.60 190,893.09 1,010,636.43 72,272.82 32,813.12	\$ 2,124,731.47 139,288.57 421,026.85 102,274.84 49,061.16		
Total Expenses	\$ 3,053,768.06	\$ 2,836,382.89		
Net Income:	\$ 7,882,453.13	\$ (9,765,916.97)		
Fund Balance, Beginning of Year:	\$ 43,016,572.58	\$ 50,899,025.71		
Fund Balance, End of Year:	\$ 50,899,025.71	\$ 41,133,108.74		

## **Investment Gain/(Loss)**

1. Date of Actuarial Value of Assets:	10/1/2022	10/1/2021	10/1/2020	10/1/2019
Market Value as of Prior Year     (including receivable contributions)	\$ 50,899,026	\$ 43,016,573	\$ 39,491,786	\$ 38,854,098
3. Receivable Contribution included above	\$ -	\$ -	\$ -	\$ -
4. Market Value Excluding Receivable (2) - (3)	\$ 50,899,026	\$ 43,016,573	\$ 39,491,786	\$ 38,854,098
5. Employer & Employee Contributions (made for the year, i.e., excluding the receivable contribution, item (3), but including contributions made after the end of the year with no expected return thereon)	\$ 2,227,008	\$ 1,905,542	\$ 1,376,552	\$ 1,492,184
6. Benefit Distributions	\$ 2,685,047	\$ 2,948,682	\$ 1,843,785	\$ 2,334,202
7. Administrative Expenses	\$ 151,336	\$ 105,086	\$ 106,296	\$ 84,853
8. Expected Return %	7.00%	7.00%	7.80%	7.90%
a. Item (4) for 1 year b. Item (3) for partial & (5) for 1/2 year c. Item (6) for 1/2 year d. Item (7) for 1/2 year	\$ 3,562,932 77,945 (93,977) (5,297) 3,541,603	\$ 3,011,160 66,694 (103,204) (3,678) 2,970,972	\$ 3,080,359 53,686 (71,908) (4,146) 3,057,991	\$ 3,069,474 58,941 (92,201) (3,352) 3,032,862
9. Expected Market Value (2)+(5)-(6)-(7)+(8)	\$ 53,831,254	\$ 44,839,319	\$ 41,976,248	\$ 40,960,089
10. Actual Market Value this Year (including receivable contributions)	\$ 41,133,109	\$ 50,899,026	\$ 43,016,573	\$ 39,491,786
11. Investment Gain/(Loss) from Experience	\$ (12,698,146)	\$ 6,059,707	\$ 1,040,325	\$ (1,468,303)

### **Actuarial Value of Assets**

5 -YEAR SI		10/1/2022				
1. Mark	1. Market Value of Assets					
2. Inves	stment Gains/(Los	ses) for	Four Prior Years			
a. b. c. d.	Oct-21 Oct-20 Oct-19 Oct-18			\$	(12,698,146) 6,059,707 1,040,325 (1,468,303)	
3. Unre	cognized Investme	ent Gair	ns/(Losses)			
a. b. c. d.	Oct-21 Oct-20 Oct-19 Oct-18	80% 60% 40% 20%	of (2)(a) of (2)(b) of (2)(c) of (2)(d)	\$	(10,158,516) 3,635,824 416,130 (293,661)	
e.	Total: (a)+(b)+(d	c)+(d)		\$	(6,400,223)	
4. Prelii	minary Actuarial V	alue of	Assets = (1) - (3)(e)	\$	47,533,332	
5. Adjus	\$	-				
6. Actua	\$	47,533,332				

## Allocation of Actuarial Value of Assets to the Reserve for Other Retirement Benefits (i.e., Excluding DROP)

	Actuarial Value Allocated in Proportion to Market Value	Market Value		
Reserve for DROP Reserve for Other Retirement Benefits	\$ 1,074,164 46,459,168	\$ 929,531 40,203,578		
Total Fund Balances	\$ 47,533,332	\$ 41,133,109		

### Development of GASB 68 Net Pension Expense

Calculation Details

The following table illustrates the Net Pension Liability under GASB 68.

	Fiscal Year Ending 9/30/2021	Fiscal Year Ending 9/30/2022
(1) Pension Liability		
(a) Retired Participants and Beneficiaries		
Receiving Payment	\$ 23,602,170	\$ 25,647,966
(b) Terminated Vested	411,255	973,530
(b) Active Participants	 22,160,580	 23,276,087
(c) Total	\$ 46,174,005	\$ 49,897,583
(2) Plan Fiduciary Net Position	 50,899,026	 41,133,108
(3) Net Pension Liability	\$ (4,725,021)	\$ 8,764,475
<ul><li>(4) Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</li><li>(5) Deferred Outflow of Resources for Contributions Made</li></ul>	110.23%	82.44%
(5) Deferred Outflow of Resources for Contributions Made After Measurement Date	\$ N/A	N/A

#### Expense

The following table illustrates the Pension expense under GASB 68.

	Fiscal Year Ending 9/30/2021	Fiscal Year Ending 9/30/2022
(1) Service Cost	\$ 1,352,512	\$ 1,736,456
(2) Interest Cost	3,206,254	3,261,345
(3) Expected Investment Return	(3,308,051)	(3,536,450)
(4) Employee Contributions	(808,226)	(892,818)
(5) Administrative Expense	105,086	151,336
(6) Other	0	0
(7) Plan Changes	174,868	0
(8) Amortization of Unrecognized		
(a) Liability (Gain)/Loss	(947,329)	(269,009)
(b) Asset (Gain)/Loss	(1,386,151)	1,471,462
(c) Assumption Change (Gain)/Loss	 890,792	 830,321
(9) Total Expense	\$ (720,245)	\$ 2,752,643

Shown below are details regarding the calculation of Service Cost, Interest Cost and Expected Investment Return components of the Expense.

		Fiscal Year Ending 9/30/2021	Fiscal Year Ending 9/30/2022
(1)	Development of Service Cost:		
	(a) Normal Cost at Beginning of Measurement Period	\$ 1,352,512	\$ 1,736,456
(2)	Development of Interest Cost:		
	(a) Total Pension Liability at Beginning of		
	Measurement Period	\$ 40,650,404	\$ 46,174,005
	(b) Normal Cost at Beginning of Measurement Period	1,352,512	1,736,456
	(c) Actual Benefit Payments	(1,828,524)	(2,685,047)
	(d) Discount Rate	 7.80%	 7.00%
	(e) Interest Cost	\$ 3,206,254	\$ 3,261,345
(3)	Development of Expected Investment Return:		
	(a) Plan Fiduciary Net Position at Beginning of		
	Measurement Period	\$ 43,016,573	\$ 50,899,026
	(b) Actual Contributions—Employer	1,097,316	1,334,190
	(c) Actual Contributions—Employee	808,227	892,818
	(d) Actual Benefit Payments	(1,828,524)	(2,685,047)
	(e) Administrative Expenses	(105,086)	(151,336)
	(f) Other	0	0
	(g) Expected Return on Assets	 7.80%	 7.00%
	(h) Expected Return	\$ 3,308,051	\$ 3,536,450

#### Reconciliation of Net Pension Liability

Shown below are details regarding the Total Pension Liability, Plan Fiduciary Net Position, and Net Pension Liability for the Measurement Period from September 30, 2021 to September 30, 2022:

#### Increase (Decrease)

	Total Pension Liability (a)		Plan Fiduciary Net Position (b)			Net Pension Liability (c) = (a) – (b)
Balance Recognized at 9/30/2021						
(Based on 9/30/2021 Measurement Date)	\$	46,174,005	\$	50,899,026	\$	(4,725,021)
Changes Recognized for the Fiscal Year:						
Service Cost	\$	1,736,456		N/A	\$	1,736,456
Interest on the Total Pension Liability		3,261,345		N/A		3,261,345
Changes of Benefit Terms		0		N/A		0
Differences Between Expected and						
Actual Experience		1,410,824		N/A		1,410,824
Changes of Assumptions		0		N/A		0
Benefit Payments		(2,685,047)		(2,685,047)		0
Contributions From the Employer		N/A		1,334,190		(1,334,190)
Contributions From the Employee		N/A		892,818		(892,818)
Net Investment Income		N/A		(9,156,543)		9,156,543
Administrative Expense		N/A		(151,336)		151,336
Other		N/A		0		0
Net Changes	\$	3,723,578	\$	(9,765,918)	\$	13,489,496
Balance Recognized at 9/30/2022	ф	40 907 599	σ	44 422 400	ф	0.764.475
(Based on 9/30/2022 Measurement Date)	\$	49,897,583	\$	41,133,108	\$	8,764,475

Liability (Gain)/Loss
The following table illustrates the liability gain/loss under GASB 68.

		Fiscal Year Ending 9/30/2021	Fiscal Year Ending 9/30/2022
(1)	Pension Liability at Beginning of Measurement Period	\$ 40,650,404	\$ 46,174,005
(2)	Service Cost	1,352,512	1,736,456
(3)	Interest on the Total Pension Liability	3,206,254	3,261,345
(4)	Changes of Benefit Terms	174,868	0
(5)	Changes of Assumptions	3,665,054	0
(6)	Benefit Payments	 (1,828,524)	 (2,685,047)
(7)	Expected Pension Liability at End of Measurement Period	\$ 47,220,568	\$ 48,486,759
(8)	Actual Pension Liability at End of Measurement Period	 46,174,005	 49,897,583
(9)	Pension Liability (Gain)/Loss	\$ (1,046,563)	\$ 1,410,824
(10)	Average Future Working Life Expectancy	 4.28	 4.25
(11)	Pension Liability (Gain)/Loss Amortization	\$ (244,770)	\$ 331,623

#### Asset (Gain)/Loss

The following table illustrates the asset gain/loss under GASB 68.

		Fiscal Year Ending 9/30/2021	Fiscal Year Ending 9/30/2022
(1)	Pension Asset at Beginning of Measurement Period	\$ 43,016,573	\$ 50,899,026
(2)	Contributions—Employer	1,097,316	1,334,190
(3)	Contributions—Employee	808,227	892,818
(4)	Expected Investment Income	3,308,051	3,536,450
(5)	Benefit Payments	(1,828,524)	(2,685,047)
(6)	Administrative Expense	(105,086)	(151,336)
(7)	Other	 0	 0
(8)	Expected Pension Asset at End of Measurement Period	\$ 45,199,240	\$ 53,826,101
(9)	Actual Pension Asset at End of Measurement Period	 50,899,026	 41,133,108
(10)	Pension Asset (Gain)/Loss	\$ (5,699,786)	\$ 12,692,993
(11)	Amortization Factor	 5.00	 5.00
(12)	Pension Asset (Gain)/Loss Amortization	\$ (1,139,957)	\$ 2,538,599

#### **Deferred Outflows/Inflows**

The following table illustrates the Deferred Inflows and Outflows as of September 30, 2022 under GASB 68.

	Deferred Outflows	Deferred Inflows
(1) Difference Between Actual and Expected Experience	\$ 1,089,567	\$ 886,973
(2) Net Difference Between Expected and Actual Earnings		
on Pension Plan Investments	6,619,731	0
(3) Assumption Changes	 2,079,580	 43,073
(4) Sub Total	\$ 9,788,878	\$ 930,046
(5) Contributions Made in Fiscal Year Ending 9/30/2022		
After Measurement Date	 0	 N/A
(6) Total	\$ 9,788,878	\$ 930,046

#### Amortization of Deferred Inflows/Outflows

The table below lists the amortization bases included in the deferred inflows/outflows as of September 30, 2022.

Date		Pe	riod	Bala	nce		Annual
Established	Type of Base	Original	Remaining	Original		Remaining	Payment
9/30/2017	Liability (Gain)/Loss	4.36	0.00	\$ (1,538,028)	\$	0	\$ (127,920)
9/30/2018	Liability (Gain)/Loss	4.34	0.34	\$ 133,170	\$	10,366	\$ 30,701
9/30/2019	Liability (Gain)/Loss	4.28	1.28	\$ (1,105,879)	\$	(329,950)	\$ (258,643)
9/30/2020	Liability (Gain)/Loss	4.28	2.28	\$ (1,046,563)	\$	(557,023)	\$ (244,770)
9/30/2021	Liability (Gain)/Loss	4.25	3.25	\$ 1,410,824	\$	1,079,201	\$ 331,623
9/30/2016	Asset (Gain)/Loss	5.00	0.00	\$ (1,594,064)	\$	0	\$ (319,013)
9/30/2017	Asset (Gain)/Loss	5.00	0.00	\$ (102,278)	\$	0	\$ (20,456)
9/30/2018	Asset (Gain)/Loss	5.00	1.00	\$ 1,506,694	\$	301,338	\$ 301,339
9/30/2019	Asset (Gain)/Loss	5.00	2.00	\$ (1,040,324)	\$	(416,129)	\$ (208,065)
9/30/2020	Asset (Gain)/Loss	5.00	3.00	\$ (5,699,786)	\$	(3,419,872)	\$ (1,139,957)
9/30/2021	Asset (Gain)/Loss	5.00	4.00	\$ 12,692,993	\$	10,154,394	\$ 2,538,599
9/30/2018	Assumption Change	4.34	0.34	\$ (553,405)	\$	(43,073)	\$ (127,583)
9/30/2019	Assumption Change	4.28	1.28	\$ 431,056	\$	128,890	\$ 100,722
9/30/2020	Assumption Change	4.28	2.28	\$ 3,665,054	\$	1,950,690	\$ 857,182
	Total Charges				\$	8,858,831	\$ 1,713,759

Amounts Recognized in the deferred outflows of resources and deferred inflows of resources related to Pension will be recognized in the Pension expense as follows:

#### Year End September 30:

2023	\$ 2,245,322
2024	\$ 2,091,474
2025	\$ 1,899,107
2026	\$ 2,622,929
2027	\$ 0
Total Thereafter	\$ 0

#### Plan Fiduciary Net Position

The last year in which projected benefit payments are due from the Plan is 2122.

The Plan's projected fiduciary net position is not projected to reach \$0.

As such, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments for current Plan members. In other words, there is no projected "depletion date" when projected benefits are not covered by projected assets. Therefore, the long-term expected rate of return on Plan investments of 7.00% per annum was applied to all periods of projected benefit payments to determine the total Pension liability as of September 30, 2022 shown earlier in this report, pursuant to paragraph 30 of GASB Statement No. 68.

In projecting the Plan's fiduciary net position the following assumptions were made:

- 1. Interest rate for discounting was 7.00% per annum.
- Projected total contributions are employer contributions to the unfunded actuarial accrued liability and normal cost (including administrative expenses). Based on the closed amortization period in place, the unfunded liability is projected to be paid off in 2040. Contributions are assumed to be paid beginning of year.
- 3. Assumed contributions are based on the contribution policy of the City of Panama City Beach The City of Panama City Beach will contribute the Minimum Required Contribution.
- 4. Projected benefit payments have been determined in accordance with Paragraphs 24 25 of GASB Statement No. 68, and are based on the closed group of active, retired members and beneficiaries as of September 30, 2022. Benefit payments are assumed to be paid beginning of year.
- 5. Administrative expenses are \$0.2 million for 2022. Expenses are assumed to be paid mid-year.
- 6. Projected investment earnings are based on the assumed investment rate of return of 7.00% per annum. The first year's earnings have been adjusted to account for the actual return through September 30, 2022.

#### Interest Rate Sensitivity

The following table illustrates the impact of interest rate sensitivity on the Net Pension Liability for fiscal year ending September 30, 2021:

	1	% Decrease (6.00%)	(	Current Rate (7.00%)	1% Increase (8.00%)
(1) Total Pension Liability	\$	50,917,629	\$	46,174,005	\$ 40,993,814
(2) Plan Fiduciary Net Position	_	50,899,026	_	50,899,026	 50,899,026
(3) Net Pension Liability	\$	18,603	\$	(4,725,021)	\$ (9,905,212)

The following table illustrates the impact of interest rate sensitivity on the Net Pension Liability for fiscal year ending September 30, 2022:

	1	% Decrease (6.00%)	(	Current Rate (7.00%)		1% Increase (8.00%)		
(1) Total Pension Liability	\$	54,095,013	\$	49,897,583	\$	43,308,215		
(2) Plan Fiduciary Net Position	_	41,133,108	_	41,133,108	_	41,133,108		
(3) Net Pension Liability	\$	12,961,905	\$	8,764,475	\$	2,175,107		

## Disclosure—Changes in the Net Pension Liability and Related Ratios Changes in the Net Pension Liability and Related Ratios<sup>1</sup>

	Fiscal Year Ending									
	2013	2014		2015		2016		2017		
Total Pension Liability										
Service Cost	N/A	N/A		N/A	\$	1,015,476	\$	1,081,152		
Interest Cost	N/A	N/A		N/A		2,715,866		2,878,833		
Changes of Benefit Terms	N/A	N/A		N/A		0		0		
Differences Between Expected and Actual Experiences	N/A	N/A		N/A		(642,786)		(982,721)		
Changes of Assumptions	N/A	N/A		N/A		0		486,743		
Benefit Payments	<u>N/A</u>	N/A		N/A		(1,067,417)		(967,953)		
Net Change in Total Pension Liability	N/A	N/A		N/A	\$	2,021,139	\$	2,496,054		
Total Pension Liability (Beginning)	N/A	N/A		N/A		32,399,143		34,420,281		
Total Pension Liability (Ending)	N/A	N/A	\$	32,399,143	\$	\$34,420,281	\$	36,916,335		
Contributions—Employer Contributions—Member	N/A N/A	N/A N/A		N/A N/A	\$	892,284 563,913	\$	809,369 571,937		
					\$	,	\$	,		
Net Investment Income	N/A	N/A		N/A		2,592,981		4,199,232		
Benefit Payments	N/A	N/A		N/A		(1,067,417)		(967,953)		
Administrative Expense	N/A	N/A		N/A		(92,103)		(91,878)		
Other	N/A	N/A		N/A		0		0		
Net Change in Plan Fiduciary Net Position	N/A	N/A		N/A	\$	2,889,657	\$	4,250,708		
Plan Fiduciary Net Position (Beginning)	N/A	N/A		N/A		29,492,670		32,382,327		
Plan Fiduciary Net Position (Ending)	N/A	N/A	\$	29,492,670	\$	32,382,327	\$	36,903,035		
Net Pension Liability (Ending)	N/A	N/A	\$	2,906,473	\$	2,037,954	\$	13,300		
Net Position as a Percentage of Pension Liability	N/A	N/A		91.03%		94.08%		99.96%		
Covered-Employee Payroll	N/A	N/A	\$	6,238,976	\$	6,483,319	\$	6,573,994		
Net Pension Liability as a Percentage of Payroll	N/A	N/A		46.59%		31.43%		0.20%		

<sup>&</sup>lt;sup>1</sup> GASB 68 was effective first for employer fiscal years beginning after June 15, 2014.

## Disclosure—Changes in the Net Pension Liability and Related Ratios Changes in the Net Pension Liability and Related Ratios<sup>2</sup>

Fiscal Year Ending									
	2018		2019		2020		2021		2022
\$	1,098,482	\$	1,144,923	\$	1,294,270	\$	1,352,512	\$	1,736,456
	3,134,812		3,156,029		3,190,280		3,206,254		3,261,345
	0		0		0		174,868		0
	(1,538,028)		133,170		(1,105,879)		(1,046,563)		1,410,824
	0		(553,405)		431,056		3,665,054		0
	(2,340,676)		(2,334,202)		(1,843,785)		(1,828,524)		(2,685,047)
\$	222,009	\$	1,546,515	\$	1,965,544	\$	5,523,601	\$	3,723,578
	36,916,335		37,138,345		38,684,860		40,650,404		46,174,005
\$	37,138,345	\$	38,684,860	\$	40,650,404	\$	46,174,005	\$	49,897,583
\$	745 847	\$	805 890	\$	659 426	\$	1 097 316	\$	1,334,190
φ		φ		φ	,	φ		φ	892,818
					. , ,				(9,156,543)
	, ,		, ,		, ,		, ,		(2,685,047)
			. , , ,						(151,336)
	0		0		0		0		0
\$	1.951.063	\$	637.688	\$	3.524.787	\$	7.882.453	\$	(9,765,918)
	36,903,035		38,854,098		39,491,786		43,016,573		50,899,026
\$	38,854,098	\$	39,491,786	\$	43,016,573	\$	50,899,026	\$	41,133,108
\$	(1,715,753)	\$	(806,926)	\$	(2,366,168)	\$	(4,725,021)	\$	8,764,475
	104.62%		102.09%		105.82%		110.23%		82.44%
\$	7,254,593	\$	7,888,434	\$	8,392,421	\$	9,289,961	\$	10,262,278
	-23.65%		-10.23%		-28.19%		-50.86%		85.40%
	\$ \$	\$ 1,098,482 3,134,812 0 (1,538,028) 0 (2,340,676) \$ 222,009 36,916,335 \$ 37,138,345 \$ 745,847 631,150 3,012,081 (2,340,676) (97,339) 0 \$ 1,951,063 36,903,035 \$ 38,854,098 \$ (1,715,753) 104,62% \$ 7,254,593	\$ 1,098,482 \$ 3,134,812 0 (1,538,028) 0 (2,340,676) \$ 222,009 \$ 36,916,335 \$ 37,138,345 \$ \$ \$ 745,847 631,150 3,012,081 (2,340,676) (97,339) 0 0 \$ 1,951,063 \$ 36,903,035 \$ 38,854,098 \$ (1,715,753) \$ 104,62% \$ 7,254,593 \$	\$ 1,098,482 \$ 1,144,923 3,134,812 3,156,029 0 0 0 (1,538,028) 133,170 0 (553,405) (2,340,676) (2,334,202) \$ 222,009 \$ 1,546,515 36,916,335 37,138,345 \$ 37,138,345 \$ 38,684,860 \$ 745,847 \$ 805,890 631,150 686,294 3,012,081 1,564,559 (2,340,676) (2,334,202) (97,339) (84,853) 0 0 \$ 1,951,063 \$ 637,688 36,903,035 38,854,098 \$ 38,854,098 \$ 39,491,786 \$ (1,715,753) \$ (806,926) 104,62% 102,09% \$ 7,254,593 \$ 7,888,434	2018         2019           \$ 1,098,482         \$ 1,144,923         \$ 3,156,029           0         0         0           (1,538,028)         133,170           0         (553,405)           (2,340,676)         (2,334,202)           \$ 222,009         \$ 1,546,515         \$ 36,916,335           \$ 37,138,345         \$ 37,138,345         \$ 37,138,345           \$ 37,138,345         \$ 805,890         \$ 631,150           631,150         686,294           3,012,081         1,564,559           (2,340,676)         (2,334,202)           (97,339)         (84,853)           0         0           \$ 1,951,063         \$ 637,688           36,903,035         38,854,098           \$ 38,854,098         \$ 39,491,786           \$ (1,7715,753)         \$ (806,926)           \$ 7,254,593         7,888,434	2018         2019         2020           \$ 1,098,482         \$ 1,144,923         \$ 1,294,270           3,134,812         3,156,029         3,190,280           0         0         0           (1,538,028)         133,170         (1,105,879)           0         (553,405)         431,056           (2,340,676)         (2,334,202)         (1,843,785)           \$ 222,009         \$ 1,546,515         \$ 1,965,544           36,916,335         37,138,345         38,684,860           \$ 37,138,345         \$ 38,684,860         \$ 40,650,404           \$ 745,847         \$ 805,890         \$ 659,426           631,150         686,294         (717,126)           3,012,081         1,564,559         4,098,316           (2,340,676)         (2,334,202)         (1,843,785)           (97,339)         (84,853)         (106,296)           0         0         0           \$ 1,951,063         \$ 637,688         \$ 3,524,787           36,903,035         38,854,098         39,491,786           \$ 38,854,098         \$ 39,491,786         \$ 43,016,573           \$ (1,7715,753)         \$ (806,926)         \$ (2,366,168)           104,62%         102,09%	2018         2019         2020           \$ 1,098,482         \$ 1,144,923         \$ 1,294,270         \$ 3,134,812         3,156,029         3,190,280         0	2018         2019         2020         2021           \$ 1,098,482         \$ 1,144,923         \$ 1,294,270         \$ 1,352,512           3,134,812         3,156,029         3,190,280         3,206,254           0         0         0         174,868           (1,538,028)         133,170         (1,105,879)         (1,046,563)           0         (553,405)         431,056         3,665,054           (2,340,676)         (2,334,202)         (1,843,785)         (1,828,524)           \$ 222,009         \$ 1,546,515         \$ 1,965,544         \$ 5,523,601           36,916,335         37,138,345         38,684,860         40,650,404           \$ 37,138,345         \$ 38,684,860         \$ 40,650,404         46,174,005           \$ 745,847         \$ 805,890         \$ 659,426         \$ 1,097,316           631,150         686,294         (717,126)         808,227           3,012,081         1,564,559         4,098,316         9,007,837           (2,340,676)         (2,334,202)         (1,843,785)         (1,828,524)           (97,339)         (84,853)         (106,296)         (105,086)           0         0         0         0         0           \$ 1,951,063	2018         2019         2020         2021           \$ 1,098,482         \$ 1,144,923         \$ 1,294,270         \$ 1,352,512         \$ 3,134,812         3,156,029         3,190,280         3,206,254         0         0         174,868         0         174,868         0         174,868         0         (1,046,563)         0         (1,046,563)         0         (1,046,563)         0         (1,046,563)         0         (1,046,563)         0         (1,046,563)         0         (1,046,563)         0         (1,046,563)         0         (1,046,563)         0         (1,046,563)         0         (1,046,563)         0         (1,046,563)         0         (1,046,563)         0         (1,046,563)         0         (1,046,563)         0         (1,046,563)         0         (1,046,563)         0         (1,046,563)         0         (1,046,563)         0

<sup>&</sup>lt;sup>2</sup> GASB 68 was effective first for employer fiscal years beginning after June 15, 2014.

## Disclosure—Contribution Schedule Contributions

			Fiscal \	ear Ending		
	 2013	2014		2015	2016	2017
Actuarially Determined Contribution	N/A	869,713	\$	869,713	\$ 672,608	\$ 642,937
Contributions Made in Relation to the Actuarially						
Determined Contribution	N/A	995,644		995,644	892,284	809,369
Contribution Deficiency (Excess)	N/A	(214,564)	\$	(125,931)	\$ (219,676)	\$ (166,433)
Covered-Employee Payroll	N/A	5,500,368	\$	6,238,976	\$ 6,483,319	\$ 6,573,994
Contributions as a Percentage of Payroll	N/A	15.81%		15.96%	13.76%	12.31%
			Fiscal \	rear Ending		
	2018	2019		2020	2021	2022
Actuarially Determined Contribution	\$ 657,992	\$ 474,884	\$	224,917	\$ 1,092,499	\$ 1,233,526
Contributions Made in Relation to the Actuarially						
Determined Contribution	745,847	805,890		659,426	1,097,316	1,334,190
Contribution Deficiency (Excess)	\$ (87,855)	\$ (331,007)	\$	(434,509)	\$ (4,816)	\$ (100,664)
Covered-Employee Payroll	\$ 7,254,593	\$ 7,888,434	\$	8,392,421	\$ 9,289,961	\$ 10,262,278
Contributions as a Percentage of Payroll	10.28%	10.22%c		7.86%	11.81	13.0%

#### Disclosure—Contribution Schedule

Notes to Schedule:

Valuation Date: Actuarially determined contribution rates are calculated as of September 30, one year prior to the end of the fiscal year in which

contributions are reported.

#### Methods and assumptions used to determine contribution rates:

Actuarial Cost Method Entry Age Normal with frozen Initial Liablity.

Asset Valuation Method Actuarial Value – 5-year smoothed market value.

Salary Increases 4.50%

Investment Rate of Return 7.00%, net of Pension plan investment expense, including inflation.

Retirement Age see assumption section for rates

Mortality see assumption section for rates

#### Funded Status – Accrued Benefits (ASC 960)

October 1, 2022

Generally the best measures of the Funded Status of a defined benefit plan are considered to be the levels of funding of the Actuarial Present Values of Accumulated Plan Benefits and Vested Benefits. Accumulated Plan Benefits are those future benefit payments that are attributable under the plan's provisions to employees' service rendered prior to the valuation date. Accumulated Plan Benefits are based on employees' actual pay histories, or estimates thereof; possible future salary increases or changes in Social Security levels are not recognized. Vested Benefits are those benefits which are nonforfeitable under the plan's vesting provisions.

The Actuarial Present Value of Accumulated Plan Benefits is the amount resulting from the application of actuarial assumptions to the Accumulated Plan Benefits to reflect the time value of money and the probabilities of death, disability, withdrawal and retirement. Underlying these assumptions (described on the Actuarial Basis page) is an assumption of an ongoing plan. Since most Accumulated Plan Benefits are generally synonymous with "Accrued Benefits" as defined in the plan, the Actuarial Present Value of Accumulated Plan Benefits has also been called the Present Value of Accrued Benefits.

	10/1/2021	10/1/2022
NET ASSETS AVAILABLE FOR BENEFITS*	\$ 45,113,338	\$ 46,459,168
ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS		
Discount Rate	7.00%	7.00%
Vested Benefits Participants Currently Receiving Payments All Other Participants TOTAL VESTED BENEFITS	\$ 24,888,848 14,462,503 39,351,351	\$  26,643,034 14,533,969 41,177,003
Percent Funded	115%	113%
NONVESTED BENEFITS	832,303	862,078
TOTAL ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS	\$ 40,183,654	\$ 42,039,081
Percent Funded	112%	111%

<sup>\*</sup> Actuarial Value of Assets

#### Funded Status – Accrued Benefits (ASC 960) (Continued)

	<u>10/1/2021</u>	10/1/2022
ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS AS OF PRIOR VALUATION DATE Increase (Decrease) During the Year Attributable to:	\$ 38,591,702	\$ 40,183,654
,		
Increase for Interest Due to the Decrease in the Discount Period Benefits Paid Benefits Accumulated, Turnover, Other Experience Change in Actuarial Assumptions Plan Amendment Net Increase (Decrease)	\$ 2,633,588 (1,938,046) 721,542 - 174,868 \$ 1,591,952	\$ 2,733,615 (2,264,020) 1,385,832 - - - 1,855,427
ACTUARIAL PRESENT VALUE OF		
ACCUMULATED PLAN BENEFITS AS OF CURRENT VALUATION DATE	\$ 40,183,654	\$ 42,039,081

## **State Required Exhibit**

		<u>10/1/2021</u>	<u>10/1/2022</u>		
A. Member Data					
Active Members		186		193	
<ol><li>Retired Members and beneficiaries receiving</li></ol>					
benefits (including DROP)		94		101	
<ol><li>Disabled Members receiving benefits</li></ol>		2		2	
Terminated vested Members		6		12	
<ol><li>Prior year active compensation</li></ol>	\$	8,382,064	\$	8,980,432	
<ol><li>Annual benefits payable to retirees</li></ol>					
and beneficiaries (including DROP)	\$	2,222,942	\$	2,369,476	
<ol><li>Annual benefits payable to disabled retirees</li></ol>	\$	19,637	\$	19,637	
<ol><li>Annual benefits payable to terminated</li></ol>					
vested Members	\$	134,956	\$	286,608	
B. Assets					
1. Actuarial value	\$	45,113,338	\$	46,459,168	
Market value	Ψ	49,924,522	Ψ	40,203,578	
		10,021,022		.0,200,0.0	
C. <u>Liabilities</u>					
Actuarial present value of future expected benefit					
payments for active members	_		_		
a. Retirement benefits	\$	27,306,503	\$	27,207,681	
b. Termination benefits		3,861,887		3,990,920	
c. Death benefits		290,810		288,204	
d. Disability benefits	_	810,617	_	803,621	
e. Total	\$	32,269,817	\$	32,290,426	
Actuarial present value of future expected benefit	•	000.044	•	0.050.550	
payments for terminated vested members	\$	909,841	\$	2,058,556	
3. Actuarial present value of future expected benefit					
payments for members currently receiving benefits	Φ	04 740 040	Φ	00 475 000	
a. Service retired, beneficiaries and DROP	\$	24,716,849	\$	26,475,223	
b. Disability retired	Φ.	171,999		167,811	
c. Total	\$	24,888,848	\$	26,643,034	
Total actuarial present value of future expected     benefit neyments.	φ	E0 060 E06	<b>ተ</b>	60 000 046	
benefit payments	\$	58,068,506	\$	60,992,016	
5. Entry age normal accrued liability	\$	46,174,005	\$	49,897,583	
<ol><li>Unfunded entry age normal accrued liability</li></ol>	\$	(3,750,517)	\$	9,694,005	

#### **State Required Exhibit (Continued)**

	10/1/2021	10/1/2022
D. Statement of Accumulated Plan Benefits     1. Actuarial present value of accumulated vested benefits		
<ul> <li>a. Members currently receiving benefits (including DROP)</li> </ul>	\$ 24,888,848	\$ 26,643,034
b. Other Members	14,462,503	14,533,969
c. Total	\$ 39,351,351	\$ 41,177,003
<ul><li>2. Actuarial present value of accumulated non-vested plan benefits</li><li>3. Total actuarial present value of accumulated plan</li></ul>	832,303	862,078
benefits	\$ 40,183,654	\$ 42,039,081
<ul> <li>E. Statement of Change in Accumulated Plan Benefits</li> <li>1. Actuarial present value of accumulated plan benefits as of Prior Valuation Date</li> <li>2. Increase (decrease) during year attributable to: <ul> <li>a. Plan amendment</li> <li>b. Change in actuarial assumptions</li> <li>c. Benefits paid</li> <li>d. Other, including benefits accumulated and increase for interest due to decrease in the discount period</li> <li>e. Net increase</li> </ul> </li> <li>3. Actuarial present value of accumulated plan</li> </ul>	\$ 38,591,702 174,868 0 (1,938,046) 3,355,130 1,591,952	\$ 40,183,654 0 0 (2,264,020) 4,119,447 \$ 1,855,427
benefits as of Current Valuation Date	\$ 40,183,654	\$ 42,039,081

#### **State Required Exhibit (Continued)**

	Actuarial Valuation Date For Contribution Year		<u>10/1/2020</u> 2020-21		<u>10/1/2021</u> 2021-22		
F.	Past Contributions						
	<ol> <li>Total contribution required         <ul> <li>a. City</li> <li>i. Estimated Dollars, from Actuarial Valuation</li> <li>ii. Percentage of Participants' Compensation</li> <li>iii. Actual Compensation Under NRA</li> <li>iv. Required, per new state interpretation = (ii.) x (iii.)</li> <li>b. State (Estimated)</li> <li>c. Member*</li> <li>d. Total = (a.iv.) + (b.) + (c.)</li> </ul> </li> <li>Actual contributions made:         <ul> <li>a. City</li> <li>b. State</li> <li>c. Member</li> <li>d. Total</li> </ul> </li> </ol>	\$ \$ \$ \$	1,201,670 12.02% 9,289,961 1,116,653 - 618,279 1,734,932 1,097,316 - 853,227 1,950,543	\$ \$ \$	1,324,208 11.99% 10,262,279 1,230,447 - 618,279 1,848,726 1,334,190 - 1,061,949 2,396,139		
G.	Net Actuarial Gain (Loss)		N/A		N/A		
H.	Disclosure of Following Items:		10/1/2021		10/1/2022		
	<ol> <li>Actuarial present value of future salaries - attained age**</li> <li>Actuarial present value of future employee</li> </ol>	\$	62,113,028	\$	66,210,117		
	contributions - attained age**  3. Actuarial present value of future contributions	\$	4,592,209	\$	4,905,626		
	from other sources 4. Amount of active members' accumulated		N/A		N/A		
	contributions  5. Actuarial present value of future salaries and future	\$	4,520,030	\$	4,294,071		
	benefits at entry age 6. Actuarial present value of future employee		Not provide	d by	system		
	contributions at entry age	Not provided by system					

<sup>\*</sup> Determined by applying the required employee contribution rate (8.7%) to expected compensation for the year for participants under Normal Retirement Age (NRA)

<sup>\*\*</sup> Participants under Normal Retirement Age (NRA) only

## FS112.664 Requirements

Changes in the Net Pension Liability and Related Ratios – RP2000, 5.0% Interest

State Required Disclosure—Changes in the Net Pension Liability and Related Ratios

								Fiscal Year	Endina					
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Total Pension Liability														
Service Cost	N/A	N/A	N/A	N/A	N/A	\$1,518,031	\$1,485,885	\$1,429,137	\$1,587,947	\$1,607,250	\$1,661,372	\$2,341,338	\$2,341,338	\$2,749,571
Interest Cost	N/A	N/A	N/A	N/A	N/A	\$740,645	\$3,015,106	\$2,471,562	\$2,617,007	\$2,715,188	\$2,733,548	\$2,891,222	\$3,448,682	\$3,824,253
Changes of Benefit Terms	N/A	N/A	N/A	N/A	N/A	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$174,868	\$0
Differences Between Expected and Actual Experiences	N/A	N/A	N/A	N/A	N/A	\$2,036,726	\$220,847	(\$617,750)	(\$653,329)	(\$1,727,940)	\$239,958	\$5,621,405	(\$1,415,774)	(\$1,828,069)
Changes of Assumptions	N/A	N/A	N/A	N/A	N/A	\$0	\$0	\$0	\$486,743	\$0	(\$553,405)	\$430,658	\$3,665,054	\$0
Benefit Payments, Including Refunds of Member Contributions	N/A	N/A	N/A	N/A	N/A	(\$1,285,877)	(\$1,255,002)	(\$1,067,417)	(\$967,953)	(\$2,340,676)	(\$2,334,202)	(\$1,843,785)	(\$1,828,524)	(\$2,685,047)
DROP Adjustment	N/A	N/A	N/A	N/A	N/A	N/A	\$534,139	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Net Change in Total Pension Liability	N/A	N/A	N/A	N/A	N/A	\$3,009,524	\$3,466,835	\$2,215,532	\$3,070,415	\$253,822	\$1,747,271	\$9,440,838	\$6,385,644	\$2,060,708
Total Pension Liability (Beginning)	N/A	N/A	N/A	N/A	N/A	\$33,820,920	\$36,830,444	\$40,297,279	\$42,512,811	\$45,583,226	\$45,837,048	\$47,584,319	\$57,025,157	\$63,410,800
Total Pension Liability (Ending)	N/A	N/A	N/A	N/A	\$33,820,920	\$36,830,444	\$40,297,279	\$42,512,811	\$45,583,226	\$45,837,048	\$47,584,319	\$57,025,157	\$63,410,800	\$65,471,508
Plan Fiduciary Net Position														
Contributions—Employer	N/A	N/A	N/A	N/A	N/A	\$1,095,319	\$995,644	\$892,284	\$809,369	\$745,847	\$805,890	\$659,426	\$0	\$1,334,190
Contributions—Member	N/A	N/A	N/A	N/A	N/A	\$548,921	\$538,751	\$563,913	\$571,937	\$631,150	\$686,294	\$717,126	\$808,226	\$892,818
Net Investment Income	N/A	N/A	N/A	N/A	N/A	\$2,943,006	(\$710,422)	\$2,592,981	\$4,199,232	\$3,012,081	\$1,564,559	\$4,098,316	\$9,007,837	(\$9,156,543)
Benefit Payments, Including Refunds of Member Contributions	N/A	N/A	N/A	N/A	N/A	(\$1,285,877)	(\$1,255,002)	(\$1,067,417)	(\$967,953)	(\$2,340,676)	(\$2,334,202)	(\$1,843,785)	(\$1,828,524)	(\$2,685,047)
Administrative Expense	N/A	N/A	N/A	N/A	N/A	(\$73,809)	(\$103,110)	(\$92,103)	(\$91,878)	(\$97,339)	(\$84,853)	(\$106,296)	(\$105,086)	(\$151,336)
Other	N/A	N/A	N/A	N/A	N/A	\$0	\$534,139	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Net Change in Plan Fiduciary Net Position	N/A	N/A	N/A	N/A	N/A	\$3,227,560	\$0	\$2,889,657	\$4,520,706	\$1,951,062	\$637,688	\$3,524,787	\$7,882,453	(\$9,765,918)
Plan Fiduciary Net Position (Beginning)	N/A	N/A	N/A	N/A	N/A	\$26,031,682	\$29,492,669	\$29,492,670	\$32,382,327	\$36,903,035	\$38,854,098	\$39,491,786	\$43,016,573	\$50,899,026
Plan Fiduciary Net Position (Ending)	N/A	N/A	N/A	N/A	\$29,259,242	\$29,259,242	\$29,492,669	\$32,382,327	\$36,903,035	\$38,854,098	\$39,491,786	\$43,016,573	\$50,899,026	\$41,133,108
County's Net Pension Liability (Ending)	N/A	N/A	N/A	N/A	N/A	\$7,571,202	\$2,906,474	\$2,037,954	\$8,680,191	\$6,982,950	\$8,092,533	\$14,008,584	\$12,511,774	\$24,338,400
Net Position as a % of Pension Liability	N/A	N/A	N/A	N/A	N/A	79.44%	73.19%	76.17%	80.96%	84.77%	82.99%	75.43%	80.27%	62.83%
Covered-Employee Payroll	N/A	N/A	N/A	N/A	N/A	\$5,500,368	\$6,238,976	\$6,483,319	\$6,573,994	\$7,254,593	\$7,888,434	\$8,392,421	\$9,289,961	\$10,262,278
Net Pension Liability as a % of Payroll	N/A	N/A	N/A	N/A	N/A	137.65%	46.59%	31.43%	132.04%	96.26%	102.59%	166.92%	134.68%	237.16%

#### FS112.664 Requirements

#### Sensitivity

The following table illustrates the impact of interest rate sensitivity on the Net Pension Liability for fiscal year end September 30, 2021:

	2% Decrease	Current Rate	2% Increase
	(5.00%)	(7.00%)	(9.00%)
(1) Total Pension Liability	\$63,410,800	\$46,174,005	\$43,471,979
(2) Plan Fiduciary Net Position	\$50,899,026	\$50,899,026	\$50,899,026
(3) Net Pension Liability	\$12,511,774	(\$4,725,021)	(\$7,427,047)

The following table illustrates the impact of interest rate sensitivity on the Net Pension Liability for fiscal year end September 30, 2022:

	2% Decrease (5.00%)	Current Rate (7.00%)	2% Increase (9.00%)
(1) Total Pension Liability	\$65,471,508	\$49,897,583	\$42,494,915
(2) Plan Fiduciary Net Position	\$41,133,108	\$41,133,108	\$41,133,108
(3) Net Pension Liability	\$24,338,400	\$8,764,475	\$1,361,807

#### Adequacy of Assets

The following table illustrates the number of years and fractions for which the Market Value of Assets are adequate to sustain expected retirement benefits.

Assumptions	Years and Fractions	
RP 2000 Mortality and 7.00% Interest	16.92	
RP 2000 Mortality and 5.00% Interest	14.25	

## **Participant Data Summary**

October 1, 2022

Terminated							
	Active	DROP	Vested	Disabled	Retired	Beneficiaries	Total
October 1, 2021	186	11	6	2	78	5	288
New Entrants	46						46
Retirements	(7)	(7)	-		12		(2)
Disabilities							-
Terminations a) with refund b) without refund	(23) (6)		6				(23)
DROP enrollments	(3)	5					2
Deaths a) with beneficiaries b) without beneficiaries	- -				(3)		- (3)
Benefits Expired							-
Other	-	-	-		-		-
October 1, 2022	193	9	12	2	87	5	308
Average Age	43.7	59.0	44.6	83.1	67.2	70.1	

## Active Participants as of 10/01/2021

	Males	Females	Total
Number of Participants	126	60	186
Average Age Nearest Birthday	44.5	46.5	45.1
Average Completed Years of Service	6.8	7.3	7.0
Average Compensation for Prior Year	\$45,076	\$45,042	\$45,065

## Active Participants as of 10/01/2022

	Males	Females	Total
Number of Participants	130	63	193
Average Age Nearest Birthday	42.0	47.0	43.7
Average Completed Years of Service	5.7	7.2	6.2
Average Compensation for Prior Year	\$45,529	\$48,597	\$46,531

## **Age and Service Distribution**

October 1, 2022

Years of Service								
	0-4	5-9	10-14	15-19	20-24	25-29	30+	Total
Age								
Under 25	20	0	0	0	0	0	0	20
25-29	18	3	0	0	0	0	0	21
30-34	10	2	2	2	0	0	0	16
35-39	8	1	1	3	0	0	0	13
40-44	15	2	4	3	1	0	0	25
45-49	14	5	1	6	2	2	0	30
50-54	15	3	2	5	0	0	0	25
55-59	13	5	3	2	1	0	0	24
60-64	7	4	1	3	0	1	0	16
65 and over	1	1	0	1	0	0	0	3
Total	121	26	14	25	4	3	0	193

# Comparison of Actual vs. Assumed Salary Increases and Investment Returns

October 1, 2022

## **Salary Increases**

Year Ended September 30,	Actual	Assumed
1990	6.9%	6.0%
1991	8.2%	6.0%
1992	18.9%	6.0%
1993	6.8%	6.0%
1994	10.6%	6.0%
1995	5.9%	6.0%
1996	6.7%	6.0%
1997	4.1%	6.0%
1998	11.3%	6.0%
1999	11.1%	6.0%
2000	1.4%	6.0%
2001	9.8%	6.0%
2002	6.7%	6.0%
2003	8.4%	6.0%
2004	3.6%	6.0%
2005	7.4%	6.0%
2006	10.4%	6.0%
2007	4.9%	6.0%
2008	7.8%	6.0%
2009	6.8%	6.0%
2010	1.2%	6.0%
2011	7.5%	6.0%
2012	2.0%	6.0%
2013	6.6%	6.0%
2014	1.2%	6.0%
2015	4.4%	6.0%
2016	4.0%	6.0%
2017	3.1%	6.0%
2018	4.9%	4.5%
2019	6.2%	4.5%
2020	1.1%	4.5%
2021	11.4%	4.5%
2022	9.0%	4.5%
Last 5 Years, Compounded	6.5%	4.5%

Each figure is the rate of increase in weighted average compensation from the prior year, as reported for the actuarial valuations. The average includes only continuing active employees who have a full year of compensation in both the current and prior years, based on their reported dates of employment. Prior to September 30, 2001, employees with less than a full year of compensation in the prior year were also included by annualizing their compensation on a pro rata basis.

<sup>\*</sup> Reflects change in the definition of Compensation for benefit purposes

Comparison of Actual vs. Assumed Salary Increases and Investment Returns (Continued)

October 1, 2022

### **Investment Return**

	r Ended ember 30,	Actual	Assumed
	1991	3.17%	8.0%
	1992	27.97%	8.0%
	1993	11.48%	8.0%
	1994	0.07%	8.0%
	1995	16.79%	8.0%
	1996	12.66%	8.0%
	1997	23.14%	8.0%
	1998	8.50%	8.0%
	1999	11.90%	8.0%
	2000	10.62%	8.0%
	2001	(5.05%)	8.0%
	2002	3.88%	8.0%
	2003	4.05%	8.0%
	2004	4.47%	8.0%
	2005	5.36%	8.0%
	2006	8.12%	8.0%
	2007	10.69%	8.0%
	2008	6.20%	8.0%
	2009	3.98%	8.0%
	2010	4.39%	8.0%
	2011	3.23%	8.0%
	2012	4.49%	8.0%
	2013	9.76%	8.0%
	2014	11.11%	8.0%
	2015	8.36%	8.0%
	2016	8.83%	8.0%
	2017	9.39%	8.0%
	2018	8.53%	7.9%
	2019	7.05%	7.8%
	2020	9.66%	7.8%
	2021	10.42%	7.0%
	2022	4.32%	7.0%
Last 5 Years, Cor	mpounded	8.0%	7.5%
Last 20 Years, Cor		7.4%	7.9%
Last 30 Years, Cor		8.0%	7.9%

The actual experience figures are the approximate time-weighted rates of return for the particular year. Through September 30, 2002, the return shown is from market value to market value; thereafter the return is from smoothed value to smoothed value. Income includes dividends, interest, and realized and unrealized gains (losses), based upon statements of Fund Balances provided by the City. The time-weighted rates reflect estimated transaction dates for income, employer and employee contributions, expenses, and disbursements.

## **Reconciliation of DROP Participants and Assets**

October 1, 2022

11

\$929,531.06

Participants as of 10/1/2021

Assets as of 10/1/2022

1 articipante de el 10/1/2021	
New DROP Members New DROP's, Withdrew All Other Withdrawals Corrections	during PY 5 (7) 0 0
Participants as of 10/1/2022	9
Assets as of 10/1/2021	<b>Total</b> \$974,504.15
Payments into Earnings Distributions Expenses Adjustments	DROP 360,966.66 (826,966.60) 421,026.85 0.00 0.00

## **Summary of Major Plan Provisions**

October 1, 2022

Effective Date: August 25, 1971.

Plan Year: October 1 to September 30.

Last Amendment: Restatement (Ordinance 703) effective February 22, 2001. First Amendment (Ordinance 793) effective April 10, 2003 (for various law and other changes). Second Amendment (Ordinance 882) effective July 22, 2004 (adding 3% increasing annuities as an Optional Form of Payment and changing investment policy). Third Amendment (Ordinance 937) effective October 1, 2005 (increasing multiplier to 3.0% for future service and Employee Contributions to 8.7%). Fourth Amendment (Ordinance 1028) effective May 11, 2006 (changing various provisions as required by new IRS rules). Fifth Amendment (Ordinance 1084) effective July 26, 2007 (adding 5% fixed investment return option for DROP). Sixth Amendment (Ordinance 1122) effective April 10, 2008 (changing the definition of a General Employee). Restatement (Ordinance 1158) adopted August 17, 2009. First Amendment (Ordinance 1221) effective February 9, 2012 (adding 300 hours of overtime cap). First Amendment (Ordinance 1573) effective November 10, 2021 (changing vesting from 10 year cliff, to graded vesting schedule starting at 5 years of service).

**Eligibility**: Any regular full-time employee of the City, except for Firefighters and Police Officers, in a permanent (not temporary) position, including those in their initial probationary employment period.

**Employee Contributions**: 8.7% of Compensation (5.1% prior to October 1, 2005, and 4.5% prior to February 22, 2001) and excluded from taxable income under IRC Section 414(h).

**Compensation**: Total compensation paid by the City for services rendered as reported on Form W-2, plus all tax deferred, tax sheltered or tax exempt amounts derived from elective employee contributions or salary reductions. Compensation includes regular pay, overtime (up to 300 hours) and other cash incentives. Payments of leave amounts (vacation, sick, etc.) upon termination of employment shall not be included. Auto allowance and mileage reimbursements shall not be included. Compensation in excess of the IRC Section 401(a)(17) limit is disregarded.

**Average Final Compensation**: The Compensation received during the 5 years out of the last 10 years of Credited Service divided by 60, which produces the highest average, or the career average as a full-time General Employee, if greater.

**Credited Service**: Years and fractional parts of years of service as a General Employee with the City and while making Employee Contributions. (Credited Service with another City plan is recognized for purposes of vesting and retirement eligibility only.)

**Accrued Benefit**: The benefit using the formula for the Normal Retirement Benefit, based upon the Average Final Compensation and Credited Service as of the date of the calculation. The Accrued Benefit is payable at the Normal Retirement Date in the Normal Form of Benefit.

**Accumulated Contributions**: A participant's contributions with interest compounded annually at 5.25% through February 22, 2001; after that date interest shall no longer accrue.

**Normal Retirement Date**: The first day of the month coincident with or next following the earlier of (1) the date a participant attains age 50 and has completed at least 20 years of Credited Service or (2) the date he attains age 55 and has completed at least 10 years of Credited Service.

**Early Retirement Date**: The first day of the month coincident with or next following the date a participant attains age 48 and has completed at least 10 years of Credited Service.

**Normal Form of Benefit**: A monthly annuity for life with 10 years certain.

**Optional Forms of Benefit**: Benefits Actuarially Equivalent to the benefit provided under the Normal Form of Benefit; optional forms:

- a. Life annuity (with no modified cash refund feature),
- b. Joint and survivor annuity (100%, 75%, 66 2/3% or 50%; reducing upon death of participant only),
- c. Level income option,
- d. Any of the above forms, increasing 3% per year on each January 1, or
- e. Lump Sum if under \$5,000, or less than \$100 per month.

**Normal Retirement Benefit**: A monthly benefit commencing at the Normal Retirement Date equal to 2.5% of Average Final Compensation multiplied by years of Credited Service prior to October 1, 2005, plus 3.0% of Average Final Compensation multiplied by years of Credited Service after September 30, 2005, but the total not more than 100% of Average Final Compensation (excluding COLA's).

Late Retirement Benefit: Additional benefits will accrue after the Normal Retirement Date.

**Early Retirement Benefit**: A participant who elects to retire on or after his Early Retirement Date may receive an Early Retirement Benefit commencing at his Normal Retirement Date equal to his Accrued Benefit. If he further elects to have such benefit commence prior to his Normal Retirement Date, it shall be reduced 1/15 per year for each of the first 5 years and 1/30 per year for each of the next 2 years by which the benefit commencement date precedes his Normal Retirement Date. For this purpose Normal Retirement Date is determined based on the participant's actual years of Credited Service as a General Employee at his termination date.

**Death Benefit:** The beneficiary of a participant who dies (1) during employment or after termination with a vested benefit and (2) with respect to whom benefit payments have not commenced shall be entitled to a Death Benefit equal to 100 times his monthly Accrued Benefit based on his Credited Service and Average Final Compensation as of the time of death. This benefit is payable in a lump sum unless the General Employee elected that it be paid in an Actuarially Equivalent annuity or installments. The Plan also provides minimum Death Benefits based upon the vested, 10-year-certain portion of the Normal Form of Benefit or the refund of Accumulated Contributions.

**Termination of Employment Benefit**: A participant who terminates his employment after completing ten years of Credited Service for reason other than death, disability or retirement shall be entitled to a vested deferred monthly benefit commencing at his Normal Retirement Date equal to his Accrued Benefit. Any participant may withdraw his Accumulated Contributions; a vested participant who withdraws his Accumulated Contributions forfeits his rights to his vested Accrued Benefit or Death Benefit. If a participant terminates after completing 10 years but prior to being eligible for retirement:

- With less than 20 years of Credited Service, his annuity can begin unreduced at age 55 or reduced (1/15, 1/30 per year) between ages 48 and 55, or
- With 20 or more years of Credited Service, his annuity can begin unreduced at age 50 or reduced (1/15 per year) between ages 48 and 50.

**Disability Benefit**: A Participant who becomes totally and permanently disabled shall be eligible to receive a Disability Benefit in the form of an immediate monthly annuity for life with ten years certain as follows:

**Job-Related Disability**: Without regard to years of Credited Service, a benefit equal to the greater of his Accrued Benefit or 42% of Average Final Compensation as of the date of disability.

**Non-Job-Related Disability**: With ten or more years of Credited Service, a benefit equal to his Accrued Benefit as of the date of disability.

The Disability Benefit together with worker's compensation benefits may not exceed 100% of pay, as provided in the Plan. Optional Forms of Benefit may be elected.

**Actuarial Equivalent**: A benefit or amount of equal value, based upon the 1983 Group Annuity Mortality Table for Males and an interest rate of 8% per annum. In practice, in accordance with the prior document, the Table for Males is used for all General Employees, regardless of sex, and the same table with ages set back 6 years is used for all beneficiaries and survivor annuitants, regardless of sex.

**Vesting**: A participant is considered 50% vested, once they complete 5 years of service. Their vesting percentage increases by 10% each additional full year of service completed, until they reach 100% vested upon completion of 10 years of service.

Maximum Benefits: IRC Section 415 limits apply as modified for governmental plans.

### **Deferred Retirement Option Program (DROP):**

- a. Eligibility: Normal Retirement.
- b. **Benefit Amount**: The participant's Accrued Benefit calculated as of the beginning of the DROP period, accumulated quarterly with interest at a rate equal to either the Pension Plan's net investment performance during the quarter or a fixed guaranteed rate of 5% annually, plus cost-of-living adjustments, if any, during the DROP period. The participant elects which interest basis he wants upon his entry into the DROP, and may change such election only once during the DROP period.
- c. **Form of Benefit**: When the DROP period ends (maximum 5 years), the employee must terminate employment. At that time, the accumulated DROP benefits will be distributed in the form of a lump sum, a rollover, or a nonforfeitable fixed annuity to the participant, or if deceased, such participant's designated beneficiary. In addition, the monthly annuity, including any COLA adjustments, will continue to the participant as otherwise provided in the Plan.
- d. **Other Provisions**: A participant in DROP is no longer eligible for Death or Disability Benefits. Employee Contributions are no longer collected, and Credited Service and Average Final Compensation are frozen as of the date of entry into DROP.

### **Actuarial Basis**

October 1, 2022

### **ACTUARIAL COST METHOD**

Entry Age Normal with Amortization of the unfunded actuarial accrued liability plus normal cost and expenses. The initial unfunded accrued liability is amortized as a percentage of payroll over 20 years. Future gains and losses will be amortized over 10 years.

#### **ACTUARIAL ASSUMPTIONS**

Investment Yield: The investment rate of earnings is assumed to be 7.00% per annum.

Interest on Employee Contributions: No interest is credited beyond February 22, 2001.

**Mortality**: PUB 2010, adjusted for the below median general classification, set back one year for males, projected using scale MP 2018 (Florida Retirement System Regular Risk mortality).

**Disability**: Preretirement disability is assumed to occur in accordance with a standard scale of disability rates (1955 UAW, male and female). Sample rates are shown below:

	Probability of Disablement			
Age	Male	Female		
20	0.03%	0.04%		
30	0.04%	0.06%		
40	0.07%	0.10%		
50	0.18%	0.26%		
60	0.90%	1.21%		

Twenty-five percent of disabilities are assumed to be non-job-related.

**Withdrawal**: Preretirement withdrawals are assumed to occur in accordance with a standard scale of turnover rates (Frees 2003). Sample rates are shown below:

Age	Years of Service				
	< 2	2-4	5-9	>10	
20	18.0%	14.2%	15.0%	18.8%	
30	18.6%	13.6%	8.4%	4.8%	
40	15.9%	10.4%	6.0%	4.2%	
50	15.6%	8.9%	5.3%	3.5%	

**Salary Scale**: Future salaries are assumed to increase at the rate of 4.5% per year.

Actuarial Value of Assets: Assets are valued using a 5-year smoothed market value without phase-in.

**Retirement Rate**: Active employees are expected to retire at a rate of 50% at first eligibility. They are then assumed to retire at a rate of 50% for each year thereafter. 100% of eligible participants are assumed to retire at age 65.

**Timing of Contribution**: The contribution is assumed to be made quarterly throughout the plan year.

**Employees Covered**: All participants as of the actuarial valuation date.

**Expenses**: Expenses for the current year are assumed to equal actual expenses for the prior year. If actual expenses for the current year differ from this estimate, a make-up contribution or credit is included.

**Maximum Compensation**: Compensation is limited to \$305,000 projected to increase at the rate of 4% per annum.

**Maximum Benefits**: The \$245,000 maximum for years ending in 2022 and other applicable Benefit Limitations under Section 415 are projected to increase at the rate of 4% per annum.

**Completeness of Assumptions**: All benefits and expenses to be provided by the Plan are recognized in the valuation. All known events are taken into account; no current trends are assumed to discontinue in the future.

All assumptions, with the exception of the investment return and mortality, were selected in conjunction with guidance provided by Aon. The demographic assumptions were selected as a result of an experience study, and are reviewed annually for reasonableness.

The investment return was selected by the Pension Board in conjunction with the investment consultant.

The mortality used is based on the mortality assumption used by the Florida Retirement System, as mandated by Florida Statute.

#### **COMPARABILITY WITH PRIOR VALUATION**

Significant Events During the Year: None.

Significant Changes in the Summary of Major Plan Provisions: None

Significant Changes in the Actuarial Cost Method or Actuarial Assumptions: None.

Other Information Needed to Fully and Fairly Disclose the Actuarial Position of the Plan: None.

## Actuarial Cost Method "Entry Age Normal"

October 1, 2022

An actuarial valuation is a series of mathematical calculations which project future benefits under a pension plan and future contributions to fund those benefits. The true cost of a pension plan cannot be determined until the last benefit is paid, because the true cost is the actual benefits ultimately paid, plus the expense of maintaining the plan, less the actual income earned on invested funds. Since funding cannot wait until the last benefit is paid, however, actuarial assumptions are used to project ultimate benefit levels and the reserves needed to provide them. An actuarial cost method is then used to establish a reasonable pattern of contributions to accumulate those reserves. The assumptions and cost method themselves, therefore, only impact on the incidence of funding, not the true cost. Each new valuation automatically corrects for any differences between the assumptions and actual experience, and the correction is spread over the current and future years of funding.

The Entry Age Normal cost method spreads the funding of the annual accrual of pension benefits over the future service of all active participants and the balance is funded in a separate amortization schedule.

The initial unfunded accrued liability (UAL) is determined and fixed in the first year the cost method is adopted. The UAL, is amortized over a closed 20 year period over a level percentage of payroll. Future gains and losses will be amortized over 10 years.

The state minimum required contribution in a particular year is equal to the Normal Cost, plus an amount which will amortize the Unfunded Accrued Liability over the applicable number of years, plus expected and "make-up" expenses, less the Past Excess Contributions and expected employee contributions.

The calculation of the contribution has been made in a manner that assumes quarterly payment during the Plan Year. In order to meet the state minimum funding requirements, the state minimum required contribution must be made at least quarterly during the Plan Year.

#### Disclosure Notes to the Financial Statements for Year Ended September 30, 2022

### **Summary of Significant Accounting Policies**

Preserving the General Employees' Retirement Fund is a major objective of the City of Panama City Beach. The City funds a defined benefit pension plan for its employees. They are treated as fiduciary funds in the financial sections. It is the goal to invest all funds in a manner that provides the highest investment return using authorized instruments while meeting the City's acceptable risk level. The primary objectives, in priority order, in investment activities shall be safety, liquidity, and yield.

Method used to value investments. Investments are reported at fair value. All deposits are in various financial institutions and are carried at cost. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

### **Plan Description**

#### **Plan Administration**

The Board of Trustees oversees the management of the General Employees' Pension Plan for the City of Panama City Beach. The board has established procedures to ensure that idle funds are invested as authorized by Florida statute, to earn the maximum interest.

#### **Benefits Provided**

See pages 35-37 of the Actuarial Report.

#### **Contributions**

The City's annual contribution to the pension trust is determined through the budgetary process and with reference to actuarial determined contributions. As of September 30, 2022, the most recent actuarial study shows a deficit of \$8.8 million on a GASB 67/68 funding basis. The Board establishes rates based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. The contribution is designed to accumulate sufficient assets to pay benefits when due.

#### Investments

Asset Class	Target Allocation Total
Large Cap Equity	30%
Small Cap Equity	20%
International Equity	15%
Fixed Income	25%
Real Estate	5%
Cash	5%
Total	100%

No changes have been made to the pension plan investment policy over the past year.

#### **Concentrations**

The long-term expected rate of return on pension plan investments was confirmed appropriate using Aon's etool model assuming general inflation of 2.5%, which is a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of October 1, 2022 (see the discussion of the pension plan's investment policy) are summarized in the following table:

Asset Class	Long-Term Expected Nominal Return	Long-Term Expected Real Rate of Return
Equity		_
Large Cap U.S. Equity	6.40%	3.90%
Small Cap U.S. Equity	6.90%	4.40%
International (Non-U.S.) Equity		
(Developed)	7.50%	5.00%
Emerging Markets Equity	7.80%	5.30%
Fixed Income		
Long Duration Bonds – Gov't / Credit	2.50%	0.00%
Alternative Investments		
Real Estate (Broad Market)	5.60%	3.10%

#### Rate of Return

For the year ended September 30, 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was -18.1 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### Receivables

The pension plan does not have receivables from long-term contracts with the City for contributions.

#### **Allocated Insurance Contracts**

The pension plan has not allocated insurance contracts that are excluded from pension plan assets.

#### Reserves

The pension plan has no reserves that are required to be disclosed under paragraph 30e of Statement 67.

### **Deferred Retirement Option Program (DROP)**

The City offers a DROP to all employees who meet retirement eligibility. A description of the DROP can be found on page 37 of the actuarial valuation report.

### **Net Pension Liability of the City**

The components of the net pension liability under GASB 67 of the City at September 30, 2022, were as follows:

Total Pension Liability	\$	49,897,583
Plan Fiduciary Net Position	_	41,133,108
City's Net Pension Liability	\$	8,764,475
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		82.44%

### **Actuarial Assumptions**

See pages 38-40 of the Actuarial Report.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Board of Trustees contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.