



# Actuarial Valuation Report

*City of Panama City Beach*

*General Employees' Pension Plan*

*Funding Results for the Year Ending September 30, 2022*

*Accounting Results for the Year Ending September 30, 2021*



Ms. Holly J. White  
Assistant City Manager  
City of Panama City Beach  
17007 Panama City Beach Parkway  
Panama City Beach, FL 32413

Re: *Panama City Beach General Municipal Employees' Pension Plan*

Dear Ms. White:

In accordance with your request, we have performed an actuarial valuation for the captioned pension plan as of October 1, 2021. The purposes of this report are to provide the contribution requirements for the Plan Year beginning October 1, 2021, and ending September 30, 2022, including measurements of the funded status of the plan. Disclosures for financial accounting were previously provided in a separate report dated March 18, 2022 and are included in this report for comparison purposes.

This report is intended for the sole use of the City of Panama City Beach and the Pension Board, and is intended only to supply information for the City and Board to comply with the stated purposes of the report and may not be appropriate for other purposes. Reliance on information contained in this report by anyone for other than the intended purposes, puts the relying entity at risk of being misled because of confusion or failure to understand applicable assumptions, methodologies, or limitations of the report's conclusions. Accordingly, no person or entity, including the City of Panama City Beach and the Pension Board, should base any representations or warranties in any agreement on any statements or conclusions contained in this report, without the written consent of Aon.

This report includes a Summary of Major Plan Provisions and a description of the Actuarial Basis used in the valuation. We relied on employee and financial data provided by the City. The Actuarial Cost Method used is considered acceptable under the Rules of the Department of Administration, Division of Retirement, Chapter 60T-1, Local Retirement Systems' Actuarial Reports.

A valuation model was used to develop the liabilities for the October 1, 2021 valuation. The valuation model relies on ProVal software, which was developed by Winklevoss Technologies, LLC. Experts within Aon selected this software and determined it is appropriate for performing valuations. We coded and reviewed the software for the provisions, assumptions, methods, and data of the Panama City Beach General Municipal Employees' Pension Plan. The undersigned relied on experts at Aon for the development of the capital market assumptions models underlying the discount rate and the expected rate of return.

## City of Panama City Beach General Municipal Employees' Pension Plan

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### STATEMENT BY ENROLLED ACTUARY

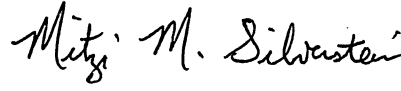
This actuarial valuation and/or cost determination was prepared and completed by the undersigned or under our direct supervision, and we acknowledge responsibility for the results. To the best of our knowledge, the results are complete and accurate, and in our opinion, the techniques and assumptions used are reasonable and meet the requirements and intent of Part VII, Chapter 112, Florida Statutes. There is no benefit or expense to be provided by the plan and/or paid from the plan's assets for which liabilities or current costs have not been established or otherwise provided for in the valuation. All known events or trends which may require a material increase in plan costs or required contribution rates have been taken into account in the valuation.

Respectfully submitted,



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Stephen Lambert-Oswald, F.S.A., E.A., M.A.A.A.  
Enrollment No. 20-07225



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Mitzi Silverstein, F.S.A., E.A., M.A.A.A.

August 2022

# City of Panama City Beach General Municipal Employees' Pension Plan

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## Discussion of Results

October 1, 2021

The results of the actuarial valuation of the Panama City Beach General Municipal Employees' Pension Plan as of October 1, 2021, are contained in this report. The actuarial valuation is based upon census data and trust fund financial statements provided to us by the City. There have been no significant plan changes since the Actuarial Valuation as of October 1, 2020.

The major results of the actuarial valuation are discussed below.

### Minimum Required Contribution

The State minimum required contribution to be deposited by the City is developed on pages 3 and 4. The minimum required contribution includes recognition of excess contributions made in prior years.

	Plan Year Ended	
	09/30/21	09/30/22
State Minimum Required Contribution	\$ 873,407	\$ 1,201,670
Percent of Participants' Compensation	12.47%	12.02%

Under a new state interpretation, the actual required contribution is not the dollar amount shown, which is based on estimated Participants' Compensation Below Normal Retirement Age. Rather it is to be based on the percentage shown here and actual Participants' Compensation Below Normal Retirement Age for the Plan Year.

### Actuarial Experience

The approximate time-weighted rate of return on the Actuarial Value of Assets was 11.06% for the plan year ended September 30, 2021. For the same period, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 4.1%. Investment experience compounded over the last 5 years has been approximately 9.1% per year. According to the Public Plans Data, the average expected rate of return in 2021 was 7.0% and the Florida Retirement System uses a rate of return of 7.0%. Salary increase experience was observed to be 11.4%, higher than the assumed salary increase of 4.5%. Salary experience compounded over the last 5 years has been approximately 5.3% per year.

### Funded Status

One of the best measures of the Funded Status of a defined benefit plan is considered to be the level of funding of the Accumulated Plan Benefits and Vested Benefits. Accumulated Plan Benefits are those future benefit payments that are attributable to employees' service rendered prior to the valuation date based on employees' actual pay histories (or estimates thereof). This measurement of benefits does not take into account the effect of potential future salary increases. Vested Benefits are those benefits which become nonforfeitable after 10 years of Credited Service or which are attributable to employee contributions.

## City of Panama City Beach General Municipal Employees' Pension Plan

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Based on this measurement of Funded Status, using the Actuarial Value of Assets and the discount rate of 7.0%, the plan appears adequately funded as of October 1, 2021. Funded status is highly dependent on the market value of assets and the discount rate used to measure the liabilities. The higher the discount rate, the lower the liabilities. Use of an above average discount rate or an above-market asset value will result in a higher funded status, but it is not an indication of the security of the pension benefits or the adequacy of funding.

	10/01/20	10/01/21
<b>NET ASSETS AVAILABLE FOR BENEFITS*</b>	\$ 41,233,199	\$ 45,113,338
Discount Rate	7.00%	7.00%
 <b>ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS</b>		
TOTAL VESTED BENEFITS	\$ 36,387,637	\$ 39,351,351
Percent Funded	113%	115%
TOTAL ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS	\$ 38,591,702	\$ 40,183,654
Percent Funded	107%	112%

Another, more traditional measure of the Funded Status uses the Entry Age Normal Accrued Liability. This accrued liability equals the Present Value of Benefits less the Present Value of Future Entry Age Normal Costs. (See the description of the entry age normal method on the "Actuarial Cost Method" pages herein.) This accrued liability is independent of the actual plan assets and therefore may be a more reasonable "mile post" of how funded the Plan should be. It recognizes future compensation increases and is a measure of where the level of assets should be to date if all participants are proportionately funded over their individual careers as a level percentage of each participant's compensation. The figures below show the funded status disclosed under GASB 67 for the fiscal years ending September 30 of 2020 and 2021, respectively:

	10/01/20	10/01/21
MARKET VALUE OF ASSETS	\$ 43,016,573	\$ 50,899,026
ENTRY AGE NORMAL ACCRUED LIABILITY	\$ 40,650,404	\$ 46,174,005
Funded Ratio	105.82%	110.23%

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\* Actuarial Value of Assets

**City of Panama City Beach  
General Municipal Employees' Pension Plan**

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# City of Panama City Beach General Municipal Employees' Pension Plan

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## Development of Normal Cost for State Minimum Required Contribution

October 1, 2021

	<u>10/1/2020</u>	<u>10/1/2021</u>
1. Number of Participants		
Active	182	186
Terminated with Vested Benefits	5	6
Retirees and Beneficiaries	90	96
Total	277	288
2. Participant's Compensation		
a. Below Normal Retirement Age	\$ 7,106,657	\$ 9,568,659
b. Beyond Normal Retirement Age	816,294	877,349
c. Total	\$ 7,922,951	\$ 10,446,009
3. Present Value of Benefits		
Active	\$ 28,582,966	\$ 32,269,817
Terminated with Vested Benefits	384,350	909,841
Retirees	23,793,285	24,888,848
Total	\$ 52,760,601	\$ 58,068,506
4. Entry Age Normal Accrued Liability	\$ 42,838,006	\$ 46,194,239
5. Actuarial Value of Assets	\$ 41,233,199	\$ 45,113,338
6. Unfunded Actuarial Accrued Liability	\$ 1,604,807	\$ 1,080,901
7. Past Excess Contributions	\$ 366,862	\$ 4,982
8. Normal Cost	\$ 1,622,867	\$ 1,881,187



# City of Panama City Beach General Municipal Employees' Pension Plan

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## State Minimum Required Contribution

October 1, 2021

	Plan Year Ended	
	<u>9/30/2021</u>	<u>9/30/2022</u>
1. Normal Cost	\$ 1,622,867	\$ 1,881,187
2. Employee Contributions	\$ (646,102)	\$ (869,935)
3. Amortization of Actuarial Accrued Liability	\$ 112,501	\$ 55,007
4. Interest Adjustment on (1), (2), and (3) for Quarterly Payment	\$ 37,480	\$ 36,688
5. Expenses		
Current Year Estimate Equal to Prior Year's Actual	\$ 106,296	\$ 105,086
Make-up for Shortfall in Prior Year's Estimate	<u>21,443</u>	<u>(1,210)</u>
Total	\$ 127,739	\$ 103,876
6. Past Excess Contributions plus Interest Adjusted for Quarterly Payment	\$ 381,078	\$ 5,153
7. Minimum Required Contribution by City for Fiscal Year = (1) + (2) + (3) + (4) + (5) - (6)	\$ 873,407	\$ 1,201,670
8. Percent of Participants' Compensation Below Normal Retirement Age*	11.76%	12.02%

\* The actual required contribution is based on this percentage of actual, not estimated, Participants' Compensation Below Normal Retirement Age.

# City of Panama City Beach General Municipal Employees' Pension Plan

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## Unfunded Frozen Initial and Supplemental Liabilities

October 1, 2021

		Initial Amount to be Amortized	Beginning Amortization Period	Original Amortization Period (Years)	Years Remaining	(BOY) Annual Amortization Amount	Unamortized Balance as of 10/1/2021
Redetermined Liability (Fresh Start)*	\$	1,604,807	10/1/2020	20	19	\$ 115,876	1,596,767
10/01/2021 Unfunded Actuarial Accrued Liability		(515,866)	10/1/2021	10	10	\$ (60,869)	(515,866)
						\$ 55,007	
							1,080,901
1. Unamortized Balance as of 10/1/2021							\$
2. Past Excess Contributions							4,982
3. Remaining Unfunded Liabilities = (1) - (2)							\$ 1,075,919

\* The amortization assumes a 7.00% discount rate and an increasing annuity with a 3.00% payroll growth assumption.

**City of Panama City Beach**  
**General Municipal Employees' Pension Plan**

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**Schedule Illustrating the Amortization of  
Unfunded Liabilities Existing This Date**

October 1, 2021

October 1	Liability
2021	1,080,901
2022	1,097,706
2023	1,113,923
2024	1,129,455
2025	1,144,202
2030	1,201,905
2035	813,226
2039	197,244
2040	-

The first figure is the Unfunded Liability as of the current valuation date. For each year thereafter, the preceding year's Unfunded Liability is reduced by the annual amortization amount shown on the prior page and increased with interest at 7.00% per annum.

Thus the remaining amortization period as of the October 1, 2021, valuation is 2039 less 2021, or 18 years.

# City of Panama City Beach General Municipal Employees' Pension Plan

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## Past Excess Contributions (State Requirements)

October 1, 2021

	Plan Year Ended	
	<u>9/30/2020</u>	<u>9/30/2021</u>
<b>Charges:</b>		
Deficiency Brought Forward	\$ -	\$ -
Normal Cost	N/A	N/A
Expenses (Estimated and Make up)	N/A	N/A
Amortization of Frozen Initial and Supplemental Liabilities	N/A	N/A
Required City Contribution, per State*	646,588	1,092,499
Interest	<u>24,743</u>	<u>37,591</u>
Total Charges	\$ 671,331	\$ 1,130,090
<b>Credits:</b>		
Excess Contribution Brought Forward	\$ 327,952	N/A
City Contributions	659,426	1,097,316
Interest	<u>50,815</u>	<u>37,756</u>
Total Credits	\$ 1,038,193	\$ 1,135,072
<b>Balance:</b>		
Excess Contribution Carried Forward	<u>\$ 366,862</u>	<u>\$ 4,982</u>
Deficiency Carried Forward	<u>\$ -</u>	<u>\$ -</u>

\*Starting in the year ending September 30, 2021, the Excess Contribution is reflected in the "Required Contribution, per State" line, so no Excess is carried forward

# City of Panama City Beach General Municipal Employees' Pension Plan

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## Market Value of Assets

October 1, 2021

	<u>10/1/2020</u>	<u>10/1/2021</u>
<b>Assets:</b>		
Cash	\$ 1,579,331.34	\$ 1,520,417.82
Certificates of Deposit	-	-
Government and Corporate Bond	11,516,853.22	14,319,062.44
Real Estate and Equity Funds	29,945,913.08	35,018,232.39
Due from City Funds	-	-
Accrued Interest	-	-
Miscellaneous Receivable	<u>18,619.36</u>	<u>116,081.27</u>
Total Assets	<u>\$ 43,060,717.00</u>	<u>\$ 50,973,793.92</u>
<b>Liabilities and Fund Balance:</b>		
Liabilities:		
Accounts Payable	\$ (27,549.19)	\$ (28,442.95)
Refunds or Benefits Payable	(16,595.23)	(46,325.26)
Due Other Funds	<u>-</u>	<u>-</u>
Total Liabilities	<u>\$ (44,144.42)</u>	<u>\$ (74,768.21)</u>
Pension Fund Balance:	<u><u>\$ 43,016,572.58</u></u>	<u><u>\$ 50,899,025.71</u></u>

# City of Panama City Beach General Municipal Employees' Pension Plan

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## Reconciliation of Assets (Market Value)

October 1, 2021

	Plan Year Ended	
	<u>9/30/2020</u>	<u>9/30/2021</u>
<b>Revenues:</b>		
City Contributions	\$ 659,426.05	\$1,097,315.64
Employee Contributions	717,125.57	\$808,226.45
Repayment of Contributions	-	45,001.00
Interest & Dividends	790,089.28	1,079,956.13
Unrealized/Realized Gains (Losses)	3,308,226.45	7,905,721.97
Commissions	-	-
	<hr/>	<hr/>
Total Revenues	\$ 5,474,867.35	\$ 10,936,221.19
	<hr/>	<hr/>
<b>Expenses:</b>		
Pension Payments	\$ 1,484,913.00	\$ 1,747,152.60
Contribution Refunds	136,842.14	190,893.09
DROP Payments	222,029.83	1,010,636.43
Investment Expenses	63,333.42	72,272.82
Other Expenses	42,962.15	32,813.12
	<hr/>	<hr/>
Total Expenses	\$ 1,950,080.54	\$ 3,053,768.06
	<hr/>	<hr/>
<b>Net Income:</b>	\$ 3,524,786.81	\$ 7,882,453.13
<b>Fund Balance, Beginning of Year:</b>	\$ 39,491,785.77	\$ 43,016,572.58
<b>Fund Balance, End of Year:</b>	\$ 43,016,572.58	\$ 50,899,025.71

# City of Panama City Beach General Municipal Employees' Pension Plan

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## Investment Gain/(Loss)

October 1, 2021

	10/1/2021	10/1/2020	10/1/2019	10/1/2018
1. Date of Actuarial Value of Assets:				
2. Market Value as of Prior Year (including receivable contributions)	\$ 43,016,573	\$ 39,491,786	\$ 38,854,098	\$ 36,903,035
3. Receivable Contribution included above	\$ -	\$ -	\$ -	\$ -
4. Market Value Excluding Receivable (2) - (3)	\$ 43,016,573	\$ 39,491,786	\$ 38,854,098	\$ 36,903,035
5. Employer & Employee Contributions (made for the year, i.e., excluding the receivable contribution, item (3), but including contributions made after the end of the year with no expected return thereon)	\$ 1,905,542	\$ 1,376,552	\$ 1,492,184	\$ 1,376,997
6. Benefit Distributions	\$ 2,948,682	\$ 1,843,785	\$ 2,334,202	\$ 2,340,676
7. Administrative Expenses	\$ 105,086	\$ 106,296	\$ 84,853	\$ 97,339
8. Expected Return %	7.00%	7.80%	7.90%	8.00%
a. Item (4) for 1 year	\$ 3,011,160	\$ 3,080,359	\$ 3,069,474	\$ 2,952,243
b. Item (3) for partial & (5) for 1/2 year	66,694	53,686	58,941	55,080
c. Item (6) for 1/2 year	(103,204)	(71,908)	(92,201)	(93,627)
d. Item (7) for 1/2 year	(3,678)	(4,146)	(3,352)	(3,894)
	\$ 2,970,972	\$ 3,057,991	\$ 3,032,862	\$ 2,909,802
9. Expected Market Value (2)+(5)-(6)-(7)+(8)	\$ 44,839,319	\$ 41,976,248	\$ 40,960,089	\$ 38,751,819
10. Actual Market Value this Year (including receivable contributions)	\$ 50,899,026	\$ 43,016,573	\$ 39,491,786	\$ 38,854,098
11. Investment Gain/(Loss) from Experience	\$ 6,059,707	\$ 1,040,325	\$ (1,468,303)	\$ 102,279

# City of Panama City Beach General Municipal Employees' Pension Plan

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## Actuarial Value of Assets

October 1, 2021

5 -YEAR SMOOTHED MARKET VALUE WITHOUT PHASE-IN	<b>10/1/2021</b>
1. Market Value of Assets	\$ 50,899,026
2. Investment Gains/(Losses) for Four Prior Years	
a. Oct-20	\$ 6,059,707
b. Oct-19	1,040,325
c. Oct-18	(1,468,303)
d. Oct-17	102,279
3. Unrecognized Investment Gains/(Losses)	
a. Oct-20 80% of (2)(a)	\$ 4,847,766
b. Oct-19 60% of (2)(b)	624,195
c. Oct-18 40% of (2)(c)	(587,321)
d. Oct-17 20% of (2)(d)	<u>20,456</u>
e. Total: (a)+(b)+(c)+(d)	\$ 4,905,096
4. Preliminary Actuarial Value of Assets = (1) - (3)(e)	\$ 45,993,930
5. Adjustment to be within 20% of market value	\$ -
6. Actuarial Value of Assets = (4) + (5)	\$ 45,993,930



**City of Panama City Beach**  
**General Municipal Employees' Pension Plan**

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**Allocation of Actuarial Value of Assets to the  
Reserve for Other Retirement Benefits (i.e., Excluding DROP)**

October 1, 2021

	<b>Actuarial Value Allocated in Proportion to Market Value</b>	<b>Market Value</b>
<b>Reserve for DROP</b>	\$ 880,592	\$ 974,504
<b>Reserve for Other Retirement Benefits</b>	<u>45,113,338</u>	<u>49,924,522</u>
<b>Total Fund Balances</b>	\$ 45,993,930	\$ 50,899,026

# City of Panama City Beach

## General Municipal Employees' Pension Plan

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### Development of GASB 68 Net Pension Expense

#### Calculation Details

The following table illustrates the Net Pension Liability under GASB 68, which is effective for September 30, 2015 fiscal year and later.

	<b>Fiscal Year End 9/30/2020</b>	<b>Fiscal Year End 9/30/2021</b>
(1) Total Pension Liability	\$ 40,650,404	\$ 46,174,005
(2) Plan Fiduciary Net Position	<u>\$ 43,016,573</u>	<u>\$ 50,899,026</u>
(3) Net Pension Liability	\$ (2,366,168)	\$ (4,725,021)
(4) Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	105.82%	110.23%

The following table illustrates the pension expense under GASB 68.

	<b>Fiscal Year Ending 9/30/2020</b>	<b>Fiscal Year Ending 9/30/2021</b>
(1) Service Cost	\$ 1,294,270	\$ 1,352,512
(2) Interest Cost	\$ 3,190,280	\$ 3,206,254
(3) Expected Investment Return	\$ (3,057,992)	\$ (3,308,051)
(4) Employee Contributions	\$ (717,126)	\$ (808,226)
(5) Admin Expense	\$ 106,296	\$ 105,086
(6) Plan Changes	\$ -	\$ 174,868
(7) Amortization of Unrecognized		
(a) Liability (Gain)/Loss	\$ (857,580)	\$ (947,329)
(b) Asset (Gain)/Loss	\$ (290,387)	\$ (1,386,151)
(c) Assumption Changes	<u>\$ 79,707</u>	<u>\$ 890,792</u>
(8) Total Expense	\$ (252,532)	\$ (720,245)

# City of Panama City Beach

## General Municipal Employees' Pension Plan

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### Deferred Inflows/Outflows

The following table illustrates the Deferred Inflows and Outflows at the end of the fiscal year under GASB 68.

	Deferred Outflows	Deferred Inflows
(1) Difference between actual and expected experience	\$ 41,067	\$ 1,518,306
(2) Net Difference Between Expected and Actual Earnings on Pension Plan Investments	\$ -	\$ 4,601,800
(3) Assumption changes	\$ 3,037,086	\$ 170,656
(4) Total	\$ 3,078,153	\$ 6,290,762

### Amortization of Deferred Inflows/Outflows

The table below lists the amortization bases included in the deferred inflows/outflows as of September 30, 2021.

Date Established	Type of Base	Period		Balance		Annual Payment
		Original	Remaining	Original	Remaining	
10/1/2016	Liability (Gain)/Loss	4.57	0.00	(\$982,721)	\$0	(122,089)
10/1/2016	Asset (Gain)/Loss	5	0	(\$1,595,064)	\$0	(319,013)
10/1/2016	Assumption change	4.57	0.00	\$486,743	\$0	60,471
10/1/2017	Liability (Gain)/Loss	4.36	0.36	(\$1,538,028)	(\$127,920)	(352,527)
10/1/2017	Asset (Gain)/Loss	5	1	(\$102,278)	(\$20,454)	(\$20,456)
10/1/2018	Liability (Gain)/Loss	4.34	1.34	\$133,170	\$41,067	30,701
10/1/2018	Asset (Gain)/Loss	5	2.00	\$1,506,694	\$602,677	301,339
10/1/2018	Assumption change	4.34	1.34	(\$553,405)	(\$170,656)	(127,583)
10/1/2019	Liability (Gain)/Loss	4.28	2.28	(\$1,105,879)	(\$588,593)	(258,643)
10/1/2019	Asset (Gain)/Loss	5.00	3.00	(\$1,040,324)	(\$624,194)	(208,065)
10/1/2019	Assumption change	4.28	2.28	\$430,658	\$229,214	100,722
10/1/2020	Liability (Gain)/Loss	4.28	3.28	(\$1,046,563)	(\$801,793)	(244,770)
10/1/2020	Asset (Gain)/Loss	5.00	4.00	(\$5,699,786)	(\$4,559,829)	(1,139,957)
10/1/2020	Assumption change	4.28	3.28	\$3,665,054	\$2,807,872	857,182
	<b>Total Charges</b>				(\$3,212,609)	(\$1,442,688)

Amounts Recognized in the deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in the pension expense as follows:

#### Year Ended September 30:

2022	(\$837,448)
2023	(\$624,900)
2024	(\$779,146)
2025	(\$971,115)
Thereafter	\$0

# City of Panama City Beach

## General Municipal Employees' Pension Plan

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### Reconciliation of Net Pension Liability

Shown below are details regarding the Total Pension Liability, Plan Fiduciary Net Position, and Net Pension Liability for the Measurement Period from September 30, 2020 to September 30, 2021:

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (c) = (a) - (b)
Balance recognized at 10/1/2020	\$40,650,404	\$43,016,573	(\$2,366,168)
Changes recognized for the fiscal year:			
Service Cost	\$1,352,512	N/A	\$1,352,512
Interest on the total pension liability	\$3,206,254	N/A	\$3,206,254
Changes of benefit terms	\$174,868	N/A	\$174,868
Differences between expected and actual experience	(\$1,046,563)	N/A	(\$1,046,563)
Changes of assumptions	\$3,665,054	N/A	\$3,665,054
Contributions from the employer	N/A	\$0	\$0
Contributions from the employee	N/A	\$808,227	(\$808,227)
Contribution from the state	N/A	N/A	\$0
Net investment income	N/A	\$9,007,837	(\$9,007,837)
Benefit payments	(\$1,828,524)	(\$1,828,524)	\$0
Administrative expense	N/A	(\$105,086)	\$105,086
Other	\$0	\$0	\$0
Net Changes	<u>\$5,523,601</u>	<u>\$7,882,453</u>	<u>(\$2,358,853)</u>
Balance recognized at 9/30/2021	\$46,174,005	\$50,899,026	(\$4,725,021)

# City of Panama City Beach

## General Municipal Employees' Pension Plan

### GASB 67 Requirements

GASB 67 is effective for fiscal year ending September 30, 2014. The follow exhibit is a 10 year history of change in Net Pension Liability.

Changes in the Net Pension Liability and Related Ratios – RP2000, 7.0% Interest (7.8% for 2021, 7.9% for 2020, 8.0% prior to 2020)

State Required Disclosure—Changes in the Net Pension Liability and Related Ratios

	Fiscal Year Ending											
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>Total Pension Liability</b>												
Service Cost	N/A	N/A	N/A	N/A	\$1,040,681	\$1,057,918	\$1,015,476	\$1,081,152	\$1,098,482	\$1,144,923	\$1,294,270	\$1,352,512
Interest Cost	N/A	N/A	N/A	N/A	\$864,624	\$2,488,143	\$2,715,866	\$2,878,833	\$3,134,812	\$3,156,029	\$3,190,280	\$3,206,254
Changes of Benefit Terms	N/A	N/A	N/A	N/A	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$174,868
Differences Between Expected and Actual Experiences	N/A	N/A	N/A	N/A	\$1,874,051	\$157,575	(\$642,786)	(\$962,721)	(\$1,670,609)	(\$420,235)	(\$1,105,879)	(\$1,046,563)
Changes of Assumptions	N/A	N/A	N/A	N/A	\$0	\$0	\$0	\$486,743	\$0	\$0	\$430,658	\$3,665,054
Benefit Payments, Including Refunds of Member Contributions	N/A	N/A	N/A	N/A	(\$1,285,877)	(\$1,255,002)	(\$1,067,417)	(\$967,953)	(\$2,340,676)	(\$2,334,202)	(\$1,843,785)	(\$1,828,524)
DROP Adjustment	N/A	N/A	N/A	N/A	N/A	\$534,139	0	0	\$0	\$0	\$0	\$0
<b>Net Change in Total Pension Liability</b>	N/A	N/A	N/A	N/A	\$2,493,478	\$2,982,773	\$2,021,139	\$2,494,054	\$222,009	\$1,546,515	\$1,965,544	\$5,523,601
<b>Total Pension Liability (Beginning)</b>	N/A	N/A	N/A	N/A	\$26,922,891	\$29,416,370	\$32,399,143	\$34,420,281	\$36,916,335	\$37,138,345	\$38,684,860	\$40,650,404
<b>Total Pension Liability (Ending)</b>	N/A	N/A	N/A	\$26,922,891	\$29,416,370	\$32,399,143	\$34,420,281	\$36,916,335	\$37,138,345	\$38,684,860	\$40,650,404	\$46,174,005
<b>Plan Fiduciary Net Position</b>												
Contributions—Employer	N/A	N/A	N/A	N/A	1,095,319	995,644	\$892,284	\$809,369	\$745,847	\$805,890	\$659,426	\$0
Contributions—Member	N/A	N/A	N/A	N/A	548,921	538,751	563,913.20	571,937.36	631,150.46	\$686,294	\$717,126	\$808,226
Net Investment Income	N/A	N/A	N/A	N/A	2,943,006	(476,995)	\$2,592,981	\$4,199,232	\$3,012,081	\$1,564,559	\$4,098,316	\$9,007,837
Benefit Payments, Including Refunds of Member Contributions	N/A	N/A	N/A	N/A	(1,285,877)	(1,255,002)	(\$1,067,417)	(\$967,953)	(\$2,340,676)	(\$2,334,202)	(\$1,843,785)	(\$1,828,524)
Administrative Expense	N/A	N/A	N/A	N/A	(73,809)	(103,110)	(\$92,103)	(\$91,878)	(\$97,339)	(\$84,853)	(\$106,296)	(\$105,086)
Other	N/A	N/A	N/A	N/A	0	534,139	\$0	\$0	\$0	\$0	\$0	\$0
<b>Net Change in Plan Fiduciary Net Position</b>	N/A	N/A	N/A	N/A	3,227,560	233,427	\$2,889,657	\$4,520,708	\$1,951,062	\$637,688	\$3,524,787	\$7,882,453
<b>Plan Fiduciary Net Position (Beginning)</b>	N/A	N/A	N/A	N/A	26,031,682	29,259,242	\$29,492,670	\$32,382,327	\$36,903,035	\$38,854,098	\$39,491,786	\$43,016,573
<b>Plan Fiduciary Net Position (Ending)</b>	N/A	N/A	N/A	\$26,031,682	29,259,242	29,492,669	\$32,382,327	\$36,903,035	\$38,854,098	\$39,491,786	\$43,016,573	\$50,899,026
<b>County's Net Pension Liability (Ending)</b>	N/A	N/A	N/A	N/A	157,128	2,906,474	\$2,037,954	\$13,300	(\$1,715,753)	(\$806,926)	(\$2,366,168)	(\$4,725,021)
<b>Net Position as a % of Pension Liability</b>	N/A	N/A	N/A	N/A	99.47%	91.03%	94.08%	99.96%	104.62%	102.09%	105.82%	110.23%
<b>Covered-Employee Payroll</b>	N/A	N/A	N/A	N/A	\$5,500,368	\$6,238,976	\$6,483,319	\$6,573,994	\$7,254,593	\$7,888,434	\$8,392,421	\$9,289,961
<b>Net Pension Liability as a % of Payroll</b>	N/A	N/A	N/A	N/A	2.86%	46.59%	31.43%	0.20%	-23.65%	-10.23%	-28.19%	-50.86%

# City of Panama City Beach General Municipal Employees' Pension Plan

## GASB 67 Requirements

GASB 67 is effective for fiscal year ending September 30, 2014. The follow exhibit is a 10 year history of contributions.

	Fiscal Year Ending										
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>Total Pension Liability</b>											
Actuarially Determined Contribution	N/A	N/A	N/A	\$1,013,264	\$766,892	\$672,608	\$642,937	\$657,992	\$474,884	\$224,917	\$1,092,499
Contributions made in Relation to the Actuarially Determined Contribution	N/A	N/A	N/A	\$1,095,319	\$995,644	\$892,284	\$809,369	\$745,847	\$805,890	\$659,426	\$1,097,316
Contribution Deficiency (excess)	N/A	N/A	N/A	(\$82,055)	(\$228,752)	(\$219,676)	(\$166,433)	(\$87,855)	(\$331,006)	(\$434,509)	(\$4,816)
Covered-Employee Payroll	N/A	N/A	N/A	\$5,500,368	\$6,238,976	\$6,483,319	\$6,573,994	\$7,254,593	\$7,888,434	\$8,392,421	\$9,289,961
Contributions as a % of Payroll	N/A	N/A	N/A	19.91%	15.96%	13.76%	12.31%	10.28%	10.22%	7.86%	11.76%

### Methods and assumptions used to determine contribution rates:

Actuarial Cost Method:	Entry age Normal with frozen Initial Liability
Asset Valuation Method:	Actuarial Value – 5-year smoothed market value.
IRS Limit Increases:	4.50%
Salary Increases:	4.50%
Investment Rate of Return:	7.00%, net of pension plan investment expense, including inflation, in 2021 (7.8% in 2020, 7.9% in 2019, 8.0% prior to 2019).
Retirement Age:	Graded by age and Division – see assumption section for rates.
Mortality:	PUB 2010, headcount weighted General Below Median, setback one year for males, projected using scale MP 2018

# City of Panama City Beach

## General Municipal Employees' Pension Plan

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### GASB Requirements

#### Sensitivity

The following table illustrates the impact of interest rate sensitivity on the Net Pension Liability for fiscal year end September 30, 2020:

	<b>1% Decrease (6.80%)</b>	<b>Current Rate (7.80%)</b>	<b>1% Increase (8.80%)</b>
(1) Total Pension Liability	\$45,097,359	\$40,650,404	\$36,917,198
(2) Plan Fiduciary Net Position	<u>\$43,016,573</u>	<u>\$43,016,573</u>	<u>\$43,016,573</u>
(3) Net Pension Liability	\$2,080,786	(\$2,366,168)	(\$6,099,375)

The following table illustrates the impact of interest rate sensitivity on the Net Pension Liability for fiscal year end September 30, 2021:

	<b>1% Decrease (6.00%)</b>	<b>Current Rate (7.00%)</b>	<b>1% Increase (8.00%)</b>
(1) Total Pension Liability	\$50,917,629	\$46,174,005	\$40,993,814
(2) Plan Fiduciary Net Position	<u>\$50,899,026</u>	<u>\$50,899,026</u>	<u>\$50,899,026</u>
(3) Net Pension Liability	\$18,603	(\$4,725,021)	(\$9,905,212)

# City of Panama City Beach General Municipal Employees' Pension Plan

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## Funded Status – Accrued Benefits (ASC 960)

October 1, 2021

Generally the best measures of the Funded Status of a defined benefit plan are considered to be the levels of funding of the Actuarial Present Values of Accumulated Plan Benefits and Vested Benefits. Accumulated Plan Benefits are those future benefit payments that are attributable under the plan's provisions to employees' service rendered prior to the valuation date. Accumulated Plan Benefits are based on employees' actual pay histories, or estimates thereof; possible future salary increases or changes in Social Security levels are not recognized. Vested Benefits are those benefits which are nonforfeitable under the plan's vesting provisions.

The Actuarial Present Value of Accumulated Plan Benefits is the amount resulting from the application of actuarial assumptions to the Accumulated Plan Benefits to reflect the time value of money and the probabilities of death, disability, withdrawal and retirement. Underlying these assumptions (described on the Actuarial Basis page) is an assumption of an ongoing plan. Since most Accumulated Plan Benefits are generally synonymous with "Accrued Benefits" as defined in the plan, the Actuarial Present Value of Accumulated Plan Benefits has also been called the Present Value of Accrued Benefits.

	<u>10/1/2020</u>	<u>10/1/2021</u>
<b>NET ASSETS AVAILABLE FOR BENEFITS*</b>	\$ 41,233,199	\$ 45,113,338
<b>ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS</b>		
Discount Rate	7.00%	7.00%
Vested Benefits		
Participants Currently Receiving Payments	\$ 23,793,285	\$ 24,888,848
All Other Participants	12,594,352	14,462,503
<b>TOTAL VESTED BENEFITS</b>	<b>\$ 36,387,637</b>	<b>\$ 39,351,351</b>
Percent Funded	113%	115%
<b>NONVESTED BENEFITS</b>	2,204,065	832,303
<b>TOTAL ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS</b>	<b>\$ 38,591,702</b>	<b>\$ 40,183,654</b>
Percent Funded	107%	112%

\* Actuarial Value of Assets



# City of Panama City Beach General Municipal Employees' Pension Plan

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**Funded Status – Accrued Benefits (ASC 960) (Continued)**

October 1, 2021

	<u>10/1/2020</u>	<u>10/1/2021</u>
<b>ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS AS OF PRIOR VALUATION DATE</b>	\$ 32,858,991	\$ 38,591,702
Increase (Decrease) During the Year Attributable to:		
Increase for Interest Due to the Decrease in the Discount Period	\$ 2,243,368	\$ 2,633,588
Benefits Paid	(1,621,755)	(1,938,046)
Benefits Accumulated, Turnover, Other Experience	1,446,565	721,542
Change in Actuarial Assumptions	3,664,533	-
Plan Amendment	-	174,868
Net Increase (Decrease)	\$ 5,732,711	\$ 1,591,952
<b>ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS AS OF CURRENT VALUATION DATE</b>	<b>\$ 38,591,702</b>	<b>\$ 40,183,654</b>

# City of Panama City Beach General Municipal Employees' Pension Plan

## State Required Exhibit

October 1, 2021

	<u>10/1/2020</u>	<u>10/1/2021</u>
<b>A. <u>Member Data</u></b>		
1. Active Members	182	186
2. Retired Members and beneficiaries receiving benefits (including DROP)	88	94
3. Disabled Members receiving benefits	2	2
4. Terminated vested Members	5	6
5. Prior year active compensation	\$ 7,581,771	\$ 8,382,064
6. Annual benefits payable to retirees and beneficiaries (including DROP)	\$ 2,107,603	\$ 2,222,942
7. Annual benefits payable to disabled retirees	\$ 19,637	\$ 19,637
8. Annual benefits payable to terminated vested Members	\$ 48,587	\$ 134,956
<b>B. <u>Assets</u></b>		
1. Actuarial value	\$ 41,233,199	\$ 45,113,338
2. Market value	41,533,863	49,924,522
<b>C. <u>Liabilities</u></b>		
1. Actuarial present value of future expected benefit payments for active members		
a. Retirement benefits	\$ 24,435,925	\$ 27,306,503
b. Termination benefits	3,243,052	3,861,887
c. Death benefits	253,831	290,810
d. Disability benefits	650,158	810,617
e. Total	\$ 28,582,966	\$ 32,269,817
2. Actuarial present value of future expected benefit payments for terminated vested members	\$ 384,350	\$ 909,841
3. Actuarial present value of future expected benefit payments for members currently receiving benefits		
a. Service retired, beneficiaries and DROP	\$ 23,617,200	\$ 24,716,849
b. Disability retired	176,085	171,999
c. Total	\$ 23,793,285	\$ 24,888,848
4. Total actuarial present value of future expected benefit payments	\$ 52,760,601	\$ 58,068,506
5. Entry age normal accrued liability	\$ 40,650,404	\$ 46,174,005
6. Unfunded entry age normal accrued liability	\$ (883,458)	\$ (3,750,517)

# City of Panama City Beach General Municipal Employees' Pension Plan

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## State Required Exhibit (Continued)

October 1, 2021

	<u>10/1/2020</u>	<u>10/1/2021</u>
<b>D. <u>Statement of Accumulated Plan Benefits</u></b>		
1. Actuarial present value of accumulated vested benefits		
a. Members currently receiving benefits (including DROP)	\$ 23,793,285	\$ 24,888,848
b. Other Members	12,594,352	14,462,503
c. Total	\$ 36,387,637	\$ 39,351,351
2. Actuarial present value of accumulated non-vested plan benefits	2,204,065	832,303
3. Total actuarial present value of accumulated plan benefits	\$ 38,591,702	\$ 40,183,654
 <b>E. <u>Statement of Change in Accumulated Plan Benefits</u></b>		
1. Actuarial present value of accumulated plan benefits as of Prior Valuation Date	\$ 32,858,991	\$ 38,591,702
2. Increase (decrease) during year attributable to:		
a. Plan amendment	0	174,868
b. Change in actuarial assumptions	3,664,533	0
c. Benefits paid	(1,621,755)	(1,938,046)
d. Other, including benefits accumulated and increase for interest due to decrease in the discount period	3,689,933	3,355,130
e. Net increase	\$ 5,732,711	\$ 1,591,952
3. Actuarial present value of accumulated plan benefits as of Current Valuation Date	\$ 38,591,702	\$ 40,183,654

# City of Panama City Beach General Municipal Employees' Pension Plan

## State Required Exhibit (Continued)

October 1, 2021

Actuarial Valuation Date For Contribution Year	<u>10/1/2019</u> 2019-20	<u>10/1/2020</u> 2020-21
<b>F. <u>Past Contributions</u></b>		
1. Total contribution required		
a. City		
i. Estimated Dollars, from Actuarial Valuation	\$ 873,407	\$ 1,201,670
ii. Percentage of Participants' Compensation	11.76%	12.02%
iii. Actual Compensation Under NRA	\$ 8,242,826	\$ 9,289,961
iv. Required, per new state interpretation = (ii.) x (iii.)	\$ 969,356	\$ 1,116,653
b. State (Estimated)	-	-
c. Member*	574,243	618,279
d. Total = (a.iv.) + (b.) + (c.)	\$ 1,543,599	\$ 1,734,932
2. Actual contributions made:		
a. City	\$ 659,426	\$ 1,097,316
b. State	-	-
c. Member	717,126	853,227
d. Total	\$ 659,426	\$ 1,950,543
<b>G. <u>Net Actuarial Gain (Loss)</u></b>	N/A	N/A
<b>H. <u>Disclosure of Following Items:</u></b>	<b><u>10/1/2020</u></b>	<b><u>10/1/2021</u></b>
1. Actuarial present value of future salaries - attained age**	\$ 53,914,313	\$ 62,113,028
2. Actuarial present value of future employee contributions - attained age**	\$ 3,983,885	\$ 4,592,209
3. Actuarial present value of future contributions from other sources	N/A	N/A
4. Amount of active members' accumulated contributions	\$ 4,240,570	\$ 4,520,030
5. Actuarial present value of future salaries and future benefits at entry age	Not provided by system	
6. Actuarial present value of future employee contributions at entry age	Not provided by system	

\* Determined by applying the required employee contribution rate (8.7%) to expected compensation for the year for participants under Normal Retirement Age (NRA)

\*\* Participants under Normal Retirement Age (NRA) only

# City of Panama City Beach

## General Municipal Employees' Pension Plan

### FS112.664 Requirements

Changes in the Net Pension Liability and Related Ratios – RP2000, 5.8% Interest

State Required Disclosure—Changes in the Net Pension Liability and Related Ratios

	Fiscal Year Ending												
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>Total Pension Liability</b>													
Service Cost	N/A	N/A	N/A	N/A	N/A	\$1,518,031	\$1,485,885	\$1,429,137	\$1,587,947	\$1,607,250	\$1,661,372	\$2,341,338	\$2,341,338
Interest Cost	N/A	N/A	N/A	N/A	N/A	\$740,645	\$3,015,106	\$2,471,562	\$2,617,007	\$2,715,188	\$2,733,548	\$2,891,222	\$3,448,682
Changes of Benefit Terms	N/A	N/A	N/A	N/A	N/A	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$174,868
Differences Between Expected and Actual Experiences	N/A	N/A	N/A	N/A	N/A	\$2,036,726	\$220,847	(\$617,750)	(\$653,329)	(\$1,727,940)	\$239,958	\$5,621,405	(\$1,415,774)
Changes of Assumptions	N/A	N/A	N/A	N/A	N/A	\$0	\$0	\$0	\$486,743	\$0	(\$553,405)	\$430,658	\$3,665,054
Benefit Payments, Including Refunds of Member Contributions	N/A	N/A	N/A	N/A	N/A	(\$1,285,877)	(\$1,255,002)	(\$1,067,417)	(\$967,953)	(\$2,340,676)	(\$2,334,202)	(\$1,843,785)	(\$1,828,524)
DROP Adjustment	N/A	N/A	N/A	N/A	N/A	N/A	\$534,139	\$0	\$0	\$0	\$0	\$0	\$0
<b>Net Change in Total Pension Liability</b>	N/A	N/A	N/A	N/A	N/A	\$3,009,524	\$3,466,835	\$2,215,532	\$3,070,415	\$253,822	\$1,747,271	\$9,440,838	\$6,385,644
<b>Total Pension Liability (Beginning)</b>	N/A	N/A	N/A	N/A	N/A	\$33,820,920	\$36,830,444	\$40,297,279	\$42,512,811	\$45,583,226	\$45,837,048	\$47,584,319	\$57,025,157
<b>Total Pension Liability (Ending)</b>	N/A	N/A	N/A	N/A	\$33,820,920	\$36,830,444	\$40,297,279	\$42,512,811	\$45,583,226	\$45,837,048	\$47,584,319	\$57,025,157	\$63,410,800
<b>Plan Fiduciary Net Position</b>													
Contributions—Employer	N/A	N/A	N/A	N/A	N/A	\$1,095,319	\$995,644	\$892,284	\$809,369	\$745,847	\$805,890	\$659,426	\$0
Contributions—Member	N/A	N/A	N/A	N/A	N/A	\$548,921	\$538,751	\$563,913	\$571,937	\$631,150	\$686,294	\$717,126	\$808,226
Net Investment Income	N/A	N/A	N/A	N/A	N/A	\$2,943,006	(\$710,422)	\$2,592,981	\$4,199,232	\$3,012,081	\$1,564,559	\$4,098,316	\$9,007,837
Benefit Payments, Including Refunds of Member Contributions	N/A	N/A	N/A	N/A	N/A	(\$1,285,877)	(\$1,255,002)	(\$1,067,417)	(\$967,953)	(\$2,340,676)	(\$2,334,202)	(\$1,843,785)	(\$1,828,524)
Administrative Expense	N/A	N/A	N/A	N/A	N/A	(\$73,809)	(\$103,110)	(\$92,103)	(\$91,878)	(\$97,339)	(\$84,853)	(\$106,296)	(\$105,086)
Other	N/A	N/A	N/A	N/A	N/A	\$0	\$534,139	\$0	\$0	\$0	\$0	\$0	\$0
<b>Net Change in Plan Fiduciary Net Position</b>	N/A	N/A	N/A	N/A	N/A	\$3,227,560	\$0	\$2,889,657	\$4,520,706	\$1,951,062	\$637,688	\$3,524,787	\$7,882,453
<b>Plan Fiduciary Net Position (Beginning)</b>	N/A	N/A	N/A	N/A	N/A	\$26,031,682	\$29,492,669	\$29,492,670	\$32,382,327	\$36,903,035	\$38,854,098	\$39,491,786	\$43,016,573
<b>Plan Fiduciary Net Position (Ending)</b>	N/A	N/A	N/A	N/A	\$29,259,242	\$29,259,242	\$29,492,669	\$32,382,327	\$36,903,035	\$38,854,098	\$39,491,786	\$43,016,573	\$50,899,026
<b>County's Net Pension Liability (Ending)</b>	N/A	N/A	N/A	N/A	N/A	\$7,571,202	\$2,906,474	\$2,037,954	\$8,680,191	\$6,982,950	\$8,092,533	\$14,008,584	\$12,511,774
<b>Net Position as a % of Pension Liability</b>	N/A	N/A	N/A	N/A	N/A	79.44%	73.19%	76.17%	80.96%	84.77%	82.99%	75.43%	80.27%
<b>Covered-Employee Payroll</b>	N/A	N/A	N/A	N/A	N/A	\$5,500,368	\$6,238,976	\$6,483,319	\$6,573,994	\$7,254,593	\$7,888,434	\$8,392,421	\$9,289,961
<b>Net Pension Liability as a % of Payroll</b>	N/A	N/A	N/A	N/A	N/A	137.65%	46.59%	31.43%	132.04%	96.26%	102.59%	166.92%	134.68%

# City of Panama City Beach General Municipal Employees' Pension Plan

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## FS112.664 Requirements

### Sensitivity

The following table illustrates the impact of interest rate sensitivity on the Net Pension Liability for fiscal year end September 30, 2020:

	<b>2% Decrease (5.80%)</b>	<b>Current Rate (7.80%)</b>	<b>2% Increase (9.80%)</b>
(1) Total Pension Liability	\$57,025,157	\$40,650,404	\$36,107,183
(2) Plan Fiduciary Net Position	\$43,016,573	\$43,016,573	\$43,016,573
(3) Net Pension Liability	\$14,008,584	(\$2,366,169)	(\$6,909,390)

The following table illustrates the impact of interest rate sensitivity on the Net Pension Liability for fiscal year end September 30, 2021:

	<b>2% Decrease (5.00%)</b>	<b>Current Rate (7.00%)</b>	<b>2% Increase (9.00%)</b>
(1) Total Pension Liability	\$63,410,800	\$46,174,005	\$43,471,979
(2) Plan Fiduciary Net Position	\$50,899,026	\$50,899,026	\$50,899,026
(3) Net Pension Liability	\$12,511,774	(\$4,725,021)	(\$7,427,047)

66759879.64

### Adequacy of Assets

The following table illustrates the number of years and fractions for which the Market Value of Assets are adequate to sustain expected retirement benefits.

<b>Assumptions</b>	<b>Years and Fractions</b>
RP 2000 Mortality and 7.00% Interest	26.42
RP 2000 Mortality and 5.00% Interest	19.33

# City of Panama City Beach General Municipal Employees' Pension Plan

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## Participant Data Summary

October 1, 2021

	Active	DROP	Terminated		Retired	Beneficiaries	Total
			Vested	Disabled			
<b>October 1, 2020</b>	<b>182</b>	<b>14</b>	<b>5</b>	<b>2</b>	<b>70</b>	<b>4</b>	<b>277</b>
New Entrants	38						38
Retirements	(3)	(5)	(1)		9		-
Disabilities							-
Terminations							
a) with refund	(27)						(27)
b) without refund	(2)		2				-
DROP enrollments	(2)	2					-
Deaths							
a) with beneficiaries	-				(1)	1	-
b) without beneficiaries	-				-		-
Benefits Expired							-
Other	-	-	-		-		-
<b>October 1, 2021</b>	<b>186</b>	<b>11</b>	<b>6</b>	<b>2</b>	<b>78</b>	<b>5</b>	<b>288</b>
<b>Average Age</b>	45.1	59.9	44.1	82.1	67.5	69.1	

### Active Participants as of 10/01/2020

	Males	Females	Total
Number of Participants	122	60	182
Average Age Nearest Birthday	44.5	46.4	45.1
Average Completed Years of Service	7.1	7.0	7.0
Average Compensation for Prior Year	\$41,945	\$41,075	\$41,658

### Active Participants as of 10/01/2021

	Males	Females	Total
Number of Participants	126	60	186
Average Age Nearest Birthday	44.5	46.5	45.1
Average Completed Years of Service	6.8	7.3	7.0
Average Compensation for Prior Year	\$45,076	\$45,042	\$45,065

# City of Panama City Beach General Municipal Employees' Pension Plan

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## Age and Service Distribution

October 1, 2021

Age	Years of Service						Total	
	0-4	5-9	10-14	15-19	20-24	25-29		30+
<b>Under 25</b>	12	0	0	0	0	0	0	12
<b>25-29</b>	9	6	0	0	0	0	0	15
<b>30-34</b>	10	0	3	2	0	0	0	15
<b>35-39</b>	12	0	3	2	0	0	0	17
<b>40-44</b>	15	2	5	1	2	0	0	25
<b>45-49</b>	14	3	2	9	2	1	0	31
<b>50-54</b>	14	4	5	5	1	0	0	29
<b>55-59</b>	13	3	2	3	1	0	0	22
<b>60-64</b>	7	3	2	1	2	1	0	16
<b>65 and over</b>	1	1	1	1	0	0	0	4
<b>Total</b>	107	22	23	24	8	2	0	186



**City of Panama City Beach**  
**General Municipal Employees' Pension Plan**

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**Comparison of Actual vs. Assumed Salary  
Increases and Investment Returns**

October 1, 2021

**Salary Increases**

Year Ended September 30,	Actual	Assumed
1990	6.9%	6.0%
1991	8.2%	6.0%
1992	18.9%	6.0%
1993	6.8%	6.0%
1994	10.6%	6.0%
1995	5.9%	6.0%
1996	6.7%	6.0%
1997	4.1%	6.0%
1998	11.3%	6.0%
1999	11.1%	6.0%
2000	1.4%	6.0%
2001	9.8%	6.0%
2002	6.7%	6.0%
2003	8.4%	6.0%
2004	3.6%	6.0%
2005	7.4%	6.0%
2006	10.4%	6.0%
2007	4.9%	6.0%
2008	7.8%	6.0%
2009	6.8%	6.0%
2010	1.2%	6.0%
2011	7.5%	6.0%
2012	2.0%	6.0%
2013	6.6%	6.0%
2014	1.2%	6.0%
2015	4.4%	6.0%
2016	4.0%	6.0%
2017	3.1%	6.0%
2018	4.9%	4.5%
2019	6.2%	4.5%
2020	1.1%	4.5%
2021	11.4%	4.5%
Last 5 Years, Compounded	5.3%	4.8%

Each figure is the rate of increase in weighted average compensation from the prior year, as reported for the actuarial valuations. The average includes only continuing active employees who have a full year of compensation in both the current and prior years, based on their reported dates of employment. Prior to September 30, 2001, employees with less than a full year of compensation in the prior year were also included by annualizing their compensation on a pro rata basis.

\* Reflects change in the definition of Compensation for benefit purposes

# City of Panama City Beach

## General Municipal Employees' Pension Plan

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### Comparison of Actual vs. Assumed Salary Increases and Investment Returns (Continued)

October 1, 2021

#### Investment Return

Year Ended September 30,	Actual	Assumed
1991	3.17%	8.0%
1992	27.97%	8.0%
1993	11.48%	8.0%
1994	0.07%	8.0%
1995	16.79%	8.0%
1996	12.66%	8.0%
1997	23.14%	8.0%
1998	8.50%	8.0%
1999	11.90%	8.0%
2000	10.62%	8.0%
2001	(5.05%)	8.0%
2002	3.88%	8.0%
2003	4.05%	8.0%
2004	4.47%	8.0%
2005	5.36%	8.0%
2006	8.12%	8.0%
2007	10.69%	8.0%
2008	6.20%	8.0%
2009	3.98%	8.0%
2010	4.39%	8.0%
2011	3.23%	8.0%
2012	4.49%	8.0%
2013	9.76%	8.0%
2014	11.11%	8.0%
2015	8.36%	8.0%
2016	8.83%	8.0%
2017	9.39%	8.0%
2018	8.53%	7.9%
2019	7.05%	7.8%
2020	9.66%	7.8%
2021	10.42%	7.0%
Last 5 Years, Compounded	9.0%	7.7%
Last 20 Years, Compounded	7.4%	7.9%
Last 30 Years, Compounded	8.7%	7.9%

The actual experience figures are the approximate time-weighted rates of return for the particular year. Through September 30, 2002, the return shown is from market value to market value; thereafter the return is from smoothed value to smoothed value. Income includes dividends, interest, and realized and unrealized gains (losses), based upon statements of Fund Balances provided by the City. The time-weighted rates reflect estimated transaction dates for income, employer and employee contributions, expenses, and disbursements.

# City of Panama City Beach General Municipal Employees' Pension Plan

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## Reconciliation of DROP Participants and Assets

October 1, 2021

Participants as of 10/1/2020	14
New DROP Members	2
New DROP's, Withdrew during PY	(5)
All Other Withdrawals	0
Corrections	0
Participants as of 10/1/2021	11

	<b>Total</b>
Assets as of 10/1/2020	\$1,482,710.18
Payments into DROP	425,128.57
Earnings	77,301.40
Distributions	(1,010,636.00)
Expenses	0.00
Adjustments	0.00
Assets as of 10/1/2021	\$974,504.15

# City of Panama City Beach General Municipal Employees' Pension Plan

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## Summary of Major Plan Provisions

October 1, 2020

**Effective Date:** August 25, 1971.

**Plan Year:** October 1 to September 30.

**Last Amendment:** Restatement (Ordinance 703) effective February 22, 2001. First Amendment (Ordinance 793) effective April 10, 2003 (for various law and other changes). Second Amendment (Ordinance 882) effective July 22, 2004 (adding 3% increasing annuities as an Optional Form of Payment and changing investment policy). Third Amendment (Ordinance 937) effective October 1, 2005 (increasing multiplier to 3.0% for future service and Employee Contributions to 8.7%). Fourth Amendment (Ordinance 1028) effective May 11, 2006 (changing various provisions as required by new IRS rules). Fifth Amendment (Ordinance 1084) effective July 26, 2007 (adding 5% fixed investment return option for DROP). Sixth Amendment (Ordinance 1122) effective April 10, 2008 (changing the definition of a General Employee). Restatement (Ordinance 1158) adopted August 17, 2009. First Amendment (Ordinance 1221) effective February 9, 2012 (adding 300 hours of overtime cap). First Amendment (Ordinance 1573) effective November 10, 2021 (changing vesting from 10 year cliff, to graded vesting schedule starting at 5 years of service).

**Eligibility:** Any regular full-time employee of the City, except for Firefighters and Police Officers, in a permanent (not temporary) position, including those in their initial probationary employment period.

**Employee Contributions:** 8.7% of Compensation (5.1% prior to October 1, 2005, and 4.5% prior to February 22, 2001) and excluded from taxable income under IRC Section 414(h).

**Compensation:** Total compensation paid by the City for services rendered as reported on Form W-2, plus all tax deferred, tax sheltered or tax exempt amounts derived from elective employee contributions or salary reductions. Compensation includes regular pay, overtime (up to 300 hours) and other cash incentives. Payments of leave amounts (vacation, sick, etc.) upon termination of employment shall not be included. Auto allowance and mileage reimbursements shall not be included. Compensation in excess of the IRC Section 401(a)(17) limit is disregarded.

**Average Final Compensation:** The Compensation received during the 5 years out of the last 10 years of Credited Service divided by 60, which produces the highest average, or the career average as a full-time General Employee, if greater.

**Credited Service:** Years and fractional parts of years of service as a General Employee with the City and while making Employee Contributions. (Credited Service with another City plan is recognized for purposes of vesting and retirement eligibility only.)

**Accrued Benefit:** The benefit using the formula for the Normal Retirement Benefit, based upon the Average Final Compensation and Credited Service as of the date of the calculation. The Accrued Benefit is payable at the Normal Retirement Date in the Normal Form of Benefit.

**Accumulated Contributions:** A participant's contributions with interest compounded annually at 5.25% through February 22, 2001; after that date interest shall no longer accrue.

**Normal Retirement Date:** The first day of the month coincident with or next following the earlier of (1) the date a participant attains age 50 and has completed at least 20 years of Credited Service or (2) the date he attains age 55 and has completed at least 10 years of Credited Service.

## City of Panama City Beach General Municipal Employees' Pension Plan

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**Early Retirement Date:** The first day of the month coincident with or next following the date a participant attains age 48 and has completed at least 10 years of Credited Service.

**Normal Form of Benefit:** A monthly annuity for life with 10 years certain.

**Optional Forms of Benefit:** Benefits Actuarially Equivalent to the benefit provided under the Normal Form of Benefit; optional forms:

- a. Life annuity (with no modified cash refund feature),
- b. Joint and survivor annuity (100%, 75%, 66 2/3% or 50%; reducing upon death of participant only),
- c. Level income option,
- d. Any of the above forms, increasing 3% per year on each January 1, or
- e. Lump Sum if under \$5,000, or less than \$100 per month.

**Normal Retirement Benefit:** A monthly benefit commencing at the Normal Retirement Date equal to 2.5% of Average Final Compensation multiplied by years of Credited Service prior to October 1, 2005, plus 3.0% of Average Final Compensation multiplied by years of Credited Service after September 30, 2005, but the total not more than 100% of Average Final Compensation (excluding COLA's).

**Late Retirement Benefit:** Additional benefits will accrue after the Normal Retirement Date.

**Early Retirement Benefit:** A participant who elects to retire on or after his Early Retirement Date may receive an Early Retirement Benefit commencing at his Normal Retirement Date equal to his Accrued Benefit. If he further elects to have such benefit commence prior to his Normal Retirement Date, it shall be reduced 1/15 per year for each of the first 5 years and 1/30 per year for each of the next 2 years by which the benefit commencement date precedes his Normal Retirement Date. For this purpose Normal Retirement Date is determined based on the participant's actual years of Credited Service as a General Employee at his termination date.

**Death Benefit:** The beneficiary of a participant who dies (1) during employment or after termination with a vested benefit and (2) with respect to whom benefit payments have not commenced shall be entitled to a Death Benefit equal to 100 times his monthly Accrued Benefit based on his Credited Service and Average Final Compensation as of the time of death. This benefit is payable in a lump sum unless the General Employee elected that it be paid in an Actuarially Equivalent annuity or installments. The Plan also provides minimum Death Benefits based upon the vested, 10-year-certain portion of the Normal Form of Benefit or the refund of Accumulated Contributions.

**Termination of Employment Benefit:** A participant who terminates his employment after completing ten years of Credited Service for reason other than death, disability or retirement shall be entitled to a vested deferred monthly benefit commencing at his Normal Retirement Date equal to his Accrued Benefit. Any participant may withdraw his Accumulated Contributions; a vested participant who withdraws his Accumulated Contributions forfeits his rights to his vested Accrued Benefit or Death Benefit. If a participant terminates after completing 10 years but prior to being eligible for retirement:

- With less than 20 years of Credited Service, his annuity can begin unreduced at age 55 or reduced (1/15, 1/30 per year) between ages 48 and 55, or
- With 20 or more years of Credited Service, his annuity can begin unreduced at age 50 or reduced (1/30 per year) between ages 48 and 50.

## City of Panama City Beach General Municipal Employees' Pension Plan

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**Disability Benefit:** A Participant who becomes totally and permanently disabled shall be eligible to receive a Disability Benefit in the form of an immediate monthly annuity for life with ten years certain as follows:

**Job-Related Disability:** Without regard to years of Credited Service, a benefit equal to the greater of his Accrued Benefit or 42% of Average Final Compensation as of the date of disability.

**Non-Job-Related Disability:** With ten or more years of Credited Service, a benefit equal to his Accrued Benefit as of the date of disability.

The Disability Benefit together with worker's compensation benefits may not exceed 100% of pay, as provided in the Plan. Optional Forms of Benefit may be elected.

**Actuarial Equivalent:** A benefit or amount of equal value, based upon the 1983 Group Annuity Mortality Table for Males and an interest rate of 8% per annum. In practice, in accordance with the prior document, the Table for Males is used for all General Employees, regardless of sex, and the same table with ages set back 6 years is used for all beneficiaries and survivor annuitants, regardless of sex.

**Vesting:** A participant is considered 50% vested, once they complete 5 years of service. Their vesting percentage increases by 10% each additional full year of service completed, until they reach 100% vested upon completion of 10 years of service.

**Maximum Benefits:** IRC Section 415 limits apply as modified for governmental plans.

### **Deferred Retirement Option Program (DROP):**

- a. **Eligibility:** Normal Retirement.
- b. **Benefit Amount:** The participant's Accrued Benefit calculated as of the beginning of the DROP period, accumulated quarterly with interest at a rate equal to either the Pension Plan's net investment performance during the quarter or a fixed guaranteed rate of 5% annually, plus cost-of-living adjustments, if any, during the DROP period. The participant elects which interest basis he wants upon his entry into the DROP, and may change such election only once during the DROP period.
- c. **Form of Benefit:** When the DROP period ends (maximum 5 years), the employee must terminate employment. At that time, the accumulated DROP benefits will be distributed in the form of a lump sum, a rollover, or a nonforfeitable fixed annuity to the participant, or if deceased, such participant's designated beneficiary. In addition, the monthly annuity, including any COLA adjustments, will continue to the participant as otherwise provided in the Plan.
- d. **Other Provisions:** A participant in DROP is no longer eligible for Death or Disability Benefits. Employee Contributions are no longer collected, and Credited Service and Average Final Compensation are frozen as of the date of entry into DROP.

# City of Panama City Beach General Municipal Employees' Pension Plan

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## Actuarial Basis

October 1, 2021

### ACTUARIAL COST METHOD

Entry Age Normal with Amortization of the unfunded actuarial accrued liability plus normal cost and expenses. The initial unfunded accrued liability is amortized as a percentage of payroll over 20 years. Future gains and losses will be amortized over 10 years.

### ACTUARIAL ASSUMPTIONS

**Investment Yield:** The investment rate of earnings is assumed to be 7.00% per annum.

**Interest on Employee Contributions:** No interest is credited beyond February 22, 2001.

**Mortality:** PUB 2010, adjusted for the below median general classification, set back one year for males, projected using scale MP 2018 (Florida Retirement System Regular Risk mortality).

**Disability:** Preretirement disability is assumed to occur in accordance with a standard scale of disability rates (1955 UAW, male and female). Sample rates are shown below:

Age	Probability of Disablement	
	Male	Female
20	0.03%	0.04%
30	0.04%	0.06%
40	0.07%	0.10%
50	0.18%	0.26%
60	0.90%	1.21%

Twenty-five percent of disabilities are assumed to be non-job-related.

**Withdrawal:** Preretirement withdrawals are assumed to occur in accordance with a standard scale of turnover rates (Frees 2003). Sample rates are shown below:

Age	Years of Service			
	< 2	2-4	5-9	>10
20	18.0%	14.2%	15.0%	18.8%
30	18.6%	13.6%	8.4%	4.8%
40	15.9%	10.4%	6.0%	4.2%
50	15.6%	8.9%	5.3%	3.5%

**Salary Scale:** Future salaries are assumed to increase at the rate of 4.5% per year.

# City of Panama City Beach General Municipal Employees' Pension Plan

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**Actuarial Value of Assets:** Assets are valued using a 5-year smoothed market value without phase-in.

**Retirement Rate:** Active employees are expected to retire at a rate of 50% at first eligibility. They are then assumed to retire at a rate of 50% for each year thereafter. 100% of eligible participants are assumed to retire at age 65.

**Timing of Contribution:** The contribution is assumed to be made quarterly throughout the plan year.

**Employees Covered:** All participants as of the actuarial valuation date.

**Expenses:** Expenses for the current year are assumed to equal actual expenses for the prior year. If actual expenses for the current year differ from this estimate, a make-up contribution or credit is included.

**Maximum Compensation:** Compensation is limited to \$290,000 projected to increase at the rate of 4% per annum.

**Maximum Benefits:** The \$230,000 maximum for years ending in 2021 and other applicable Benefit Limitations under Section 415 are projected to increase at the rate of 4% per annum.

**Completeness of Assumptions:** All benefits and expenses to be provided by the Plan are recognized in the valuation. All known events are taken into account; no current trends are assumed to discontinue in the future.

All assumptions, with the exception of the investment return and mortality, were selected in conjunction with guidance provided by Aon. The demographic assumptions were selected as a result of an experience study, and are reviewed annually for reasonableness.

The investment return was selected by the Pension Board in conjunction with the investment consultant.

The mortality used is based on the mortality assumption used by the Florida Retirement System, as mandated by Florida Statute.

## COMPARABILITY WITH PRIOR VALUATION

**Significant Events During the Year:** None.

**Significant Changes in the Summary of Major Plan Provisions:** Vesting was updated from a 10 year cliff vesting to a graded vesting schedule starting at 50% upon completion of 5 years of service, increasing to 100% at 10 years of service.

**Significant Changes in the Actuarial Cost Method or Actuarial Assumptions:** None.

**Other Information Needed to Fully and Fairly Disclose the Actuarial Position of the Plan:** None.



# City of Panama City Beach General Municipal Employees' Pension Plan

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## Actuarial Cost Method "Entry Age Normal"

October 1, 2021

An actuarial valuation is a series of mathematical calculations which project future benefits under a pension plan and future contributions to fund those benefits. The true cost of a pension plan cannot be determined until the last benefit is paid, because the true cost is the actual benefits ultimately paid, plus the expense of maintaining the plan, less the actual income earned on invested funds. Since funding cannot wait until the last benefit is paid, however, actuarial assumptions are used to project ultimate benefit levels and the reserves needed to provide them. An actuarial cost method is then used to establish a reasonable pattern of contributions to accumulate those reserves. The assumptions and cost method themselves, therefore, only impact on the incidence of funding, not the true cost. Each new valuation automatically corrects for any differences between the assumptions and actual experience, and the correction is spread over the current and future years of funding.

The Entry Age Normal cost method spreads the funding of the annual accrual of pension benefits over the future service of all active participants and the balance is funded in a separate amortization schedule.

The initial unfunded accrued liability (UAL) is determined and fixed in the first year the cost method is adopted. The UAL, is amortized over a closed 20 year period over a level percentage of payroll. Future gains and losses will be amortized over 10 years.

The state minimum required contribution in a particular year is equal to the Normal Cost, plus an amount which will amortize the Unfunded Accrued Liability over the applicable number of years, plus expected and "make-up" expenses, less the Past Excess Contributions and expected employee contributions.

The calculation of the contribution has been made in a manner that assumes quarterly payment during the Plan Year. In order to meet the state minimum funding requirements, the state minimum required contribution must be made at least quarterly during the Plan Year.

# City of Panama City Beach General Municipal Employees' Pension Plan

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## Disclosure Notes to the Financial Statements for Year Ended September 30, 2021

### Summary of Significant Accounting Policies

Preserving the General Employees' Retirement Fund is a major objective of the City of Panama City Beach. The City funds a defined benefit pension plan for its employees. They are treated as fiduciary funds in the financial sections. It is the goal to invest all funds in a manner that provides the highest investment return using authorized instruments while meeting the City's acceptable risk level. The primary objectives, in priority order, in investment activities shall be safety, liquidity, and yield.

Method used to value investments. Investments are reported at fair value. All deposits are in various financial institutions and are carried at cost. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

### Plan Description

#### Plan Administration

The Board of Trustees oversees the management of the General Employees' Pension Plan for the City of Panama City Beach. The board has established procedures to ensure that idle funds are invested as authorized by Florida statute, to earn the maximum interest.

#### Benefits Provided

See pages 29-31 of the Actuarial Report.

#### Contributions

The City's annual contribution to the pension trust is determined through the budgetary process and with reference to actuarial determined contributions. As of September 30, 2021, the most recent actuarial study shows a surplus of \$4.7 million on a GASB 67/68 funding basis. The Board establishes rates based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. The contribution is designed to accumulate sufficient assets to pay benefits when due.

#### Investments

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Asset Class	Target Allocation Total
Large Cap Equity	30%
Small Cap Equity	20%
International Equity	15%
Fixed Income	25%
Real Estate	5%
Cash	5%
Total	100%

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*No changes have been made to the pension plan investment policy over the past year.*

# City of Panama City Beach General Municipal Employees' Pension Plan

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## Concentrations

The long-term expected rate of return on pension plan investments was confirmed appropriate using Aon's e-tool model assuming general inflation of 2.5%, which is a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of October 1, 2021 (see the discussion of the pension plan's investment policy) are summarized in the following table:

Asset Class	Long-Term Expected Nominal Return	Long-Term Expected Real Rate of Return
<b>Equity</b>		
Large Cap U.S. Equity	6.00%	3.80%
Small Cap U.S. Equity	6.50%	4.30%
International (Non-U.S.) Equity (Developed)	6.90%	4.70%
Emerging Markets Equity	7.50%	5.30%
<b>Fixed Income</b>		
Long Duration Bonds – Gov't / Credit	2.90%	0.70%
<b>Alternative Investments</b>		
Real Estate (Broad Market)	5.40%	3.20%

## Rate of Return

For the year ended September 30, 2021, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 21.2 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

## Receivables

The pension plan does not have receivables from long-term contracts with the City for contributions.

## Allocated Insurance Contracts

The pension plan has not allocated insurance contracts that are excluded from pension plan assets.

## Reserves

The pension plan has no reserves that are required to be disclosed under paragraph 30e of Statement 67.

## Deferred Retirement Option Program (DROP)

The City offers a DROP to all employees who meet retirement eligibility. A description of the DROP can be found on page 31 of the actuarial valuation report.

# City of Panama City Beach General Municipal Employees' Pension Plan

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## Net Pension Liability of the City

The components of the net pension liability under GASB 67 of the City at September 30, 2021, were as follows:

Total Pension Liability	\$ 46,174,005
Plan Fiduciary Net Position	<u>50,899,026</u>
City's Net Pension Liability	\$ (4,725,021)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	<u>110.23%</u>

## Actuarial Assumptions

See pages 32-34 of the Actuarial Report.

## Discount Rate

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Board of Trustees contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.