CITY OF PANAMA CITY BEACH PLANNING BOARD

MEETING DATE:

July 13, 2022 1:00 P. M.

MEETING TIME:

PLACE:

City of Panama City Beach City Hall

AGENDA

ITEM NO. 1 Call to Order and Roll Call

ITEM NO. 2 Pledge of Allegiance – Mr. Coleman

ITEM NO. 3 Approval of May 11, 2022, Planning Board Meeting Minutes

ITEM NO. 4 Public Comments-Non-Agenda Items
Limited to Three Minutes

ITEM NO. 5 Jim Bishay is requesting approval for a Small-Scale Plan Amendment and Rezoning Request for a Future Land Use Map change from Single Family Residential to a Future Land Use Map Designation to Tourist and a Rezoning from R-1c (Single Family Residential) to CH (Commercial High Intensity). The subject parcels are located at 800 and 802 Young Street and is approximately .328 acres.

ITEM NO. 6 Sakhsams Investment, Inc. is requesting approval for a Small-Scale Plan Amendment and Rezoning Request for a Future Land Use Map change from Single-Family Residential to a Future Land Use Map Designation to Tourist and a Rezoning from R-1c (Single-Family Residential) to CH (Commercial High Intensity). The subject parcel is located at 14602 Front Beach Road.

All interested persons are invited to attend and to present information for the Board's consideration. Further information may be obtained from the Building & Planning Department at 233-5100. Anyone not appearing in person may submit written comments to the Building & Planning Department at 116 South Arnold Road, Panama City Beach, Florida 32413, any time prior to the stated meeting time. All comments received will be considered before final action is taken. If a person decides to appeal a decision of the Planning Board, a record of the proceedings will be needed. Such person will need to ensure that a verbatim record of the proceedings is made, which includes the testimony and evidence upon which the appeal is to be



DATA AND ANALYSIS

- I. APPLICANT: Jim Bishay
- **II. PROJECT LOCATION:** 800 and 802 Young Street, Parcel ID# 33824-000-000 and 33823-000-000 (approximately .328 acres).
- **III. REQUEST:** This request is for a Small-Scale Plan Amendment and Rezoning. The applicant is requesting a Future Land Use Map change from Single Family Residential Future Land Use designation to Tourist and a Rezoning from R-1c to CH for the subject parcels.
- **IV. REASON FOR REQUEST:** The applicant is proposing to develop the site into more than two detached residential home sites, where a maximum of two are currently allowed under the R-1c zone. The R-1c zone requires a minimum of 6,000 square feet and 60' of frontage, where the CH zone allows for a minimum of 10,000 square feet and no minimum lot width.

VI. <u>SITE EVALUATION:</u>

A. IMPACT ON PUBLIC FACILITIES:

1. <u>Transportation Facilities:</u>

The adjacent section of Front Beach Road is currently over capacity. If the rezoning is approved, the applicant will be required to make a fair share contribution to address roadway capacity.

2. Sewer:

The City wastewater treatment plant provides Advanced Wastewater Treatment quality effluent, with an accompanying wetlands effluent discharge system in a 2,900-acre facility containing 2,000 acres of receiving wetlands. Currently, the operating permit allows 14 million gallons per day (mgd) maximum monthly average (10 mgd annual average) treatment and disposal capacity. Monthly average plant flows for January 1, 2020 through December 31, 2020 ranged from 4.33 mgd to 10.28 mgd on a monthly average. The City's reclaimed water system has been in operation since 2006 and provided average flows between 1.10 and 4.28 mgd of irrigation water per month in the last calendar year, depending on the time of year and demands to residential and commercial areas of the City.

Based on previous historic growth rates of wastewater generation, it is anticipated that there will be a 4% yearly growth in wastewater generation within the City's service area (from the Hathaway Bridge to the West Bay Bridge to the Phillips Inlet Bridge). Accordingly, the City has planned for facilities to be upgraded to coincide with the increased demand. A site for a second wastewater treatment facility has been purchased and preliminary planning for development has begun. Once completed, the second facility will provide additional capacity and will be interconnected with the existing system for enhanced reliability and load sharing.

3. Potable Water:

The City has a franchise from Bay County authorizing the City to provide water and sewer service to the incorporated City limits and unincorporated Bay County west of St Andrew Bay, and south of West Bay and the contiguous Intracoastal Waterway. The term of the agreement is through 2042 and states that 26.4 million gallons per day (mgd) was available to the City in 2011 with best efforts by the County to be able to provide increasing amounts each year up to 33.79 mgd in 2020.

The City receives the treated County water via two delivery points at bridges crossing St. Andrew Bay and West Bay. That water is stored and re-pumped on demand to meet the City's water needs. The City's current available pumping and transmission capacity is approximately 37.8 mgd. The contract with the County has been designed to increase capacity by approximately 4% per year in order to continue to have capacity available for growth. Additionally, the City has two (2) - 7 million gallon storage tanks at its West Bay storage and pumping facility, and 2, 4 and 5 million gallon storage tanks at its McElvey Road storage and pumping facility near the St. Andrew Bay delivery point, which gives the City an additional 25 million gallons of working reserve for peak season and fire flow demand.

It is estimated the average citizen consumes 125 gallons per day for planning purposes. Daily water demand for January 1, 2020 through December 31, 2020, ranged from 11.08 mgd to 17.04 mgd on a monthly average, with an annual average of 13.43 mgd. The maximum single-day demand was 18.90 mgd. The County's projected available capacity to supply potable water to the City in 2020 was 30.90 mgd, leaving an excess monthly average capacity ranging from 19.82 mgd to 13.86 mgd with an annual average excess of 17.47 mgd. The excess on the single-day maximum was 12.00 mgd.

The City has also implemented a reclaimed water system that makes highly treated effluent from the wastewater system available for irrigation to new subdivisions and commercial developments. With the implementation of this reclaim system, it is estimated that the 2% of total potable water consumption previously used by similar developments will be replaced by reclaimed water in these new subdivisions.

B. SITE SUITABILITY:

- 1. <u>Wetlands:</u> According to information supplied by Bay County GIS there are no wetlands located on the subject site.
- Plant and Wildlife Resources: Information regarding natural resources is based on information from the Florida Natural Areas Inventory "FNAI", which is a non-profit organization administered by The Florida State University. This group is involved in gathering, interpreting, and disseminating information critical to the conservation of Florida's biological diversity.

According to information supplied by FNAI, there are no threatened or endangered species located on the subject site.

3. Flood Zones:

According to information supplied by FEMA, the site is located in Flood Zone X, which is defined as an area determined to be located outside of the 100 and 500-year floodplains.

C. COMPATABILITY WITH SURROUNDING LAND USES:

Compatibility is generally defined as a condition in which land uses or conditions can coexist in relative proximity to each other in a stable fashion

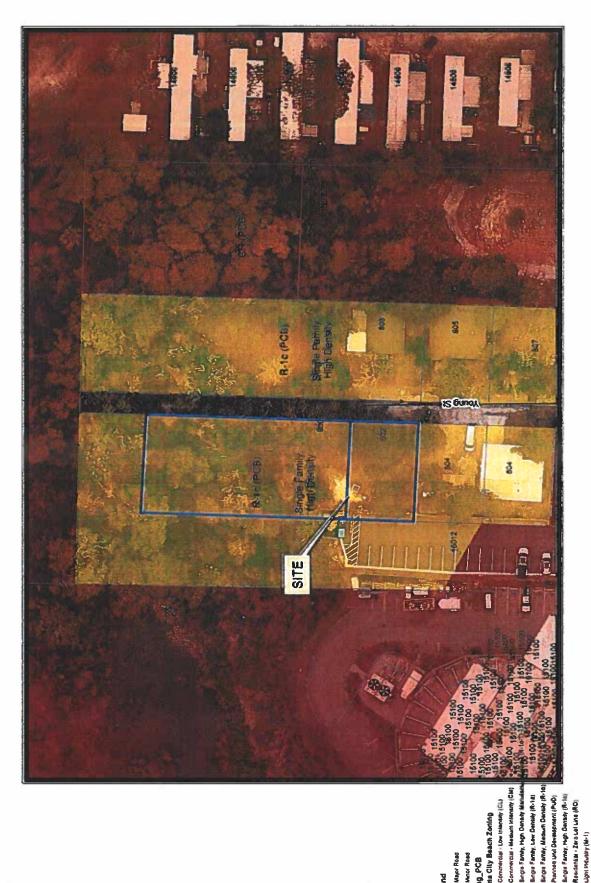
over time such that no use or condition is unduly negatively impacted directly or indirectly by another use or condition.

The proposed use of the vacant site for detached residential housing is compatible with the surrounding multifamily, vacant, and single-family parcels.

CONCLUSION:

The surrounding area is dominated by parcels that are zoned CH and the proposed use will be compatible with surrounding single-family parcels. Staff has no objection to the request.

Small Scale Amendment / Rezoning



Prepared by The City of Panama City Beach Planning Department









Recreation (R)



CITY OF PANAMA CITY BEACH

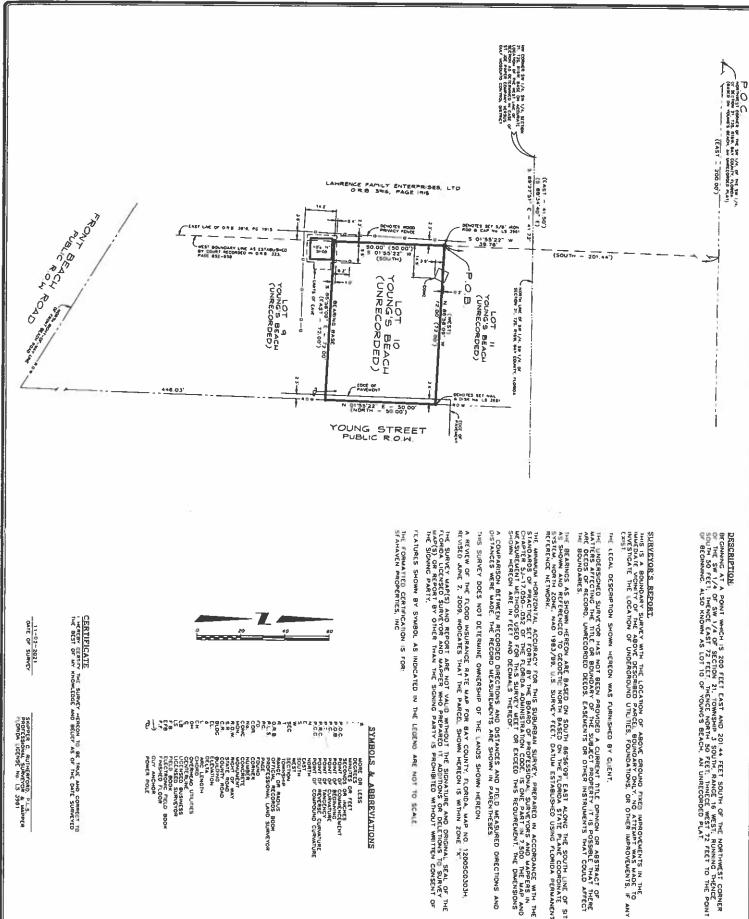
Building and Planning Department
116 S. Arnold Road, Panama City Beach, FL 32413
850-233-5100 ext. 2313 Fax: 850-233-5049

Email: achester@pcbgov.com

REQUEST FOR ZONING or REZONING - LDC Section 10.02.10

Applicant: Name(s): Jim Bishay	
Address: 7312 Louetta Rd., B118-2	
City: Spring State: TX Telep	714.933.5880 Fax:
Email: Jim.Bishay@gmail.com	
Name of Acting Agent: N/A	
Statement acknowledged before a notary public authorizing the repre application and associated procedures. Attached to the application.	sentative to act on behalf of the property owner with regard to the
Parcel Number of Property for Zoning or Rezoning:	33823-000-000/ 33824-000-000
	(Information from Property Appraiser's Office)
Address/Location of Property for Zoning or Rezoning	800&802 Young Street, PCB, FL 3
Please provide a survey obtained no more than two (2) ye legal description, land area and existing improvements locopies. Small Scale Amendment: S1500.00 Large Scale Am If a plan amendment is necessary, please provide an analy with all requirements of the Comprehensive Plan and LD0	endment: S2100.00 Date Collected 6/7/2000 sis of the consistency of the proposed amendment
The procedure for review of application is found in Section Basic Submittal Requirements - LDC Section	
Name: Jim Bishay	
Address: 7312 Louetta Rd., B118-2	18 Email Address: Jim.Bishay@gmail.com
City: Spring State: TX Te	
Date of Preparation: 6/1/2022 Date(s) of any modifications:
Legal Description: (Consistent with the Required Survey)	
A vicinity map showing the location of the property.	
Present Zoning Designation: Requested Zoning D	
Deed Restrictions or Private Covenants apply to this prope	erty:Yes (Please submit a copy) X No

Applicant's Signature(s):	- 01
James (Jim) Bishay	Sur (D)x
Print Name of Applicant	Signature
Date: 6/1/2022	
Print Name of Applicant	Signature
Date:	
FEES:	
Rezoning Application Fee: \$900.00	
Small Scale Amendment Fee: \$1500.00 X	Includes the rezoning fee.
Large Scale Amendment Fee: \$2100.00	Includes the rezoning fee.
Date Collected: 6/7/22	



CERTIFICATE

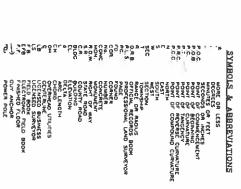
CHARGE VERTIFY THE SURVEY HEREON TO BE THUE AND CORRECT TO

THE SETS OF MY KNOWLEDES AND BELLEF AS OF THE DATE SURVEYED

THE DATE SURVEYED.

DATE OF SURVEY

PROFESSIONAL SURVEYOR & MAPPER
PROFESSIONAL SURVEYOR & MAPPER
PROPIDA LICENSE NO. LS 3961



Associates ENGINEERING - SURVEYING

SCR & ASSOCIATES NWFL. INC Phone (850) 265 6979 - Fe (850) 265 9942

WWW SCR.us.com - scriptSCR us.com

LICENSE No. LB 7759

MAP OF SURVEY 802 YOUNG STREET - PANAMA CITY BEACH SECTION 21, T3S, R16W - BAY COUNTY - FLORIDA

T OF THERE AFFECT

N

HIS IS A BOUNDARY SURVEY WITH THE LOCATION OF ABOVE GROUND FIRED HARBOVEHENTS IN THE MANNEDARE VIEWS MADE TO MAKEDARE VOILY. VO ATTEMET WAS MADE TO MAYESTIGATE THE LOCATION OF UNDERGROUND UTILITIES, FOUNDATIONS, OR OTHER IMPROVEWENTS, IF EASY.

THE LEGAL DESCRIPTION SHOWN HEREON WAS FURNISHED BY CLIENT.

THE UNDERSIGNED SURVEYOR HAS NOT BEEN PROVIDED A CURRENT TITLE OPINION OR ABSTRACT MATTERS AFFECTING THE TITLE OR BOUNDARY OF THE SUBJECT PROPERTY IT IS POSSIBLE THAT ARE DEEDS OF RECORD, UNRECORDED DEEDS, EASEMENTS OR OTHER INSTRUMENTS THAT COULD THE BOUNDARIES.

INF BEARNOS AS SHOWN HEREON ARE BASED ON SOUTH 86'86'09" EAST ALONG THE SOUTH LINE OF SITE AS SHOWN AND REFERENCED TO GEODETIC NORTH BASED ON THE FLORIDA STATE PLANE COORDINATE SYSTEM, NORTH ZONE, NAO 1983/98, U.S. SURVEY FEET, DATUM ESTABLISHED USING FLORIDA PERMANENT REFERENCE NETWORK.

THE MINIMUM HORIZONTAL ACCURACY FOR THIS SUBURBAN SURVEY PREPARED IN ACCURDANCE WITH THE SIANDARDS OF PRACTICES EST FORTH BY THE BARDOR OF PROFESSIONAL SURVEYORS AND MAPE BARDOR CHAPTER SA-17,050-052 OF THE FLOREDA ADMINISTRATION CODE, IS ONE PART IN 3500 THE BARDON CHAPTER SA-17,050-052 OF THE FLOREDA ADMINISTRATION CODE, IS ONE PART IN 3500 THE BARDON SHOWN HEREON ARE IN FEET AND DECIMALS THEREOF.

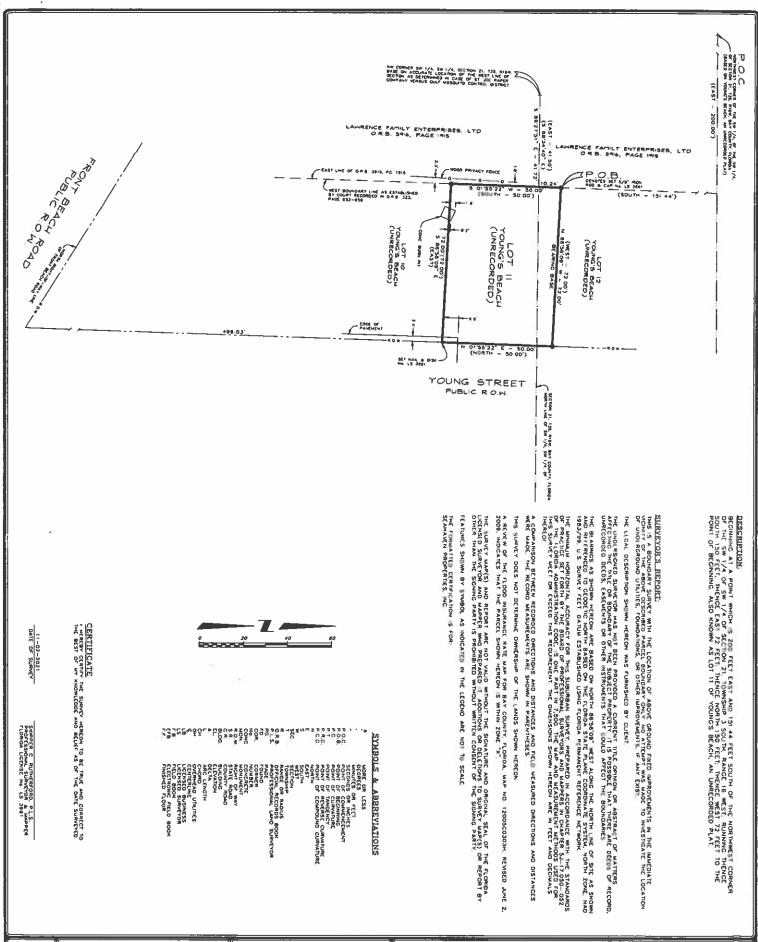
A COMPARISON BETWEEN RECORDED DIRECTIONS AND DISTANCES AND FIELD MEASURED DIRECTIONS AND DISTANCES WERE MADE. THE RECORD MEASUREMENTS ARE SHOWN IN PARENTHESES.

THIS SURVEY DOES NOT DETERMINE OWNERSHIP OF THE LANDS SHOWN HEREON

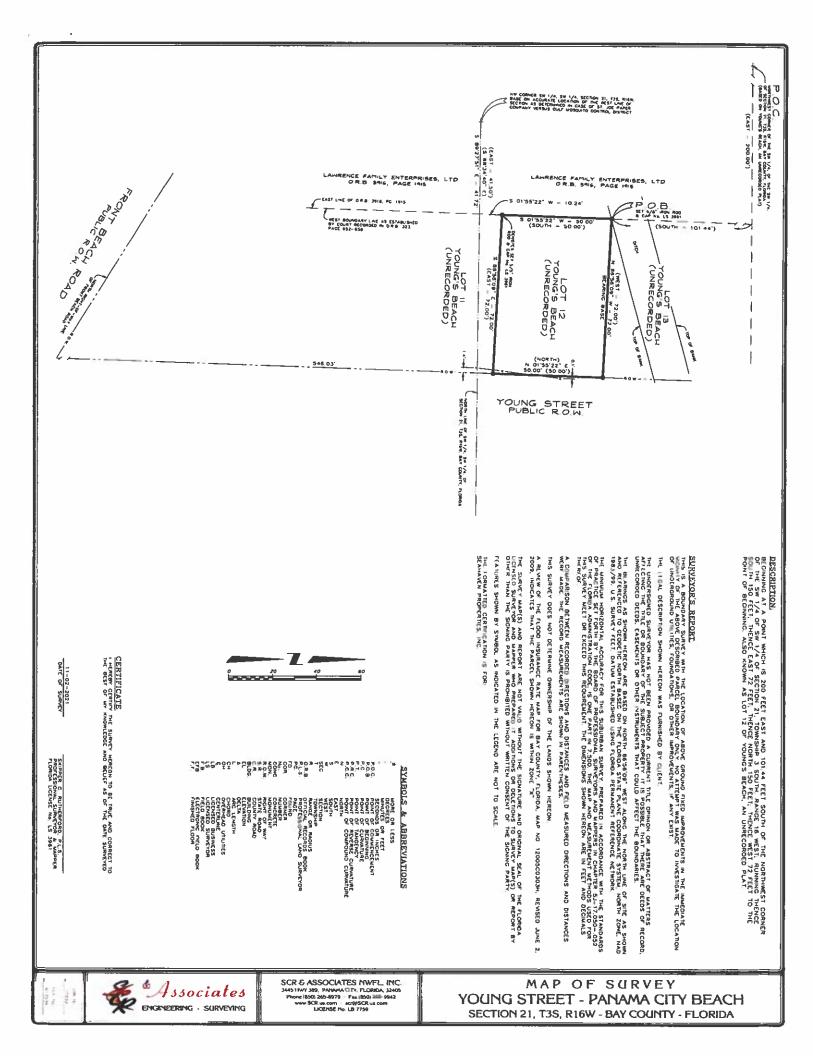
A REVIEW OF THE FLOOD INSURANCE RATE MAP FOR BAY COUNTY, FLORIDA, MAP NO. 12005C0303H, REVISED JUNE 2, 2009, INDIGATES THAT THE PARCEL SHOWN HEREON IS WITHIN ZONE "X".

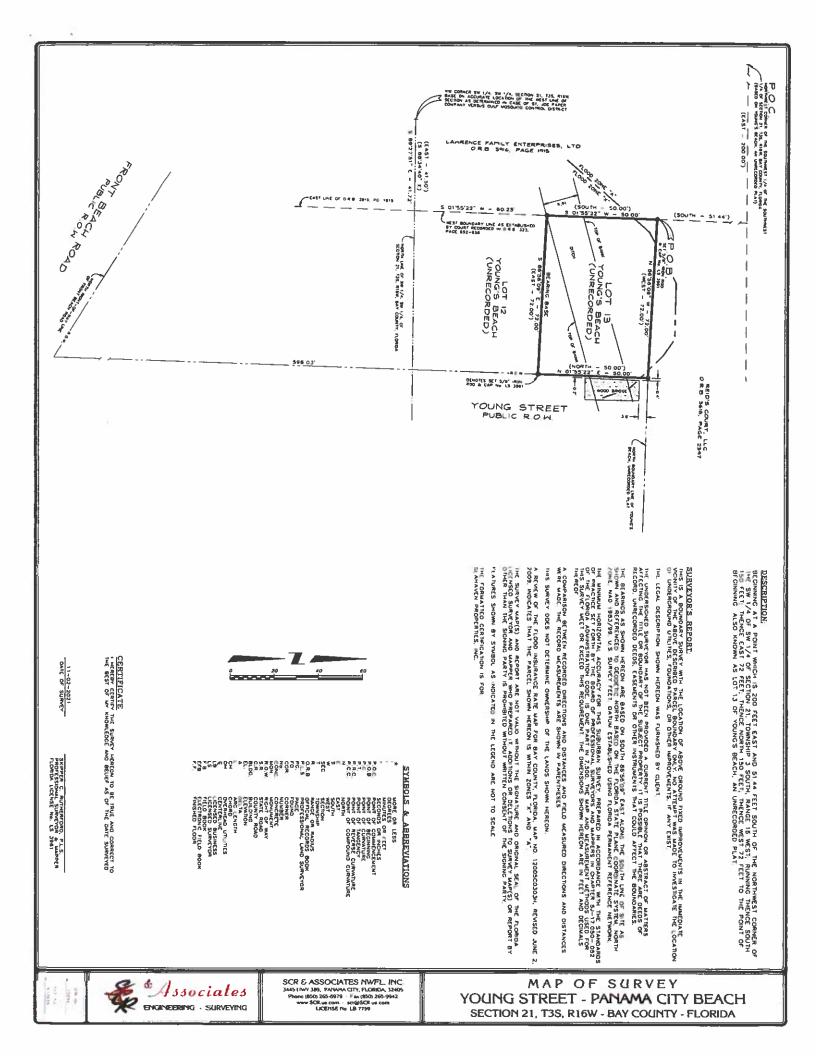
THE SURVEY MAP(S) AND REPORT ARE NOT VALID WITHOUT THE SIGNATURE AND ORIGINAL SEAL OF THE FLORIDA LICENSED SURVEYOR AND MAPPER WHO PREPARED IT, ADDITIONS OR DELETIONS TO SURVEY MAP(S) OR REPORT BY OTHER THAN THE SIGNING PARTY IS PROHIBITED WITHOUT WRITTEN CONSENT OF THE SIGNING PARTY.

FEATURES SHOWN BY SYMBOL AS INDICATED IN THE LEGEND ARE NOT TO SCALE











DATA AND ANALYSIS

- **I.** APPLICANT: Sakhsams Investments, Inc.
- II. PROJECT LOCATION: Parcel ID# 33960-000-000 and 33960-010-000
- **III. REQUEST:** This request is for a Small-Scale Plan Amendment and Rezoning. The applicant is requesting a Future Land Use Map change from Single Family Residential Future Land Use designation to Tourist and a Rezoning from R-1c to CH for the subject parcels.
- IV. <u>REASON FOR REQUEST:</u> According to the applicant the parcels have been used for commercial purposes for 38 years and the current designation is the result of a scrivener's error.

Based on the attached 1977 City Zoning Map, the parcels appear to have been zoned T-3 (Tourist 3) which is the equivalent of today's CH (Commercial High Intensity) zone. Sometime between 1977 and 1988, the City's official Zoning Map was altered as a result of a scrivener's error.

VI. <u>SITE EVALUATION:</u>

A. <u>IMPACT ON PUBLIC FACILITIES:</u>

1. Transportation Facilities:

The adjacent section of Front Beach Road is currently over capacity. If the rezoning is approved, the applicant will be required to make a fair share contribution to address roadway capacity at the time of any proposed expansion or redevelopment.

2. <u>Potable Water:</u>

The City receives treated County water via two subaqueous transmission mains located near the Hathaway and State Road 79 bridges crossing St. Andrew Bay and West Bay. Water is stored in ground level tanks and repumped on demand to meet the City's water needs. The City's current available pumping and transmission capacity is approximately 37.8 MGD. The Contract with the County has been designed to increase capacity by approximately 4% per year in order to continue to have capacity available for growth. Additionally, the City has two (2) - 7 million gallon storage tanks at its West Bay storage and pumping facility, and 2, 4 and 5 million gallon storage tanks at its McElvey Road storage and pumping facility near the St. Andrew Bay delivery point, which gives the City an additional 25 million gallons of working reserve for peak hour and fire flow demands.

It is conservatively estimated the average citizen consumes 125 gallons per day for planning purposes. Daily water demand for January 1, 2021 through December 31, 2021 were comparable with 2020, ranging from 9.183 million gallons per day (MGD) to 17.58 MGD on a monthly average, with an annual average of 13.49 MGD. The maximum single-day demand was 19.75 MGD which occurred over Memorial Day holiday weekend in May 2021 which is 14% higher than the peak day over the 2020 Memorial Day weekend.

The County's projected available capacity to supply potable water to the City in 2020 is 30.90 MGD, leaving an excess monthly average capacity ranging from 13.32 MGD to 21.72 MGD with an annual average excess of 17.41 MGD. The excess on the single-day maximum was 12.00 MGD.

The City has also implemented a reclaimed water utility system making highly treated effluent from the wastewater system available for irrigation to new subdivisions and commercial developments. With the implementation of this reclaimed water system, it is estimated that the 2% of total potable water consumption previously used by similar developments will be replaced by reclaimed water in these new subdivisions.

3. Sanitary Sewer:

The City's wastewater treatment plant 1 (WWTP No. 1) provides Advanced Wastewater Treatment (AWT) quality effluent, with an accompanying wetlands effluent discharge system in a 2,900-acre facility containing 2,000 acres of receiving wetlands. Currently, the operating permit allows 14 MGD maximum monthly average (10 MGD annual average) treatment and 14 MGD maximum monthly average disposal capacity. Monthly average plant flows for January 1, 2021 through December 31, 2021 ranged from 5.326

MGD to 10.34 MGD with an annual average of 7.725 MGD for 2021. The City's reclaimed water system has been in operation since 2006 and provided average flows between 1.36 and 4.10 MGD of irrigation water per month during CY 2021, depending on the time of year and demands, to residential and commercial areas of the City or an annual average rate of 2.71 MGD per month.

The wastewater system has been growing at a faster rate than the water system since a significant portion of the City utility service area had municipal water service, but no sewer service for many years. The City has systematically constructed sewer collection systems in older neighborhoods, with eight being completed since 2003. Based on previous historic growth rates of wastewater generation, it is anticipated that there will be a 4% yearly growth in wastewater generation within the City's service area (from the Hathaway Bridge to the West Bay Bridge to the Phillips Inlet Bridge). Accordingly, the City has planned for facilities to be upgraded to coincide with the increased demand. A site for a second wastewater treatment facility has been purchased and preliminary planning for development has begun. Once completed, the second facility will provide additional capacity and will be interconnected with the existing system for enhanced reliability and load sharing.

B. <u>SITE SUITABILITY:</u>

- 1. <u>Wetlands:</u> According to information supplied by Bay County GIS there are no wetlands located on the subject site.
- 2. <u>Plant and Wildlife Resources</u>: Information regarding natural resources is based on information from the Florida Natural Areas Inventory "FNAI", which is a non-profit organization administered by Florida State University. This group is involved in gathering, interpreting, and disseminating information critical to the conservation of Florida's biological diversity.

According to information supplied by FNAI, there are no threatened or endangered species located on the subject site.

3. Flood Zones:

According to information supplied by FEMA, the site is located in Flood Zone X, which is defined as an area determined to be located outside of the 100 and 500-year floodplains.

C. <u>COMPATABILITY WITH SURROUNDING LAND USES:</u>

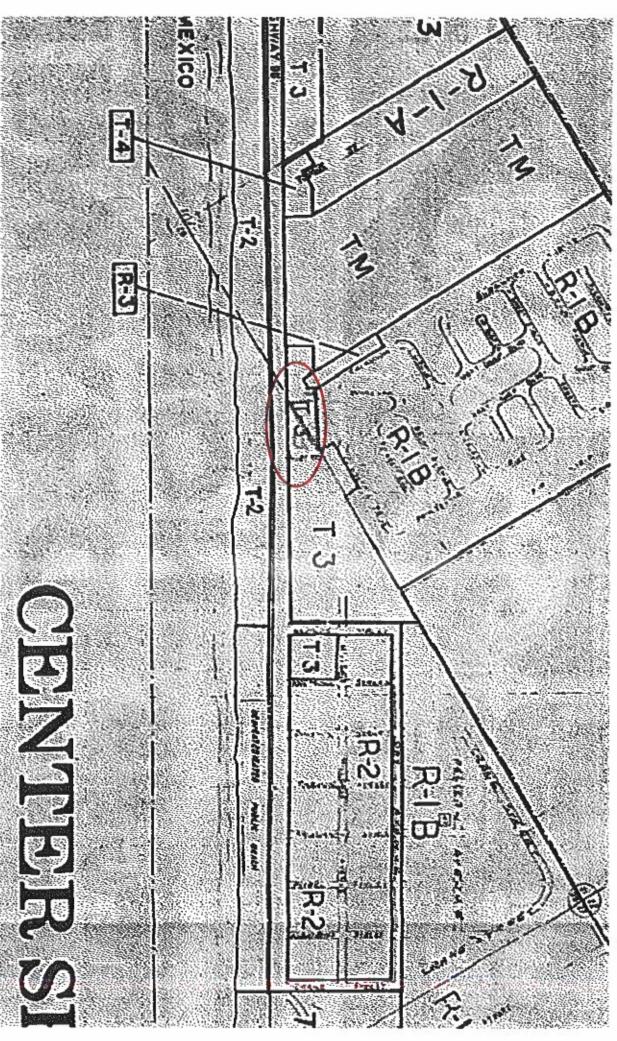
Compatibility is generally defined as a condition in which land uses or conditions can coexist in relative proximity to each other in a stable fashion over time such that no use or condition is unduly negatively impacted directly or indirectly by another use or condition.

The existing use or future commercial uses of the site are compatible with the surrounding commercial and vacant parcels.

CONCLUSION:

Based on the attached 1977 City Zoning Map, the parcels appear to have been zoned T-3 (Tourist 3) which is the equivalent of today's CH (Commercial High Intensity) zone. Sometime between 1977 and 1988, the City's official Zoning Map was altered as a result of a scrivener's error.

Staff has no objections to the request.



1977 ZONING MAY

Commercial Medium Intensity (CM)
Single Family, High Density Manufactus Single Family, Medium Density (R-1b) Commercial-High Interneto 30 gle Family Site Short Si Poinsettia Ct 285



Panama City Beach Zoning Zoning_PCB

Commercial - Low Intensity (CL)

Single Family, Low Density (R-1a) Planned Unit Development (PUD) Single Family, High Density (R-1c)

25 8 100

Limited Multi-family (R-2)
Unlimited Multi-family (R-3)

Agricultural and Rural Residential (AR)

mhouse (RTH)

Conservation (C) Recreation (R) Light Industry (M-1) Residential - Zero Lot Line (RO)

Public Facilities (PF)

Commercial - High Intensity (CH)

150 200 Feet



Prepared by The City of Panama City Beach Planning Department



CITY OF PANAMA CITY BEACH

Building and Planning Department 116 S. Arnold Road, Panama City Beach, FL 32413

850-233-5100 ext. 2313

DECLIECT ECD ZONING OF DEZONING

Fax: 850-233-5049

Email: achester@pcbgov.com

REQUEST FOR ZONING OF R	EZUNING – LDC Section 10.02.10
Applicant: Name(s): Sakhsams Investments, Inc., by its agent,	Michael S. Burke, Esq.
Address: 16215 Panama City Beac	ch Parkway
City: Panama City Beach State: FL Telep	ohone: 850-236-4444 Fax: 850-236-1313
Email: mburke@burkeblue.com Name of Acting Agent: Michael S. Burke	
Name of Acting Agent: Michael S. Burke	, Esq.
Statement acknowledged before a notary public authorizing the representation and associated procedures. Attached to the application.	esentative to act on behalf of the property owner with regard to the
Parcel Number of Property for Zoning or Rezoning:	33960-000-000 & 33960-010-000
	(Information from Property Appraiser's Office)
Address/Location of Property for Zoning or Rezoning	14602 Front Beach Road, Panama City Beach, FL 32413
	rendment: \$2100.00 Date Collected 6/17/22 ysis of the consistency of the proposed amendment C. ons 10.02.01 and 10.02.10 of the LDC. 10.02.02 . C/O Michael S. Burke, Esq.
Address: 16215 Panama City Beach Parkway	
City: Panama City Beach State: FL T	elephone: 850-236-4444 Fax: 850-236-1313
Date of Preparation: Date(s	s) of any modifications:
Legal Description: (Consistent with the Required Survey)	
A vicinity map showing the location of the property.	
Present Zoning Designation: Requested Zoning D	
Deed Restrictions or Private Covenants apply to this prop	erty:Yes (Please submit a copy) XNo

Applicant's Signature(s):	
Michael S. Burke, Esq.	115/5
Print Name of Applicant	Signature
Date: June 11, 2022	
Print Name of Applicant	Signature
Date:	
FEES:	
Rezoning Application Fee: \$900.00	
Small Scale Amendment Fee: \$1500.00 X	Includes the rezoning fee.
Large Scale Amendment Fee: \$2100.00	Includes the rezoning fee.
Date Collected:	