

RESOLUTION NO. 21-216

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF PANAMA CITY BEACH, FLORIDA, AND EX OFFICIO AS THE GOVERNING BODY OF THE PANAMA CITY BEACH COMMUNITY REDEVELOPMENT AGENCY, RELATING TO COMMUNITY REDEVELOPMENT WITHIN THE FRONT BEACH ROAD REDEVELOPMENT AREA; PROVIDING FOR FINDINGS; AUTHORIZING AND DIRECTING THE EXECUTION OF A NEAR TERM WORK PLAN; AND PROVIDING FOR AN EFFECTIVE DATE.

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF PANAMA CITY BEACH, FLORIDA, AND EX OFFICIO AS THE GOVERNING BODY OF THE PANAMA CITY BEACH COMMUNITY REDEVELOPMENT AGENCY, AS FOLLOWS:

SECTION 1. AUTHORITY. Pursuant to Article VIII, Section 29(b) of the Florida Constitution, and Sections 166.021 and 166.041, Florida Statutes, the City of Panama City Beach (the "City") has all powers of local self-government to perform municipal functions and render municipal services except when prohibited by law. Pursuant to Section 163.358, Florida Statutes, the City, acting ex officio as the Panama City Beach Community Redevelopment Agency (the "Agency"), has all the powers necessary or convenient to carry out and effectuate the purposes and provision of Part III of Chapter 163, Florida Statutes (the "Community Redevelopment Act").

SECTION 2. FINDINGS. It is ascertained, determined and declared as follows:

(A) The Front Beach Road Community Redevelopment Plan contains three, long term, primary objectives:

- (1) Pedestrian, Parking and Transportation Improvements. This objective includes an enhanced and interconnected network of right of way and other infrastructure projects that focuses on improving pedestrian movement, overall parking needs along Front Beach Road, ingress/egress and evacuation routes along Front Beach Road and its major connectors, upgrading stormwater management

along Front Beach Road, and undergrounding of utilities within the Redevelopment Area.

- (2) Enhance Beach Access and Related Parking. This objective includes the enhancement of existing beach access points and the creation of new access points where warranted, and the provision of parking areas to support these access points throughout the corridor.
- (3) Plan Funding and Financing. This objective includes the creation and maintenance of efficient, practical and equitable funding and financing to properly implement the Plan and its several projects, utilizing tax increment revenues, non-ad valorem assessment revenue, bonds, other public instruments, grants, public/private partnerships and other sources of funding.

(B) Activities previously authorized by the City Council in accordance with the last Work Plan adopted by Resolution 20-168 on September 10, 2020, and subsequently completed to advance the first, and third and to more limited degree the second, primary objectives include:

- (1) Continue to coordinate with Gulf Power and communication companies to complete removal of remaining poles and aerial lines for Front Beach Road **Segment 2**.
- (2) Complete the traffic analysis for the proposed roundabout at the intersection of Front Beach Road **Segment 3** and Highway 79. Finalize redesign if warranted and advertise final construction plans for bid, select a contractor and begin construction.
- (3) Continue management of Front Beach Road design and construction plans for **Segment 4.1** (Lullwater to Hills Road). Coordinate with FDOT to utilize the combined TRIP grant funding for design (\$756,000). Advertise final construction plans for bid.
- (4) Continue management of Front Beach Road design and construction plans for **Segment 4.2** (Hills Road to Hutchison Blvd.).
- (5) Finalize the plans and advertise the bid for the **Alf Coleman Phase 1 Project** (PCB Parkway to Hutchison St.) to raise the

roadway out of the floodplain and install FDOT funded sidewalks. Coordinate with City consultants, Hagerty Consulting, to obtain \$1.5 MM Hazardous Mitigation Grant Program (HGMP) funds.

- (6) Coordinate with future developments for CRA right-of-way partnerships, specifically, but not limited to, **Powell Adams Road** where a development is planned at the intersection of Front Beach Road.
- (7) Finalize design of the Powell Adams Road Phase II (south half), advertise final construction plans for bid, select a contractor and begin construction.
- (8) Manage all construction projects in the CRA to ensure compliance with the \$40 MM bond issue.
- (9) Continue coordination with FDOT to secure right of way agreement and right of way transfer beneficial to the City.
- (10) Continue efforts to implement the "Smart Lighting" initiative in future phases of the Front Beach Road RA and explore other avenues to create a "Smart City" network within the CRA.
- (11) Implement a street sweeping program. This will extend the life of the pavement and protect the functionality of the stormwater management system.
- (12) Manage CRA landscape maintenance contracts.
- (13) Consider beach parking opportunities to compliment beach access points to include public/private parking partnerships.
- (14) Coordinate with the Bay Town Trolley to offer transit opportunities along the completed Front Beach Road segments.
- (15) Continue exploring alternate roadway transit funding through government grants, loan programs and public/private partnerships.
- (16) Continue efforts to evaluate local economic trends and available increment revenues to develop financing options and

plans, including leveraging tax increment funds to procure additional bond financing.

SECTION 3. DIRECTION AND AUTHORITY TO EXECUTE A NEAR TERM WORK PLAN.

(A) The City Manager and staff under his direction, including the Program Manager and City sub-consultants, are hereby directed and authorized to budget or encumber, subject to final approval by the City Council, the available and unencumbered funds for fiscal years 2021 and 2022 necessary to undertake or carry out the following activities to advance the first, and third and to more limited degree the second primary CRA objectives, referred to as the "Near Term Work Plan:"

- (1) Continue to coordinate with Gulf Power and the communication companies to complete the removal of remaining poles and aerial lines for Front Beach Road **Segment 2**.
- (2) Continue to monitor the construction of Front Beach Road **Segment 3** and Highway 79. Coordinate with the contractor any lane closures and inform the City Manager 48 hours in advance. Share information with the City PIO to alert the public of any detours that will affect travelers.
- (3) Continue management of Front Beach Road design and construction plans for **Segment 4.1** (Lullwater Lake to Hills Road). Coordinate with FDOT to utilize the combined TRIP grant funding for design (\$756,000). Obtain all necessary right-of-way, driveway license agreements and temporary construction easements. Advertise final construction plans for bid.
- (4) Continue coordination with FDOT to obtain approximately \$5MM for the transfer of Segment 4.1, 4.2 and 4.3. The money will be tied to the construction of Segment 4.1 and will be distributed to the city by way of the Local Agency Program (LAP). Adhere to Federal purchasing guidelines.
- (5) Continue management of Front Beach Road design and construction plans for **Segment 4.2** (Hills Road to Hutchison Blvd). Obtain all necessary right-of-way, driveway license agreements and temporary construction easements. Advertise final construction plans for bid.

- (6) Advertise for bid the **Alf Coleman Phase I** project (PCB Parkway to Hutchison St.) to raise the roadway out of the floodplain and install FDOT funded sidewalks. Coordinate with City consultants, Hagerty Consulting, to obtain \$1.5 MM Hazardous Mitigation Grant Program (HMGP) funds.
- (7) Continue management of Front Beach Road design and construction plans for **Segment 4.3** (Hutchison Blvd to Richard Jackson Blvd.).
- (8) Coordinate with future developments for CRA right-of-way partnerships, specifically, but not limited to, **Powell Adams Road** where a development is planned at the intersection of Front Beach Road.
- (9) Complete the Crosswalk upgrade project along Front Beach Road and Richard Jackson Boulevard.
- (10) Manage all construction projects in the CRA to ensure compliance with the \$40 MM bond issue.
- (11) Continue to work with Gulf Power to replace the luminaires on Churchwell Drive and the Churchwell Drive Parking Lot and enter into a contract with Gulf Power to maintain the lights for a period of 10 years.
- (12) Obtain the \$1.4MM grant from the Florida Department of Economic Opportunity (DEO) to replace the lights, arms and wiring for the streetlights on Front Beach Road Segment 1 and South Thomas Drive. Write technical specifications for the project, competitively bid, and construct the project.
- (13) Continue efforts to implement the "Smart Lighting" initiative in future phases of the Front Beach Road CRA and explore other avenues to create a "Smart City" network within the CRA.
- (14) Continue implementation of the street sweeping program. This will extend the life of the pavement and protect the functionality of the stormwater management system.
- (15) Manage CRA landscape maintenance contracts.
- (16) Consider beach parking opportunities to compliment beach access points to include public/private parking partnerships.
- (17) Coordinate with the Bay Town Trolley to offer transit opportunities along the completed Front Beach Road segments.

(18) Continue exploring alternate roadway transit funding through government grants, loan programs, and public/private partnerships.

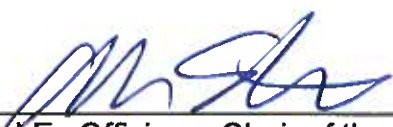
(19) Continue efforts to evaluate local economic trends and available tax increment revenues to develop financing options and plans, including leveraging tax increment funds to procure additional bond financing.

(B) If current funds on hand shall appear insufficient to complete the Near Term Work Plan, the City Council reserves the duty to resolve conflicting priorities.

SECTION 4. EFFECTIVE DATE. This Resolution shall take effect immediately upon its passage and adoption.


ADOPTED this 9th of September, 2021.

**CITY COUNCIL OF PANAMA CITY BEACH,
FLORIDA, AND EX OFFICIO AS THE
GOVERNING BODY OF THE PANAMA CITY
BEACH COMMUNITY REDEVELOPMENT
AGENCY**



Mayor, and Ex Officio as Chair of the Agency

ATTEST:



City Clerk, and Ex Officio as
City Clerk to the Agency

FY 2021-2022 Front Beach Road CRA Near Term Work Plan

The following is the list of activities for Consideration of the FY 21/22 Near Term Work Plan:

- (1) Continue to coordinate with Gulf Power and the communication companies to complete the removal of remaining poles and aerial lines for Front Beach Road **Segment 2**.
- (2) Continue to monitor the construction of Front Beach Road **Segment 3** and Highway 79. Coordinate with the contractor any lane closures and inform the City Manager 48 hours in advance. Share information with the City PIO to alert the public of any detours that will affect travelers.
- (3) Continue management of Front Beach Road design and construction plans for **Segment 4.1** (Lullwater Lake to Hills Road). Coordinate with FDOT to utilize the combined TRIP grant funding for design (\$756,000). Obtain all necessary right-of-way, driveway license agreements and temporary construction easements. Advertise final construction plans for bid.
- (4) Continue coordination with FDOT to obtain approximately \$5MM for the transfer of Segment 4.1, 4.2 and 4.3. The money will be tied to the construction of Segment 4.1 and will be distributed to the city by way of the Local Agency Program (LAP). Adhere to Federal purchasing guidelines.
- (5) Continue management of Front Beach Road design and construction plans for **Segment 4.2** (Hills Road to Hutchison Blvd). Obtain all necessary right-of-way, driveway license agreements and temporary construction easements. Advertise final construction plans for bid.
- (6) Advertise for bid the **Alf Coleman Phase I** project (PCB Parkway to Hutchison St.) to raise the roadway out of the floodplain and install FDOT funded sidewalks. Coordinate with City consultants, Hagerty Consulting, to obtain \$1.5 MM Hazardous Mitigation Grant Program (HMGP) funds.
- (7) Continue management of Front Beach Road design and construction plans for **Segment 4.3** (Hutchison Blvd to Richard Jackson Blvd.).
- (8) Bid and construct Phase I of the intersection improvements at North Richard Jackson Blvd. and PCB Parkway between Home Depot and Publix. Continue to seek FDOT financial assistance for Phase II of the Project.
- (9) Coordinate with future developments for CRA right-of-way partnerships, specifically, but not limited to, **Powell Adams Road** where a development is planned at the intersection of Front Beach Road.

- (10) Complete the Crosswalk upgrade project along Front Beach Road and Richard Jackson Boulevard.
- (11) Manage all construction projects in the CRA to ensure compliance with the \$40 MM bond issue.
- (12) Continue to work with Gulf Power to replace the luminaires on Churchwell Drive and the Churchwell Drive Parking Lot and enter into a contract with Gulf Power to maintain the lights for a period of 10 years.
- (13) Obtain the \$1.4MM grant from the Florida Department of Economic Opportunity (DEO) to replace the lights, arms and wiring for the streetlights on Front Beach Road Segment 1 and South Thomas Drive. Write technical specifications for the project, competitively bid, and construct the project.
- (14) Continue efforts to implement the "Smart Lighting" initiative in future phases of the Front Beach Road CRA and explore other avenues to create a "Smart City" network within the CRA.
- (15) Continue implementation of the street sweeping program. This will extend the life of the pavement and protect the functionality of the stormwater management system.
- (16) Manage CRA landscape maintenance contracts.
- (17) Consider beach parking opportunities to compliment beach access points to include public/private parking partnerships.
- (18) Coordinate with the Bay Town Trolley to offer transit opportunities along the completed Front Beach Road segments.
- (19) Continue exploring alternate roadway transit funding through government grants, loan programs, and public/private partnerships.
- (20) Continue efforts to evaluate local economic trends and available tax increment revenues to develop financing options and plans, including leveraging tax increment funds to procure additional bond financing.

PANAMA CITY BEACH COMMUNITY REDEVELOPMENT AGENCY

FY2022 NEAR TERM WORKPLAN



SEPTEMBER 9, 2021

Front Beach Road CRA

The Front Beach Road CRA Redevelopment Plan contains three long-term primary objectives:

- (1) Pedestrian, Parking and Transportation Improvements. This objective includes an enhanced and interconnected network of right-of-way and other infrastructure projects that focuses on improving pedestrian movement, overall parking needs along Front Beach Road, ingress/egress and evacuation routes along Front Beach Road and its major connectors, upgrading stormwater management along Front Beach Road, and undergrounding of utilities within the Redevelopment Area.



- (2) Enhance Beach Access and Related Parking. This objective includes the enhancement of existing beach access points and the creation of new access points where warranted, and the provision of parking areas to support these access points throughout the corridor.
- (3) Plan Funding and Financing. This objective includes the creation and maintenance of efficient, practical, equitable funding and financing to properly implement the Plan and its projects, utilizing tax increment revenues, non-ad valorem assessment revenue, bonds, other public instruments, grants, public/private partnerships and other sources of funding.

Front Beach Road CRA

Short-term and long-term goals to accomplish the primary objectives:

- Provide for safe and convenient multi-modal mobility along the beachfront roadways.
- Provide stormwater, streetscape and landscape improvements and undergrounding of aerial utilities.
- Provide for improved parking, particularly for beach access.
- Provide for dedicated transit and bicycle lanes anchored by gateway multimodal centers providing convenient, safe and timely mobility for both pedestrians and bicyclists.
- Secure Program funding to supplement tax increment revenues.
- Manage right of way acquisition effort needed for roadway and storm drainage improvements.
- Manage Program planning, design and construction effort and projects.
- Lead effort to qualify for Federal and other funding to supplement tax increment revenues.
- **Develop a work plan for CRA improvements.**

FY 2022 Near Term Work Plan

Front Beach Road Segment 2

- Continue to coordinate with Gulf Power and the communication companies to complete removal of remaining poles and aerial lines.



FY 2022 Near Term Work Plan

Front Beach Road Segment 3 and SR79

- Continue to conduct inspections and monitor construction
- Coordinate with the contractor and the City any lane closures
- Share information with the public that will affect motorists and pedestrians



FY 2022 Near Term Work Plan

Front Beach Road Segment 4.1 Lullwater Lake to Hills Road

- Coordinate design with the Stormwater Offshore Outfall Project
- Continue to obtain Temporary Construction Easements and License Agreements and partial takings
- Complete construction plans and advertise for bid



FY 2022 Near Term Work Plan

Front Beach Road Segment 4.2 Hills Road to Hutchison Blvd

- Continue to manage design and construction plans
- Continue to obtain Temporary Construction Easements and License Agreements and partial takings
- Complete construction plans and advertise for bid



FY 2022 Near Term Work Plan

Alf Coleman Road Phase I PCB Parkway to Hutchison Blvd

- Obtain the Hazardous Mitigation Grant and Advertise for Bid
- Coordinate construction through the CEI Consultant and FDOT to ensure compliance with Federal regulations



FY 2022 Near Term Work Plan

Front Beach Road Segment 4.3

Hutchison Blvd to Richard Jackson Blvd

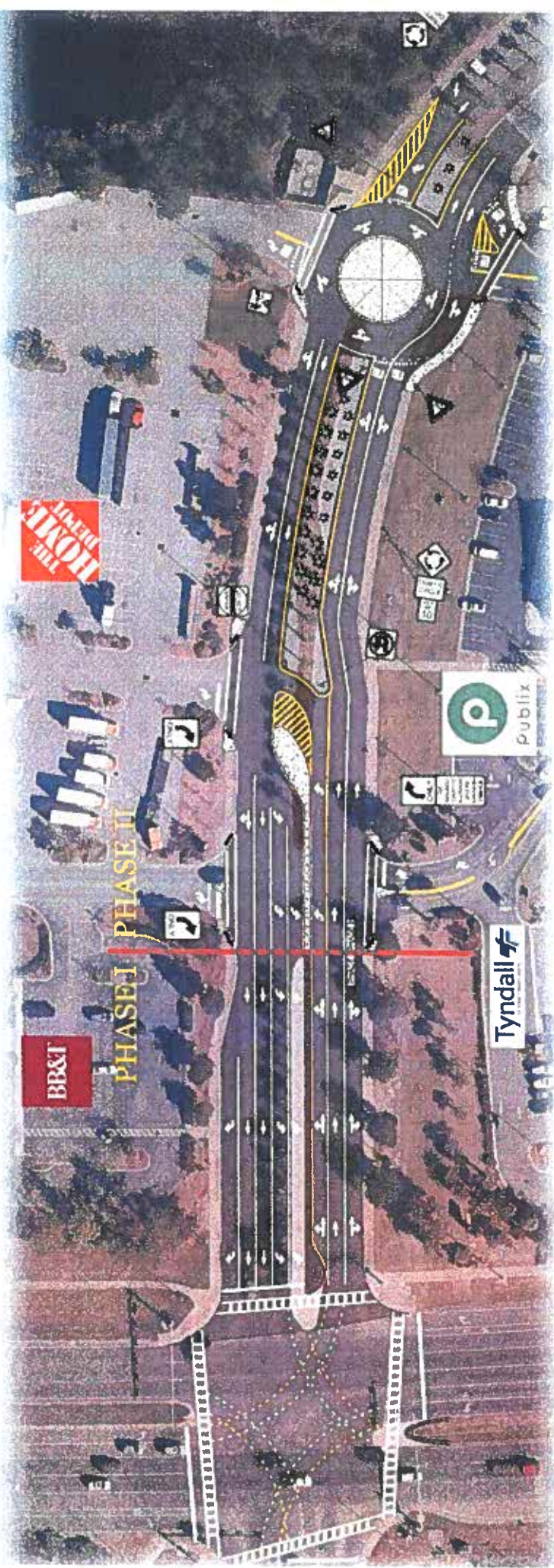
- Continue management of the design and construction plans



FY 2022 Near Term Work Plan

North Richard Jackson Blvd Between Home Depot and Publix

- Advertise for Bid and Construct the Phase I improvements
- Seek financial assistance from FDOT for the construction of Phase II



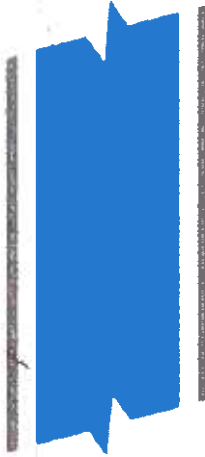
FY 2022 Near Term Work Plan

Front Beach Road Crosswalk Upgrades

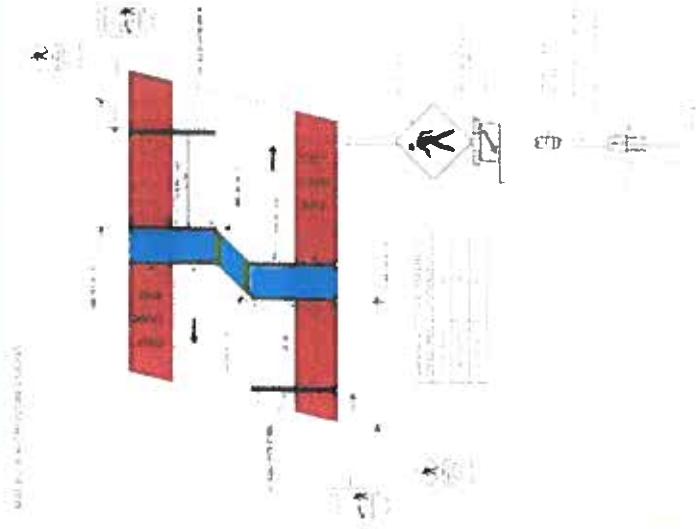
- Complete the upgrade project along Front Beach Road and Richard Jackson Blvd
- Work with Gulf Power to install lighting at each crosswalk in the project

CROSSWALKS AT INTERSECTIONS

12" WIDE THERMOPLASTIC
COLOR WHITE (TYP)



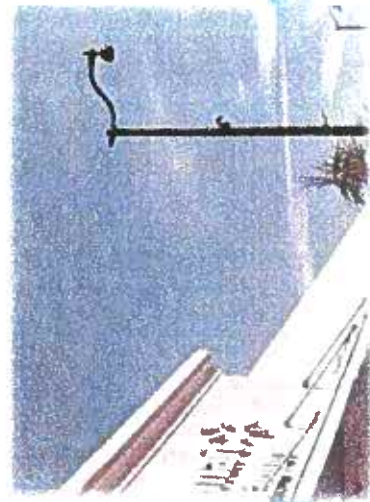
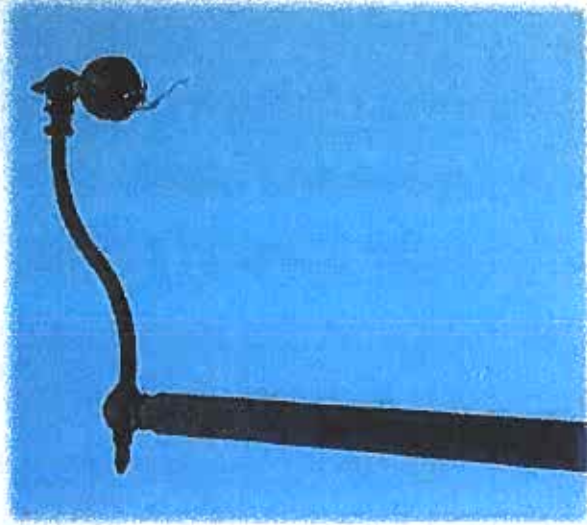
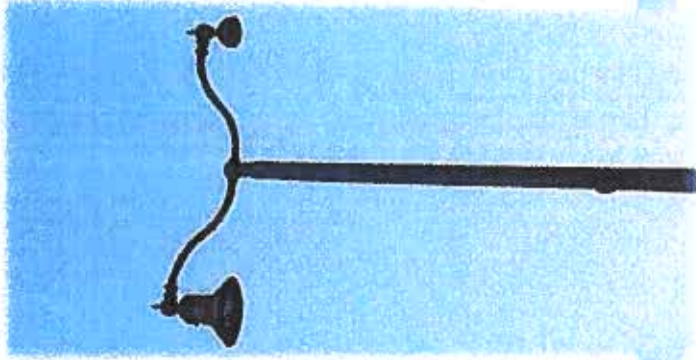
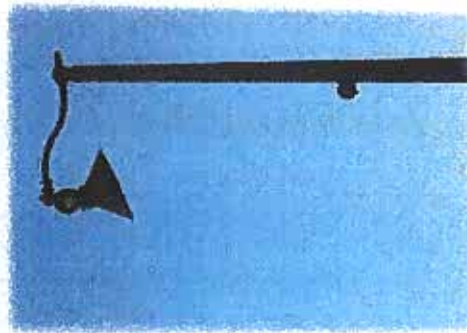
METHYL METHACRYLATE
(MMA) PAVEMENT MARKING
(LIGHT BLUE COLOR)



FY 2022 Near Term Work Plan

Front Beach Road Segment 1/South Thomas Drive Lighting

- Obtain \$1.4MM grant from the Florida Department of Economic Development to replace lights, arms and wiring on all streetlights within the project limits



FY 2022 Near Term Work Plan

- **Coordinate with future developments for CRA right of way partnerships**
- **Manage all construction projects in the CRA to ensure compliance with the \$40MM bond issue**
- **Continue to work with Gulf Power to replace the luminaires on Churchwell Dr. and the Churchwell Dr. Parking Lot and enter into a 10-year maintenance contract with Gulf Power**
- **Continue coordination with FDOT to secure right of way agreements and right of way transfers beneficial to the City.**
- **Continue efforts to implement the “Smart Lighting” initiative in future phases of Front Beach Road and explore avenues to create a “Smart City” network within the CRA.**
- **Continue implementation of the street sweeping program that will extend the life of the pavements and protect functionality of the stormwater management system**

FY 2022 Near Term Work Plan

- **Continue to manage CRA landscape maintenance contracts.**
- **Consider beach parking opportunities to complement beach access points to include public/private parking partnerships**
- **Coordinate with the Bay Town Trolley to offer opportunities along the completed Front Beach Road Segments**
- **Continue exploring alternate roadway transit funding through government grants, loan programs, and public/private partnerships**
- **Continue efforts to evaluate local economic trends and available tax increment revenues to develop financing options and plans, including leveraging tax increment funds to procure additional bond financing**