CITY OF PANAMA CITY BEACH PLANNING BOARD

MEETING DATE: October 14, 2020

MEETING TIME: 1:00 P. M.

PLACE: <u>City of Panama City Beach City Hall Annex</u>

AGENDA

ITEM NO. 1	Call to Order and Roll Call
ITEM NO. 2	Pledge of Allegiance - Mr. Morehouse
ITEM NO. 3	Election of Vice Chairman
ITEM NO. 4	Approval of September 9, 2020 Planning Board Meeting Minutes
ITEM NO. 5	Public Comments-Non-Agenda Items Limited to Three Minutes
ITEM NO. 6	Resolution - Public Art Pilot Program Continued to Next Meeting
ITEM NO. 7	Ordinance - Conditional Use Application Requirements for Neighborhood Meetings
ITEM NO. 8	Planned Unit Development Master Plan Requirements Discussion
ITEM NO. 9	Comprehensive Plan – Chapter 11 Recommended Changes
ITEM NO. 10	Code Enforcement Update

All interested persons are invited to attend and to present information for the Board's consideration. Further information may be obtained from the Building & Planning Department at 233-5054, extension 2313. Anyone not appearing in person may submit written comments to the Building & Planning Department at 116 South Arnold Road, Panama City Beach, Florida 32413, any time prior to the stated meeting time. All comments received will be considered before final action is taken. If a person decides to appeal a decision of the Planning Board, a record of the proceedings will be needed. Such person will need to ensure that a verbatim record of the proceedings is made, which includes the testimony and evidence upon which the appeal is

ITEM NO. 6 RESOLUTION PUBLIC ART PILOT PROGRAM CONTINUED UNITL NEXT MONTH

ITEM NO. 7 ORDINANCE – CONDITIONAL USE APPLICATION REQUIREMENTS FOR NEIGHBORHOOD MEETINGS



CITY OF PANAMA CITY BEACH AGENDA ITEM SUMMARY

1. DEPARTMENT MAKING REQUEST/NAME:	2. MEETING DATE:			
Building and Planning / Mel Leonard October 14, 2020				
3. REQUESTED MOTION/ACTION: It is requested that the Planning Board consider the proposed chang (more than 3 acres) to require a community meeting and make any r	_			
4. AGENDA PRESENTATION 5. IS THIS ITEM BUDGETED (IF APPLICABLE)? YE DETAILED BUDGET AMENDMENT ATTACHED YE	ES NO N/A V ES NO N/A V			
PUBLIC HEARING CONSENT REGULAR 6. IDENTIFY STRATEGIC PRIORITY Financial Health Public Safety Transportation	nt Quality of Life \(\sum_{N/A} \) Attractive Community			
7. BACKGROUND: WHY IS THE ACTION NECESSARY? WHAT GOAL WILL BE ACH	IEVED?			
Community meetings are already required of Master Plans involving Traditional Neighborhood Overlays and Large Site Developments. The first community meeting as part of the Four Corners PUD Master with information and the ability to comment and understand an application is beneficial to all. An application for a Large Conditional Us well to this process as a detailed site plan addressing multiple criteric Development Code must be presented. The public will have an opportant code must be presented in the public will have an opportant code in the public than application prior to the public hear	the St. Joe Company conducted or Plan process. Providing the public cation prior to the Planning Board se (more than 3 acres) lends itself a as established in the Land prtunity to see the proposed roads, and to be mitigated. This process will			
The Planning Board discussed the proposed changes at the Septem additional changes have been made in an attempt to capture the Board discussed the proposed changes at the Septem additional changes have been made in an attempt to capture the Board discussed the proposed changes at the Septem additional changes have been made in an attempt to capture the Board discussed the proposed changes at the Septem additional changes have been made in an attempt to capture the Board discussed the proposed changes at the Septem additional changes have been made in an attempt to capture the Board discussed the septem additional changes have been made in an attempt to capture the Board discussed the septem additional changes have been made in an attempt to capture the Board discussed the septem additional changes have been made in an attempt to capture the Board discussed the septem additional changes have been made in an attempt to capture the Board discussed the septem additional changes have been made in an attempt to capture the Board discussed the septem additional changes have been made in an attempt to capture the Board discussed the septem additional changes at the septem additional changes at the septem attempt to capture the septem attempt to the septem attempt				
Staff recommends the Board make any additional changes to the draft ordinance and recommend approval for the City Council to consider.				

ORDINANCE NO. 1541

AN ORDINANCE OF THE CITY OF PANAMA CITY BEACH, FLORIDA, AMENDING THE CITY'S LAND DEVELOPMENT CODE RELATED TO SUBMITTAL REQUIREMENTS FOR CONDITIONAL USES ENCOMPASSING MORE THAN THREE ACRES AS MORE FULLY DESCRIBED IN THE BODY OF THE ORDINANCE; REPEALING ALL ORDINANCES OR PARTS OF **ORDINANCES** IN CONFLICT: **PROVIDING** FOR CODIFICATION: **AND** PROVIDING AN **IMMEDIATELY** EFFECTIVE DATE.

NOW THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF PANAMA CITY BEACH:

SECTION 1. From and after the effective date of this ordinance, Section 10.02.14 of the Land Development Code of the City of Panama City Beach related to Definitions, is amended to read as follows (new text <u>bold and underlined</u>, deleted text <u>struckthrough</u>):

10.02.14 Additional Submittal Requirements for Requests for Conditional Uses

- **A.** All information required pursuant to section 10.02.02.
- **B.** An analysis of the proposed request using the general and *Use* specific criteria of section 5.06.00. (ord. #1254, 11/14/13)
- C. Applicants of Conditional Uses involving any Parcel or combination of contiguous Parcels encompassing more than three (3) acres of land (a "Large Conditional Use); must provide evidence of its hosting of a community meeting regarding the proposed application, in the form of notice, sign-up sheet and meeting summary, which meeting and documentation shall conform to the requirements of this section. Evidence of a meeting held more than five months prior to the applicant's submission of an application shall be deemed insufficient to meet this requirement.
 - Reasonable Time and Place. If scheduled other than during a regularly scheduled Association meeting, the meeting shall commence between the hours of 9:00 am and 7:30 pm. The

- meeting shall be held within the City limits, in a facility that will accommodate the attendance and participation of all noticed parties.
- 2. Notice. Notice of the meeting shall be provided by the applicant as required by Section 10.03.02 to all owners of surrounding property lying in whole or in part within 300 feet of the boundary of the subject property. The Developer may include notice of the community meeting in the same Neighborhood Notice of the public hearing before the Planning Board required by Section 10.10.01.B. The Notice shall also provide information on the creation of availability of the meeting summary as required by section 4.
- 3. Agenda. Topics covered in the community meeting shall include, but are not limited to: the specific site plan to be considered by the City which shall be available for review by attendees, proposed uses of the property, consistency with the general conditional use criteria in Section 5.06.01, consistency with the use-specific conditional use criteria in Section 5.06.00, scale, density, intensity, building heights, setbacks, potential traffic impacts, environmental impacts, stormwater management, lighting, hours of operation and noise.
- 4. Summary. The applicant shall prepare or cause to be prepared a written summary of the meeting, which summary shall memorialize the names and interests of persons participating in the meeting; the length of the meeting; the specific concerns raised by attendees; and any assurances made by the applicant or his or her agents in that meeting regarding the proposed application or development. The written summary shall be created and made available to the City Planning Department, attendees, and interested parties included in section 2 no less than seven (7) days prior to public hearing before the Planning Board on the application. If timely provided to the City Planning Department, the applicant may meet the requirements of this section by posting on the City's website.
- 5. Physical attendance by the applicant mandatory. The applicant or applicant's agent of record must be physically present at the meeting to facilitate the presentation of the proposed application and discussion of its impacts. This shall not be construed to prohibit the telephonic or electronic attendance by any person or entity retained by the applicant.
- SECTION 2. All ordinances or parts of ordinances in conflict herewith are repealed to the extent of such conflict.
- SECTION 3. The appropriate officers and agents of the City are authorized and directed to codify, include and publish in electronic format the

provisions of this Ordinance within the Panama City Beach Land Development Code, and unless a contrary ordinance is adopted within ninety (90) days following such publication, the codification of this Ordinance shall become the final and official record of the matters herein ordained. Section numbers may be assigned and changed whenever necessary or convenient.

SECTION 4. This Ordinance shall take effect immediately upon passage.

PASSED, APPROVED AND ADOPTED at the regular meeting of the

City Council of the City of Panama	City Beach, Florida, thisday of
, 2020.	
ATTEST:	MAYOR
CITY CLERK	
EXAMINED AND APPROV , 2020.	ED by me this day of
_	MAYOR
Published in the	on the day of, 2020.
Posted on pcbgov.com on the day of	of, 2020.

ITEM NO. 8 DISCUSSION – PLANNED UNIT DEVELOPMENT MASTER PLAN REQUIREMENTS



CITY OF PANAMA CITY BEACH AGENDA ITEM SUMMARY

1. DEPARTMENT MAKING REQUEST/NAME:	2. MEETING DATE:
Building and Planning / Mel Leonard	October 14, 2020
3. Requested Motion/Action: Staff requests the Planning Board discuss the application requirement and whether more detail should be provided for certain issues.	ents for Planned Unit Developments
PUBLIC HEARING 6. IDENTIFY STRATEGIC PRIORITY	YES NO N/A /
CONSENT REGULAR Financial Health Economic Developme Public Safety Transportation	ent Quality of Life \(\sum_{N/A} \) Attractive Community
7. BACKGROUND: WHY IS THE ACTION NECESSARY? WHAT GOAL WILL BE ACH	IIEVED?
An application for a Planned Unit Development (mixed use develop requires the owner to submit general information (bubble plan) so the determine if a public benefit is being provided, if the minimum mixture potential nuisances to the surrounding property owners have been a criteria, it may be useful for the City to require more specific information understood what and where development can occur on a site and it specifically, it is requested that the Board discuss if the requirement should include more specific data and discussion regarding transpolimitations (wetlands, flood zones, protected species, etc) of a site	nat the Planning Board can re of land uses are provided and if properly mitigated. For certain ution so that it can be better s potential impact. More s for an application for a PUD rtation impacts and environmental
Staff recommends the Board discuss the matter and direct staff how needed, Staff can bring back a proposed ordinance at the November	•

- (b) continuous and regular garbage service is provided to the *Dwelling* for the duration of the rental, as evidenced by a bill or receipt from an active account with a local trash hauling company in the name of the owner or local agent or representative;
- (c) the owner notifies the City of the name, telephone number and physical address of a local agent or representative located in within 125 miles of the Dwelling; and
- (d) Singe Family Dwellings locate south of Front Beach Road in R-1C zoning districts shall be governed by an subject to the supplemental standards set forth in Section 5.04.33.

(Ord. #1369, 12/10/15

4.02.05 Planned Unit Development (PUD) District Standards

- A. A planned unit development (PUD) is a zoning district intended to provide for flexible site design. The purpose and intent of establishing the PUD district are to provide procedures and standards that encourage a mixture of Uses anywhere in the City that are functionally integrated and that encourage innovation and imagination in the planning, design and Development or Redevelopment of tracts of land under Single Unified Ownership or Control.
- B. A property owner has no legal right for approval of a Master Plan. Rather, the City shall approve a PUD Master Plan only when it has determined that the applicant has demonstrated, to the satisfaction of the City, that the PUD Master Plan provides a sufficient public benefit to justify allowing the property owner to deviate from otherwise applicable minimum requirements of the LDC.
- C. A PUD shall include at least one (1) Residential Use and one (1) non-residential Use. At least three (3) Uses shall be included in the PUD. Each Use shall comprise at least ten (10) percent of the total land area of the PUD and shall be selected from the following list. Acreage dedicated to Streets, stormwater and other common spaces shall not be utilized in the calculation of the 10% percent lot minimum.
 - 1. Single Family Residential;
 - 2. Multi-family Residential;
 - 3. Retail Sales or Services or Personal Services;
 - 4. Silviculture;
 - 5. Public Uses;
 - 6. Recreation or Open Space; or
 - Light Industry, provided the Planning Board determines that the activity has a minimal impact and is subordinate in size and intensity to at least one (1) other land Use within the PUD.

- D. Development of each Use in a PUD shall comply with the provisions for the most restrictive zoning district classification in which that Use is allowed unless the City approves deviations from the strict application of requirements of the applicable zoning district classifications. The City may approve such deviations when it determines that the Development protects the public interest and provides a public benefit. For purposes of this section, examples of a public benefit include, but are not limited to: dedication for parks and beach access; protection of environmentally sensitive resources; or the provision of extra Open Space, buffering and landscaping.
- E. Deviations in design standards may be approved for the following:
 - 1. Lot area and Lot dimensions, so long as the Development conforms to the maximum density and intensity established for the site. The maximum density and intensity of the site shall be that permitted by the underlying zoning district. The maximum density shall only be applicable to those areas designated as Residential on the approved Master Plan. Acreage designated as non-residential on the Master Plan may not be Used in the calculation of Residential density. The maximum intensity shall only be applicable to those areas designated as non-residential on the approved Master Plan. Acreage designated as Residential on the Master Plan may not be Used in the calculation of non-residential intensity. Residential Uses may be permitted by the Planning Board within non-residential areas (as shown on an approved Master Plan) subject to a limitation of the intensity standard of the underlying zoning district. Density shall not apply to Residential Uses within non-residential area as shown on the Master Plan.
 - 2. Parking requirements. See section 4.05.00.
 - Sign standards for the area, number and size of signs may be modified subject to the approval of a master signage plan that establishes a coordinated signage program within the PUD.
 - 4. Roadway and Access standards. All sites within a Planned Unit Development shall provide at least one vehicular Access and at least one pedestrian and bicycle Access to at least one other portion of the Planned Unit Development.
 - Setback requirements, provided that a minimum Setback of twenty-five (25) feet shall be required when non-residential Development, Multi-family Development or Townhomes within the PUD is proposed to abut land zoned or Used for Single Family Residential Development outside of the PUD.
- F. A PUD district shall be established by Rezoning and simultaneous approval of a PUD Master Plan for the entire area Rezoned, both according to the procedures established in Chapter 10. In order to approve a PUD Master Plan or any revision thereto the Planning Board must determine that the following conditions (among others it deems appropriate) are met by the applicant:
 - 1. The planned **Development** is consistent with the Comprehensive Plan;

- 2. The planned **Development** is coordinated rather than an aggregation of individual and unrelated **Buildings** and **Uses**;
- 3. The planned **Development** incorporates a compatible mix of **Residential** and **non-residential Uses**;
- 4. The planned **Development** incorporates three **Uses** meeting the required minimum proportions;
- The applicant is providing sufficient public benefit to allow the applicant to deviate from the regulations for *Development* of the *Uses* in the city's base zoning districts; and
- All land included for purpose of Rezoning to a PUD zoning district encompasses at least 5 acres and is owned or under the control of the applicant.
- 7. The planned **Development** is compatible with existing **Development** abutting the proposed **PUD** district as demonstrated by the following factors, considered from the point of view of the abutting **Development**:
 - (a) Existing **Development** patterns;
 - (b) Scale, mass, height and dimensions of existing Buildings;
 - (c) Total density and density transitions;
 - (d) Intensity, as measured by floor area ratio and transitions;
 - (e) Extent and location of parking, **Access** points and points of connectivity to surrounding neighborhoods;
 - (f) Amount, location and direction of outdoor lighting;
 - (g) Extent and location of Open Space; and
 - (h) The location of Accessory Structures such as dumpsters, recreational equipment, swimming pools or other structures likely to generate negative impacts such as noise, lights or odors;
 - (i) Sufficiency of Setbacks to mitigated potential nuisances; and
 - (j) Proximity and use of all areas that will be utilized for any purpose other than landscaping.
- G. Revisions to an Approved PUD Master Plan: Revisions to an approved PUD Master Plan shall be made in accordance with section 10.15.00 of this LDC. A substantial deviation may be approved only if the PUD Master Plan, as revised, could be approved as an original master plan. Notice of the application shall be mailed to each owners of property within the PUD as known by reference to the most recent, final ad valorem tax roll prepared by the Bay County Property Appraiser, unless such owner has signed or consented in writing to the application. Notwithstanding

the requirements of Section 10.15.00, a substantial deviation may be approved without consent of all the owners of property within the PUD where:

- 1. All owners of the property to which the revisions will apply sign the application;
- 2. The previously approved PUD Master Plan does not authorize a transfer of densities or intensities between the property to which the revisions will apply and any different parcel or property within the PUD, unless all the then current owners of that different parcel or property consent to the application; and
- 3. The applicant demonstrates that the revision will not materially and adversely affect (i) the permitted Use or enjoyment of any parcel or property within the PUD to which the revisions will not apply, or (ii) the investment backed expectations of a reasonable man for that property.
- H. No development shall occur until a final development plan for the PUD has been approved. END

(Ord. # 1450, 6-14-18)



4.03.00 SUBDIVISION DESIGN AND LAYOUT

4.03.01 Generally

- A. Any division of land shall be subject to the design requirements of this section. Procedures for approval of preliminary Plats, final Plats, Lot Splits and improvement plans are set forth in Chapter 10.
- B. All New Development shall be located on a recorded, Platted Lot or on a Lot resulting from a lawful Lot Split.
- C. An existing Lot located within a Subdivision that has been approved prior to July 26, 2012 by the City Council in the form of a Plat, shall be allowed to be developed with a Single Family Dwelling Unit subject to satisfaction of Setback and Building requirements as well as all other applicable regulations.
- D. In Bid-A-Wee 1 Addition, Lots less than the required minimum Lot size and not meeting the dimensions as approved on the adopted Plat, may still receive approval for a Building Permit provided the Planning Board finds the following conditions are satisfied:
 - 1. The Lot must be of a similar size and width as other Lots in the Subdivision: and
- All other applicable regulations must be satisfied. (Ord. # 1253, 12-13-12)

4.03.02 Design Requirements

A. Blocks and Lots

- 2. Name, address, telephone number, facsimile number, email address and signature of the property owners;
- When the applicant is a representative of the property owner, a statement acknowledged by the owners before a notary public authorizing the representative to act as an agent of the property owner with regard to the application and associated procedures;
- A sketch obtained no more than two (2) years prior to the filing of the application, containing the legal description, land area and existing improvements located on the site;
- Written documentation that the property owner, has or will comply with all applicable notice requirements of this LDC; and
- 6. Payment of the required application fee.
- B. The City Manager may waive any submittal requirement that the City Manager determines to be unnecessary for a particular application.
 [Ord. #1254, 11/14/13)
- 10.02.02 Basic Submittal Requirements for Lot Splits, Site Plans, Subdivision Plats, PUD Master Plans, PUD Final Development Plans, TNOD Master Plans, TNOD Final Development Plans, Telecommunications Towers, Telecommunications Antennas and Conditional Uses.
- A. Each application for a Lot Split, Site Plan, Subdivision Plat, PUD Master Plan, PUD Final Development Plan, Telecommunications Tower, Telecommunication Antenna or Conditional Use shall contain the following information:
 - 1. All information required pursuant to section 10.02.01;
 - Name, address, telephone number and facsimile number of the plan or *Plat* preparer;
 - 3. Date of preparation and date(s) of any modifications, north arrow and written and graphic scale;
 - 4. Legal description of the property, consistent with the survey, if a survey is required;
 - 5. A vicinity map showing the location of the property;
 - 6. Future Land Use Map designation for the property;
 - 7. Zoning designation for the property;
 - 8. Additional plans, documents and reports as deemed necessary by the City Manager; and

- 9. Information required for the specific type of application, as specified in sections 10.02.03 through 10.02.07, as applicable.
- B. All Site Plans, Plats and sketches of a Lot Split shall be drawn to a scale approved by the City Manager.

(Ord. # 1253, 12-13-12)

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10.02.03 Additional Submittal Requirements for Site Flans

Each application for a Site Plan shall contain the following information:

- A. All information required pursuant to section 10.02.02
- B. Location and Use of any existing and proposed, principal or Accessory Buildings and structures, including Setbacks, required Yards, Building Heights and other dimensional requirements of the LDC.
- C. Pedestrian Access Plan showing the proposed vehicular Access points, Driveway design, on-site parking, internal circulation, Crosswalk or Pedestrian Crossover and sidewalks.
- D. Location of utilities, utility service and easements.
- E. Topographic survey, soil report and a grading, drainage and erosion control plan.
- F. Proposed buffer and landscaping plan.
- G. Location of significant natural features and habitats.
- H. Habitat Management Plan and wetlands (for those areas identified in the Comprehensive Plan).
- Delineation of proposed phases.
- J. Summary block containing:
 - (a) Total acreage;
 - (b) Total square footage;
 - (c) Impervious area calculation;
 - (d) Floor area ratio;
 - (e) Total number of Parking Spaces, required and provided; and
 - (f) Total number of **Dwellings**/rooms.
- **K.** Infrastructure impact reports, if required by this LDC.
- Stormwater Management Plan which meets the requirements of Chapter 3 of this LDC.

(Ord. #1254, 11/14/13)

- **B.** Each application for a **Lot Split** shall contain all of the following information, unless determined by the **City Manager** to be inapplicable or an undue hardship based upon circumstances unique to the particular **Lot** in question:
 - 1. All information required pursuant to section 10.02.02.
 - Development specifications: area of the tract, proposed number and layout of Lots and blocks, location, names and widths of proposed roadways and easements
 - Location of land to be dedicated or reserved for Public Use for rights-of-way, easements, schools, Open Spaces or other Public Uses.
 - 4. Locations of utilities, utility service and connections.
 - 5. Location of all Protected Trees pursuant to section 4.06.06.
 - 6. Stormwater Management Plan which meets the requirements of Chapter 3 of the *LDC*.
 - 7. A sketch to scale of the described Lots, Parcels, tracts, etc., showing the assessor's property identification numbers for contiguous parcels, the metes and bounds along the property lines, and the approximate locations of rights of way and easements located within or abutting said lots, parcels, tracts, etc. The sketch shall have been obtained no more than thirty (30) days prior to the filing of the application.

(Ord. #1253, 12-13-12)

10.02.05 Additional Submittal Requirements for Large Site Development, TNOD and PUD Master Plans

Each application for a large site development, **TNOD** or **PUD** master plan shall contain the following information:

- A. All information required pursuant to section 10.02.02.
- B. A statement of objectives describing the general purpose and character of the proposed Development, including type of structures, Uses, Lot sizes and Setbacks.
- C. A boundary survey.
- D. Perimeter buffering and landscaping.
- E. General location and size of Land Uses.
- **F.** Type of zoning districts and existing **Uses** abutting the proposed **Development** boundaries.
- G. A detailed, written list and complete explanation of how the proposed Development differs from any provision of the LDC, including a comparison with the Lot and Building standards of the underlying zoning district. If the master plan is approved, any such difference not listed or explained shall not be recognized or permitted and no such difference shall be implied of inferred.

- **H.** A detailed explanation of the public benefit which justifies allowing the property owner to deviate from otherwise applicable minimum requirements of the **LDC**.
- I. A timeline for the **Development**, which addresses the following items:
 - Development phases, if applicable and benchmarks for monitoring the progress of construction of each phase. Wherever applicable, the benchmarks shall include:
 - (a) Land clearing;
 - (b) Soil stabilization;
 - (c) Construction of each landscaping element of horizontal infrastructure, including, but not limited to, roads, utilities and drainage; and
 - (d) Vertical infrastructure and improvements.
 - 2. The Final Development Plan shall be submitted within one (1) year of master plan approval. The timeline shall show that construction of the horizontal improvements will be commenced and substantially completed within one (1) year and two (2) years, respectively, after approval of the final development plan; provided that in the event the **Development** is divided into phases, the timeline shall show that construction of Phase I horizontal improvements will be commenced and substantially completed within one (1) year and two (2) years, respectively, after approval of the first final development plan and that the horizontal infrastructure for all remaining phases will be substantially completed within four (4) years after approval of the final development plan.
 - The timeline shall provide that ninety (90) percent of the land area of the Development, excluding horizontal infrastructure, will be built-out to its intended, final Use within ten (10) years of approval of the master plan.
 - 4. Proposed dates for the submittal of progress reports.
- J. Other applicable information as required on the application for *Development* master plan or which the applicant may desire to submit to demonstrate satisfaction of the conditions set forth in this *LDC*.
- K. This section shall not be construed so as to require detailed engineering or Site Plan drawings as a prerequisite to approval by the Planning Board. An applicant may provide a concept plan showing the general types and locations of proposed Development, Open Space, conservation areas, etc. (bubble plan); however, detailed drawings and information consistent with the approved master plan will be required prior to approval of a final development plan for any phase(s) of Development. In the event that the master plan contains no provision for a particular matter that is regulated in the underlying zoning district or the prior zoning district in the case of a PUD generally, then the final development plan approval shall be consistent with both the approved Master Plan and all regulations applicable within the underlying or prior zoning district.

(Ord. #1254, 11/14/13)

- L. The applicant must provide evidence of its hosting of a community meeting regarding the proposed application, in the form of notice, sign-up sheet and meeting summary, which meeting and documentation shall conform to the requirements of this section. Evidence of a meeting held more than five months prior to the applicant's submission of an application shall be deemed insufficient to meet this requirement.
 - Reasonable Time and Place. If scheduled other than during a regularly scheduled Association meeting, the meeting shall commence between the hours of 9am and 7:30pm. The meeting shall be held within the City limits, in a facility that will accommodate the attendance and participation of all noticed parties.
 - Notice. Notice of the meeting shall be provided by the applicant as required by Section 10.03.02 to all owners of surrounding property lying in whole or in part within 300 feet of the boundary of the subject property. The Developer may include notice of the community meeting in the same Neighborhood Notice of the public hearing before the Planning Board required by Section 10.10.01.B.
 - Agenda. Topics covered in the community meeting shall include, but are not limited to: scale, density, intensity, building heights, setbacks, potential traffic impacts, environmental impacts, stormwater management, lighting, hours of operation and noise.
 - 4. Summary. The applicant shall prepare or cause to be prepared a written summary of the meeting, which summary shall memorialize the names and interests of persons participating in the meeting; the length of the meeting; the concerns raised by the noticed persons; and any assurances made by the applicant or his or her agents in that meeting regarding the proposed application or development.
 - 5. Physical attendance by the applicant mandatory. The applicant or applicant's agent of record must be physically present at the meeting to facilitate the presentation of the proposed application and discussion of its impacts. This shall not be construed to prohibit the telephonic or electronic attendance by any person or entity retained by the applicant.

(Ord. #1508, 2/13/20)

10.02.06 Additional Submittal Requirements for PUD Final Development Plans

Each application for a *PUD* final development plan shall contain the following information:

- A. All information required pursuant to section 10.02.02.
- B. A boundary survey.
- C. The location of all proposed *Building* sites, including height of structures and *Setbacks* indicating the distance from:

- 1. Property lines;
- 2. Proposed and existing Streets;
- 3. Other **Buildings**; and
- Other man-made or natural features that would be affected by the Building encroachment.
- D. A table showing the acreage for each Land Use category and the average Residential density.
- E. Lot sizes.
- F. Common Open Spaces that are Useable and operated by the developer or dedicated to a homeowners association or similar group. Common Open Space may contain such Recreational structures and improvements as are desirable and appropriate for the common benefit and enjoyment of the residents of the PUD.
- G. A utility service plan, including sanitary sewer, storm drainage and potable water.
- **H.** A statement indicating the type of legal instruments that will be created to provide for management of common areas.
- 1. Boundaries of each phase shall be indicated, if the project is to be phased.
- J. Identification of the public benefit that was approved in the PUD Master Plan.
- K. A plan graphically depicting location, height, density, intensity and massing of all Buildings. The plan shall additionally depict the location of all parking areas, Access points, points of connectivity to surrounding neighborhoods and similar areas that will be utilized for any purpose other than landscaping.
- L. Infrastructure impact reports.



10.02.07 Additional Submittal Requirements for Telecommunications Towers and Antennas.

Each application for a *Telecommunications Tower* or *Antenna* shall contain the following information:

- A. All information required pursuant to section 10.02.02.
- B. Evidence of proper Federal Communications Commission licensure.
- C. A statement of intent that coffocators will be permitted in cases where devices are required or proposed to accommodate more than one (1) provider. The positions of anticipated collocator Antennas on the mount and the space provided for collocator equipment shelters shall be shown on all Site Plans and elevations.
- D. Certification by the Naval Support Activity Panama City and the Airport Authority that, as proposed, the device should not cause harmful electrical interference with any City-operated radio frequency devices in existence at the time of the application and certification that the applicant acknowledges its



ITEM NO. 9 RECOMMENDED CHANGES CHAPTER 11 COMPREHENSIVE PLAN

SECTION 11

CAPITAL IMPROVEMENTS

1. INTRODUCTION

The purpose of the Capital Improvement Element (CIE) is to implement the provisions of the City of Panama City Beach Comprehensive Plan by:

- A. Using timing and location of capital projects to provide services to support growth in areas where the City can efficiently and effectively provide services, and to avoid placement of capital facilities in locations that would promote growth in areas which cannot be efficiently served or which are designated as coastal high-hazard areas.
- B. Establishing a system of examining and assigning priorities to the needs of the City, thereby assuring that the most essential improvements are provided first;
- C. Coordinating the timing and location of capital improvements among City and County agencies as well as other local governments, special districts, and State agencies to maximize benefit from public expenditures, minimize disruption of services to the public and implement land use and infrastructure decisions;
- D. Allowing sufficient time in advance of actual need to allow for proper planning, design and construction;
- E. Coordinating financial planning, allowing maximum benefit from available public funds;
- F. Providing cost information on a timely basis for the evaluation and formulation of alternative financing programs;
- G. Providing a means for coordinating and consolidating various departmental requests, thereby preventing duplication of projects and equipment;
- H. Helping to provide an equitable distribution of public improvements throughout the City; and,
- I. Providing for a Concurrency Management System.

2. METHODOLOGY

This element includes a five-year program covering fiscal years 2009/2010 2019/2020 through 2014/2015 2023/2024. In some instances the time frame is extended to better depict the

long-range improvements to be constructed as part of the Front Beach Road Community Redevelopment Area Plan. The fiscal year 2008/2009 2019/2020 budget is considered the base year for projecting the requirements for the other five years of the CIE. Capital improvements required beyond fiscal year 2013/2014 2023/2024 are addressed in general in the Plan elements and will be specifically addressed in this element during the required updates.

The inventory of existing conditions is an assessment of the historic and current conditions and background of the City's current practices, capital programming and revenue sources.

The analysis section of this element consists of:

- A. Projections of revenues and expenditures based on current and future conditions;
- <u>AB</u>. Projections of capital and operating expenditures based on needs identified in the other elements;
- C. A comparison of projected revenues with projected expenditures; and
- **B**D. Recommendations to implement the goal, objectives, and polices and the levels of service as defined in the various elements.

3. EXISTING CONDITIONS

The City of Panama City Beach operates under a council-manager form of government and provides the following services as authorized by its charter: **general government**, public safety (police and fire), highways and streets, sanitation, health and social services, culture and recreation, education, public improvements, planning and zoning, and general administrative **utility** services.

The accounts of the City are organized on the basis of funds and account groups, each of which is considered a separate ac counting entity. For the purpose of this element, it will be assumed that the City has two sources of revenue, (1) governmental funds and (2) proprietary funds. Governmental funds, better known as general funds, is the general operating fund of the City. The general fund is used to account for all financial resources except those required to be accounted for in another fund. Some of the general revenue funds may be considered special revenue funds if they are used to account for specific revenue sources. A part of the general fund may be considered a debt service fund if it has to be set aside for the payment of general long term debt principal, interest and related cost. Proprietary funds are special purpose funds generally associated with utilities that are operated as an enterprise fund. As enterprise funds, they are operated in a manner similar to private business where the costs of providing services to the general public on a continuing basis are recovered primarily through user charges.

The underlying accounting system of the City is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. Fund financial statements for the primary government's governmental, proprietary and fiduciary funds are presented after the government-wide financial statements in the City's annual financial statements. The City's major governmental funds are the General Fund and the Community Redevelopment Fund. The General Fund accounts for the City's primary services (police, fire, public works, parks and recreation, etc.) and is the primary operating unit of the City. The Community Redevelopment Fund is used to account for the activities of the Front Beach Road and Pier Park community redevelopment areas. The City's non-major governmental funds are comprised of various Special Revenue Funds that are used to account for specific restricted sources of revenues. The City's enterprise funds are Proprietary Funds which are operated in a manner similar to private business whereby the costs of providing services to the general public on a continuing basis are recovered through user charges. The major Proprietary Fund of the City is the Utility Fund which is used to account for the operations and activities related to the water and wastewater systems.

Table 1 shows a A three year comparison of the revenue and expenses from the City's general fund. These figures were taken from the annual audits prepared by the City's Certified firm available on the Public Accounting and are City's http://www.pcbgov.com/about-us/budgets-financial-statements. The financial statements show the City's total revenues have continued to exceeded expenses for the last three years. Analysis of the total revenue generated between 200517 and 200719 shows that the 200719 revenue was up over 200618 by almost approximately 20 18.27 percent and the 200618 revenue was up over 200517 by almost approximately 15 2.2 percent. The increase in overall revenues is a direct result of the Front Beach Road Community Redevelopment Area offsetting the reductions in revenues to the General-Fund. Reductions in the General Fund are a result of the rapid decline in-building activity.

The expenses for 200719 were up over those of 200618 by almost 10.58 30 percent. The expenses for 200618 were up over 86.5 percent over those of 200517. The increases year to year in expenditures are mainly attributable to an increase in spending of the Front Beach Road Community Redevelopment Agency related to engineering, construction, and land/right of way purchases.

Table 1 Three Year Comparison of Revenue and Expenses - Governmental Funds

City of Panama 🗷 ity Beach, Florida
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds Year Engled September 30, 2005
Year Ended September 30, 2005

Fines and forfeitures					
Revenues					
Revenues Taxes Gross receipts \$ 4,788,273 \$ 5 5 4768.					
Taxes Gross receipts Utility 2,269,219 Franchise fees Properly taxes, CRA Intergovernmental Licenses and permits Princhise fees 1,481,343 Municipal services impact fee Licenses and permits Licenses and permits Princhise fees 1,481,343 Municipal services impact fee Licenses and permits 1,481,343 Municipal services impact fee Licenses and permits Princhise fees 1,481,343 Municipal services impact fee Licenses and permits 1,481,343 Municipal services impact fee Licenses and permits 1,481,343 Municipal services Licenses and permits 1,481,343 Municipal services Fines and forfeitures 1,581,841 Licenses and permits 1,481,343 Licenses and permits 1,48		General	Redevelopmen	t Funds	Total
Gross receipts Uility 2,289,219 1,259,219 2,259,219 2,259,219 2,259,219 2,259,219 2,259,219 2,259,219 2,259,219 2,257,877 2,257,1159,678 Properly taxes, CRA Intergovernmental Municipal services impact fees Licenses and permits 2,556,548 162,812 2,779, Fines and forfeltures 185,816 2,837 238, Contributions and donations 182,47 51,392 233, Grants 397,49 1,514 9,802 4,968 106, Other fees and miscellaneous 42,2270 Total revenues Expenditures Current General government General government General government Public safety 5,519,502 5,566 5,545, Highways and streets 1,095,186 1,385,232 2,193,232 1,159,232 2,31,59,232 2,31,59,232 2,31,59,232 2,31,59,232 2,31,59,232 3,159,232	Revenues				
Utility	Taxes				
Utility	Gross receints	\$ 4788 27	a • / .	e .	\$ 4799.27
Franchise fees Properly taxes, CRA Properly taxes, CRA Intergovernmental IL481,343 ILcenses and permits ILCenses a					. ,
Property taxes, CRA Intergovernmental 1,481,343 2,527,877 2,527,1 1,481,343 1,481,341,341,341,341,341,341,341,341,341,34				į.	
Intergovernmental		1,105,07			
Municipal services impact fee. Licenses and permits Licenses and miscellaneous Licenses and miscellaneous Licenses and miscellaneous Licenses and permits Licenses and miscellaneous Licenses		1 491 24		•	
Licenses and permits Fines and forfeitures Fines and fines forfeitures F				•	
Fines and forfettures 185,816 52,837 238, Contributions and donations 182,147 51,392 233, 1812,147 51,392 233, 1812,147 51,392 337, Interest 91,514 8,602 4,968 106, Other fees and miscellaneous 42,270 - 342, 2			- /		
Contributions and donations 182,147 51,392 233, Grants 397,149 - 397, Interest 91,514 9,602 4,968 106, Other fees and miscellaneous 42,270 - 342,					2,719,36
Grants 397/149 397/149 397/149 106/10000 106/100000 106/1000000 106/10000000000000000000000000000000000					238,64
Interest 91,514 9,602 4.968 106. Other fees and miscellaneous 42,270 342. Total revenues 8,138,841 2,537,479 272,009 20,948. Expenditures Current General government 3,159,232 3,159. Public safety 5,519,502 25,556 5,545,1 Highways and streets 1,095,186 888,534 1,983, Culture and recreation 1,374,835 - 10,458 1,385. Debt service Principal 3,1,758 - 371, Interest and fiscal chaiges 59,485 31,691 - 87, Capital outlay General government 36,388 - 31,691 - 87, Highways and streets 183,013 1,835,366 - 2,018. Culture and recreation 254,966 - 254. Total expenditures 12,757,922 2,755,591 63,455 15,576,3 Excess (deficiency) of revenues over (under) expenditures 5,380,919 (278,112) 208,554 5,371,3 Debt issued 50,000 951,452 1,051,4 Proceeds from sale of assets 114,322 - 14,687 129,0 Net other financing sources (uses) 114,322 - 14,687 129,0 Net other financing sources (uses) 114,322 - 14,687 129,0 Net other financing sources (uses) 1,777,126 1,001,452 (330,988) (1,106,64) Net change in fund balances 3,603,793 783,340 (12,434) 4,264,64 Full distances - beginning 5,280,778 418,065 647,783 6,326,64				51,392	233,53
Align					397,14
Total revenues				4.968	106,08
Expenditures Current General government General government General government General government General government General government Flighways and streets 1,095,186 888,534 1,983, 1,983, 1,0458 1,385, 1,983, 1,0458 1,385, 1,983, 1,0458 1,385, 1,983, 1,0458 1,385, 1,983, 1,0458 1,385, 1,983, 1,091 87, 1,091,191 87, 1,091,	Other fees and miscellaneous	\$42,27	<u>'0</u> -	<u> </u>	342.27
Expanditures Current General government General government General government General government General government General government Streets 1,095,196 1,9	Total revenues	/8,138,84	1 2,537,479	272,009	20.948,32
Current General government Public safety Public safety Solution and streets Culture and recreation Culture and fiscal charges Culture and recreation Solution and streets Culture and recreation Solution and streets Capital outlay General government General government Solution and streets Culture and recreation Solution Solutio			• •		
General government 3,159,232		\ /			
Public safety	·· •···	Χ			
Highways and streets		3,159,23	2		3,159,23
Culture and recreation Debt service Principal Interest and fiscal charges Capital outlay General government Public safety Highways and streets Culture and recreation Total expenditures Total expenditures Transfers in Transfers out Debt Issued Proceeds from sale of assets 10,458 1,385, 366 371,758 371,758 371,758 371,758 371,758 371,757	Public safety	5,519,50	2 .	25,556	5,545,05
Culture and recreation 1,374,835 10,458 1,385,758 Debt service 31,758 371,158 371,158 Principal interest and fiscal charges 59,485 31,691 87,741 Capital outlay 36,38% 27,441 734,41 Public safety 707,557 27,441 734,41 Highways and streets 183,013 1,835,366 2,018,364 Culture and recreation 254,966 22,755,591 63,455 15,576,922 Excess (deficiency) of revenues over (under) expenditures 12,757,922 2,755,591 63,455 15,576,93 Excess (deficiency) of revenues over (under) expenditures 5,380,919 (218,112) 208,554 5,371,50 Dither financing sources (uses) 100,000 951,452 1,051,40 1,051,40 Transfers out (1,991,448) (345,675) (2,337,50 1,051,40 Debt issued 50,000 50,000 50,000 14,687 129,00 Net other financing sources (uses) (1,777,126) 1,001,452 (330,988) (1,106,60	Highways and streets /	1,095,18	6 888.534		1,983,72
Debt service	Culture and recreation	1.374.83	5	10.458	1,385,29
Interest and fiscal charges 59,485 31,691 87,	Debt service	/	-	10,100	*,555,25
Interest and fiscal charges 59,485 31,691 87,	Principal	331.75	8		371 76
Capital outlay General government Public safety Public safety Fighways and streets Culture and recreation Culture	interest and fiscal charges	5948	5 31 691		
General government 36,38k 38,		20/10	01,001	-	07,17
Public safety 707,557 183,013 1,835,366 27,441 734, 1836 2018, 254,966		36.30	b		20.10
Highways and streets Culture and recreation 254,966 Total expenditures 12,757,922 2,755,591 Excess (deficiency) of revenues over (under) expenditures 5,380,919 (218,112) 208,554 5,371,300 Other financing sources (uses) Transfers in 100,000 951,452 1,051,471 Debt issued Funded of assets 114,322 Net other financing sources (uses) Net other financing sources (uses) (1,777,126) Net other financing sources (uses) Net other financing sources (uses) 1,001,452 (330,988) (1,106,675) 1,001,452 (330,988) (1,106,676) Net other financing sources (uses) Net other financing sources (uses) 1,001,452 (330,988) (1,106,676) Net other financing sources (uses) 1,001,452 (330,988) (1,106,676) Net other financing sources (uses) 1,001,452 1,001,452 1,001,452 1,001,452 1,001,452 1,001,452 1,001,452 1,001,452 1,001,453 1,001,452 1,001,453 1,001,				27.444	
Culture and recreation 254,966 254.5 Total expenditures 12,757,922 2,755,591 63,455 15,576,6 Excess (deficiency) of revenues over (under) expenditures 5,380,919 (218,112) 208,554 5,371,5 Other financing sources (uses) 100,000 951,452 1,051,4 1,051,4 Transfers in Transfers out Debt Issued (1,991,448) (345,675) (2,337,5) (2,337,5) Debt Issued 50,000 14,687 129,0 Proceeds from sale of assets 114,322 14,687 129,0 Net other financing sources (uses) (1,777,128) 1,001,452 (330,988) (1,106,6 Net change in fund balances 3,603,793 783,340 (132,434) 4,284,6 Fund balances - beginning 5,260,778 418,065 647,783 6,326,6			· •	27,441	
Total expenditures 12,757,922 2,755,591 63,455 15,576,5 Excess (deficiency) of revenues over (under) expenditures 5,380,919 (218,112) 208,554 5,371,5 Other financing sources (uses) 100,000 951,452 1,051,4 Transfers in 100,000 951,452 1,051,4 Transfers out (1,991,448) (345,675) (2,337,50,448) 1,000,000 Proceeds from sale of assets 114,322 14,687 129,6 Net other financing sources (uses) (1,777,126) 1,001,452 (330,988) (1,106,675) Net change in fund balances 3,603,793 783,340 (132,434) 4,264,675 Fund balances - beginning 5,260,778 418,065 647,783 6,326,675					
Excess (deficiency) of revenues over (under) expenditures 5,380,919 (218,112) 208,554 5,371,3 Other financing sources (uses) Transfers in 100,000 951,452 (345,675) (2,337,2 Debt Issued Frunceds from sale of assets 114,322 Net other financing sources (uses) (1,777,126) 1,001,452 (330,988) (1,106,6 Not other financing sources (uses) (1,777,126) 1,001,452 (330,988) (1,106,6 Fund balances - beginning 5,260,778 418,065 647,783 6,326,6					254.30
expenditures 5.380,919 (218,112) 208,554 5.371,5 Other financing sources (uses) Transfers in 100,000 951,452 1,051,4 Transfers out (1,991,448) (345,675) (2,337,50) Debt issued 50,000 14,687 129,0 Proceeds from sale of assets 114,322 1,001,452 (330,988) (1,106,60) Net other financing sources (uses) (1,777,126) 1,001,452 (330,988) (1,106,60) Net change in fund balances 3,603,793 783,340 (132,434) 4,264,60 Fund balances - beginning 5,260,778 418,065 647,763 6,326,60	Total expenditures	12,757,92	2,755,591	63,455	15,576,96
expenditures 5.380,919 (218,112) 208,554 5.371,5 Other financing sources (uses) Transfers in 100,000 951,452 1,051,4 Transfers out (1,991,448) (345,675) (2,337,50) Debt issued 50,000 14,687 129,0 Proceeds from sale of assets 114,322 1,001,452 (330,988) (1,106,60) Net other financing sources (uses) (1,777,126) 1,001,452 (330,988) (1,106,60) Net change in fund balances 3,603,793 783,340 (132,434) 4,264,60 Fund balances - beginning 5,260,778 418,065 647,763 6,326,60	Excess (deficiency) of revenues over (under)				
Other financing sources (uses) 100,000 951,452 1,051,452 Transfers in Transfers out (1,991,448) (345,675) (2,337,50,000) Debt issued Proceeds from sale of assets 114,322 50,000 14,687 129,000 Net other financing sources (uses) (1,777,126) 1,001,452 (330,988) (1,106,600) Net change in fund balances 3,603,793 783,340 (132,434) 4,264,600 Fund balances - beginning 5,260,778 418,065 647,783 6,326,600		5,380,91	9 (218.112	208.554	5,371,36
Transfers in 100,000 951,452 1,051,4 1	7	100	100		70
Transfers out (1,991,446) (345,675) (2,337, 50,000 Proceeds from sale of assets 114,322 14,687 129,000 Net other financing sources (uses) (1,777,126) 1,001,452 (330,988) (1,106,690 Net change in fund balances 3,603,793 783,340 (132,434) 4,264,690 Net change in fund balances 5,260,778 418,065 847,763 6,326,690 Net change in fund balances 5,260,778 418,065 847,763 6,326,690 Net change in fund balances 5,260,778 418,065 847,763 6,326,690 Net change in fund balances 5,260,778 418,065 847,763 6,326,690 Net change in fund balances 5,260,778 418,065 847,763 6,326,690 Net change in fund balances 5,260,778 418,065 847,763 6,326,690 Net change in fund balances 5,260,778 418,065 847,763 6,326,690 Net change in fund balances 5,260,778 418,065 847,763 6,326,690 Net change in fund balances 5,260,778 418,065 847,763 6,326,690 Net change in fund balances 5,260,778 418,065 847,763 6,326,690 Net change in fund balances 5,260,778 418,065 847,763 6,326,690 Net change in fund balances 5,260,778 418,065 847,763 6,326,690 Net change in fund balances 5,260,778 418,065 847,763 6,326,690 Net change in fund balances 5,260,778 418,065 847,763 6,326,690 Net change in fund balances 5,260,778 418,065 847,763 6,326,690 Net change in fund balances 5,260,778 418,065 847,763 6,326,690 Net change in fund balances 5,260,778 8418,065 847,763 6,326,690 Net change in fund balances 5,260,778 8418,065 847,763 6,326,690 Net change in fund balances 6,800 Net change in fund balances 7,800 Net change in fund balances 7,800 Net change in fund balances 8,800			\		
Transfers out (1.991,448) (345,675) (2.337, 50,000	Transfers in /	100,00	0 951,452		1,051,45
Debt Issued Food	Transfers out	(1,991,44	8)	(345,675)	(2,337,12
Proceeds from sale of assets 114,322 14,687 129,0 Net other financing sources (uses) (1,777,126) 1,001,452 (330,988) (1,106,6 Net change in fund balances 3,603,793 783,340 (112,434) 4,264,6 Fund balances - beginning 5,260,778 418,065 647,763 6,326,6	Debt issued		- 50,000	\	50,00
Net change in fund balances 3,603,793 783,340 (112,434) 4,284,6 Fund balances - beginning 5,260,778 418,065 647,763 6,326,6	Proceeds/from sale of assets	114,32		14,687	129,00
Net change in fund balances 3,603,793 783,340 (112,434) 4,284,6 Fund balances - beginning 5,260,778 418,065 647,763 6,326,6	Net other (inancing sources (uses)	(1,777.12	6) 1.001.452	(330 988)	/1 106 66
Fund batances - beginning 5,260,778 418,065 647,783 6,326,6	/	744	5.7	1	(1,100,00
	Net change in fund balances	3,603,79	3 783,340	(122,434)	4,264,69
	Fund balances - beginning	5,260,77	8 418,065	647,783	6,326,57
rund Dalances - ending \$ 8884 571 \$ 1001 406 \$ 202 000 \ 0 40 004	Fund balances - ending	\$ 8,864,57	1 \$ 1,201,405	\$ 525,299	\$ 10,591,27

City of Panama City Beach, Florida Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds Year Ended September 30, 2006

					/
				Other	/
		Canada	Community	Governmental	/
_		General	Redevelopment	Funds	Total
Revenues					/
Taxes				/	
Grossyreceipts	s	5,397,252	s -	s /	\$ 5,397,252
Unity	•	2,583,146	•	* /.	2,583,146
Franchise Jees		1,342,920	_	/:	1,342,920
Property taxes, CRA		,,042,020	7,000,554	/ .	7,000,554
Intergovernmental		1,395,874	1,000,001	/ .	1,395,874
Municipal services impact fees		2,959,090		/ .	2,959,090
Licenses and permits		2.084,607		68,531	2,153,138
Fines and forfeitures		167,124	-	3,834	170,958
Contributions and donations		127,712		23,217	150,929
Grants		88,431		/ 20,211	88,431
Rents		29,400	·	/ :	29,400
Interest		220,680	200,837	14,495	436,012
Other fees and miscellaneous		315,790	200,007	/ 14,455	315,790
- STATE THE STATE THE STATE OF		010,700	- /		313,130
Total revenues		16,712,026	7,201,391	110,077	24,023,494
Former d'Avenue			/		
Expenditures			/		
Current			<i>L</i>		
General government		2,939,117	/80,552	•	2,999,669
Public safety	\	5,790,238	/ :	42,227	5,832,465
Highways and streets	\	1,191,223	1,201,326	•	2,392,549
Culture and recreation		1,635,902	/ 750,000	•	2,385,902
Debt service	\		/		
Principal		411,839	3,686,500	•	4,098,339
Interest and fiscal charges	\	42,667	69,637	-	112,304
Other debt service costs	,	· ·/	2,505,355	•	2,505,355
Capital outlay		\ /			
General government		9,236	-	•	9,235
Public safety		1,4 4(1,36 6	-	5,500	1,446,856
Highways and streets		197/658	6,597,519	-	6,795,177
Culture and recreation		427,882		-	427,882
Total expenditures		14/087.117	14,870,889	47,727	20 006 722
Total expenditures		14/001,111	14,070,003	41,121	29,005,733
Excess (deficiency) of revenues over (under)	/	\		
expenditures	· /	2,624,909	(7,669,498)	62,350	(4.982,239)
	7				
Other financing sources (uses)	/		\		
Transfers in		100,000	350,724	-	450,724
Transfers out	/	(2,598,328)	\ .		(2.598,328)
Debt issued		-	59,949,436		59,949,436
Proceeds from sale of assets		79,594	<u> </u>	16,178	95,772
Net other financing sources (uses)	/	(2,418,734)	60,300,160	16,178	57,897,604
	· .	/m, a (. a .)	90,505,700 (15,178	700,100,10
Net change in fund balances		206,175	52,630,662	78,528	52,915,385
Fund balances - beginning		8,884,571	1,201,405	525,299	10,591,275
Fund balances - ending	\$	9,070,746	\$ 53,832,067	\$ 603,827	\$ 63,506,640

The accompanying notes are an integral part of the basic financial statements.

City of Panama City Beach, Florida Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds Year Ended September 30, 2007

				/		
			Community	Other		
		General	Redevalopment	Governmental		
		Fund	Fund	Fynds		Total
Revenues						
Taxes						
Business tax receipts	s	6,295,440	s .	<i>k</i>	\$	6.295.440
Utility	•	2,839,281	•	/° .	2	-,
Franchise fees		1,850,424	7	-		2,839,28
Property taxes, CRA		1,000,424	9,288,096	-		1,650,42
Intergovernmental		1.407.683	8,200,090	•		9,286,09
Municipal services impact lees		1.003.275	/ ·	•		1,407,88
Licenses and permits		871.832	/ .	•		1,003,27
Fines and forfeitures			/ .	4.000		871,83
Contributions and donations		156,558	/ .	1,536		158,09
Grants		43,147	/	23,901		67,04
Rents		601,207	1,842,990	•		2,444,19
Interest		149,985	/			149,98
Other fees and miscellaneous		348,334	1,905,477	21,173		2,274,98
Other rees and misceraneous		227,020	-			227,02
Total revenues		15,594,386	13,034,557	46.610		28,675,55
Expenditures						
Current	\					
General government	\	2/314.952	61,794			2,376,74
Public safety	_ \	6,240,368	01,784	23,529		6,263,89
Highways and streets		1.181.894	1,280,482	23,329		.,
Culture and recreation	_ /	1.734.053	1,200,402			2,462,37
Debt service	/	1.134,003	•	•		1,734,05
Principal	/	2 19,155				070 46
Interest and fiscal charges	,	30,172	1,239,940	•		279,15
Other debt service costs		30/12	2.443	•		1,270,11
Capital outlay		/.	2,443	•		2,44
General government		7,112	1,709			0.00
Public safety		812,766	1,708	45,700		8,82
Highways and streets		94,840	21,618,038	45,700		858,460
Culture and recreation		673,358	21,618,038			21,712,671 673,351
Total expenditures		43 300 070	24,204,406	22.222		
Total experiurores	-	13,368,670	24,204,405	69,229		37,642,30
Excess (deficiency) of revenues over (under)						
expanditures		2,225,716	(11,169,849)	(22,619)		(8,966,752
Other financing sources (yses)			\			
Transfers in		100,000	50,638			150,638
Transfers out		(292,856)	,	\ .		(292,856
Proceeds from sale of assets		78,703		13,062		91,76
Net other financing sources (uses)		(114,153)	50,638	13,062		(50,453
Net change in aund balances		2.111.563	(11,119,211)	(9,557)		
			• • •	./.		(9,017,20
Fund balances - beginning		9,070,746	53,832,067	603,821		63,506,640
Fund bylances - ending		11,182,309	\$ 42,712,856	\$ 594,270	. 5	54,489,435

The accompanying notes are an integral part of the basic financial statements

The City of Panama City Beach does not have ad valorem taxes, so it derives its revenue from other sources. The taxes that were received are broken down in the audit as follows: Gross Receipts Tax, Utility Tax, and Franchise Tax.

The gross receipts tax is a 1% tax levied on the merchants within the City limits. The utility tax is a 9.43% add on to all utility users. The franchise tax is a 3% tax levied against the gross receipts of all the utilities.

Table 2 shows the three year comparison of the revenue and expenses for the water-and sewer utility fund. Comparison of these figures shows that the 2007 revenues were down approximately 2.6% from 2006. The 2006 revenues were up approximately 9.2% over 2005. The operating expenses for 2007 were up 3.4% over 2006. The 2006 operating expenses were up 14.4% over 2005.

Table 2 Three Year Comparison of Revenue and Expenses - Water and Sewer Utility Fund

			/
	City of I	3 Cit /s	/ }
Statemer	nt of Revenues, Expenses	Panama City E and Channes	in Net Asse
		Prop	rietary Fun
	Year	Ended/Septer	nber 30, 20
\	Business-typ	e Activities / Ent Other	erprise Funds
	Utility	Proprietary	
	Fund /	Funds	Total
Operating rovolues Charges for saylces	/		
Water and stower sales	\$ 14, 74 6,918	s -	\$ 14,746,91
Connection (e)es	/ 514,448	•	514,44
Administrative and review fees Admissions	85,490	253,031	85,49
Impact fees	8,099,011	233,031	253,03 8,099,01
Rent	36.000	42,075	78,07
Total operating revenues	23,481,865	295,108	23,776,91
Operating expenses			
Personal services Professional services	3,353,477 685,302	172,009 2,184	3,525,48 687,48
Office supplies	8,714	365	9.07
Contractual services	83,022 266,858	120	83,14
Repairs and maintenance	773,032	13,942 20,555	280,80 793,56
Operating supplies	666,581	9,288	675,86
Communication services Public utility services	55,999 4,9 62,786	507 10,083	56,50
Transportation	41,875	10,063	4,972,86 41,87
Rentals Printing and binding	16,189	1,665	17,85
Miscellaneous	194 \ 326,774	1,530 4,933	1.72 331,70
Amortization	68,184	-	66,18
Depredation	2,277,631	58,575	2,336,20
Total operating expenses	13,584,618	295,756	13,880.37
Net operating Income (loss)	9,897,247	(650)	9,896,59
lonoperating rovenues (expenses)			
Interest Income Grants and contributions	853,420 1,006,243	7,870	861,29
Gain (loss) on disposal of assets	11,923	138,911 (494,764)	1,145,15 (482,84
Interest expense	(2,030,010)		(2,030.01
Total nonoperating expenses	(136,424)	(347,983)	(506,40
Net income (lass) before transfers	9,738,823	(348,633)	9,390,19
Transfersio	.\	1,476,871	1,476,87
Transfers out	(100,000)	· .	(100.00
Chango in net assets	9,638,823	1,128,238	10,767,06
Total net essets - beginning	47,567,461	140,574	48,308,03
otal net assets - onding	\$ 57,206,284	\$ 1,868,812	\$ 59,075,09

City of Panama City Beach, Florida Statement of Revenues, Expenses and Changes in Net Assets Proprietary Funds Year Ended September 30, 2006

	Sustana a	/ pe Activities / Entr	
	ausiness-tyt	Other	rpnse runus
	Utility		
		Proprietary	
	Fund	Funds	Total
Operating revenues	/		
Charges for services	/		
Water and sewer sales	- 6	s -	
Siomveter fees	\$ 16,533,429	5 -	\$ 16,533,42
	350,099	•	350,09
Connection fees	362,003	-	362,00
Administrative and review fees	111,850		111,85
Admissions and other fees		432,906	432,90
Impact fees	7,943,663	•	7,943,66
Rent /	38,000	30,017	66,01
Miscellaneous	160,878		160,87
Total operating revenues	25,497,922	462,923	25,960,84
	20,401,322	402,323	20,500,04
Operating expenses			
Personal services	3,577,034	383,464	3,961,29
Professional services	646,871	5,323	652,19
Office supplies /	13,784	131	13,91
Contractual services \	77,482	4,233	81,71
Insurance	277,253	15,400	292,65
Repairs and maintenance	781,054	7,924	768,97
Operating supplies	1,433,261	129,970	1,563,23
Communication services	50,343	2,879	53,22
Public utility services	5,635,728	50,844	5,686,57
Transportation	68,222	,	68.22
Rentals	24,497	3,207	27.70
Printing and binding	10,679	4.066	14.74
Miscellaneous	71,370	16,216	87.58
Amortization	66,184	10,210	66,18
Depreciation:	2,448,858	102,877	2,551,73
	2,440,000	102,011	2,001,7
Total operating expenses	15,163,420	726,534	15,889,95
Net operating income (loss)	10,334,502	(263,611)	10,070,89
		,,	
ionoperating revenues (expenses) Interest income			
	1,419,204	12,442	1,431,64
Grants and contributions	1,127,267	595,970	1,723,23
Gain (loss) on disposal of assets	9,548		9,54
interest expense	(1,955,584)	(6,507)	(1,962,09
Total nonoperating revenues	600,435	601,905	1,202,34
Net Income before transfers	10,934,937	338,294	11.273.23
/	1		,
Transfers in /	/-	2,247,604	2,247,60
Transfers on	(100,000)		(100,00
Change in not assets	10,834,937	2,585,898	13,420,83
	£7 000 004	1.868,812	59,075,09
Total net/assets - beginning	57,206,284	1,000,012	50,010,0.

The accompanying notes are an integral part of the basic financial statements

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City of Panama City Beach, Florida Statement of Revenues, Expenses and Changes in Net Assets Proprietary Punds Year Ended September 38, 2007

	Business-ty	pe Activities / Ent	erprise Funds
\		Other	
\	Utility	Proprietary /	,
	Fund	Funds	Total
Operating revenues			
		/	
Charges for services		/	
Water and seiver sales	\$ 17,388,245	\$ / .	\$ 17,388,245
Storm water fediç	761,953	/ .	761,953
Connection fees	326,656	/ .	326,656
Administrative and review fees	105,665		105,66
Admissions and other fees	100,000	484,767	
Impact fees	5,739,706	/ 404.701	484,76
Rent			5,739,700
Miscellaneous	36,000	66,159	102,159
111000000000	371.267		371,297
Total operating revenues	24,729,522	550,926	25,280,448
Operating expenses			
Parsonal services	/		
	4,107,886	511,879	4,619,765
Professional services	/ 368,640	7,979	376,619
Office supplies	/ 18,818	1,970	20,788
Contractual services	105,695	6,191	111,886
Insurance	186,593	61,340	247,933
Repairs and maintenance	707,929	24,734	732,683
Operating supplies	1,297,798	106,632	
Communication services			1,404,430
Public utility services	54.418	4,402	58,820
Transportation	5,558,724	118,982	5,677,706
	86,587	226	86,813
Rentals	40,556	9,268	49,824
Printing and binding	18,381	2,422	20,803
Miscellaneous	112,729	17,391	130,120
Amortization	66,184		66,184
Depreciation	2,649,425	182,082	2,831,507
Total operating expenses	15,380,363	1,055,498	16,435,861
	\	1,030,486	10,435,001
Net operating income (loss)	9,349,159	(504.572)	8,844,587
Nonoperating revenues (expenses)	\		
Interest income	2,114,730	3,580	2,118,290
Grants and contributions	1,372,747		
Gain (loss) on disposal of assets	1	315,660	1,688,407
Interest expense	(730)	(23,235)	(730
	(2,020,450)	(23,233)	(2,951,673
Total nonoperating revenues	558,309	295,985	854,294
Net income (loss) before transfers	9,907,468	(208,587)	9,698,881
Transfers in	\	242.240	242.040
Transfers out	(100,000)	242,218	242,218 (100,000
. /	(,		1100,000
Change in net assets	9,807.46	33,631	9,841,099
Total net assets /beginning	68,041,221	4,454,710	72,495,931
Prior period adjustment	509,988	4,434,710	72,495,931 509,988
	20/3/900	/ 	202,988
Total net assets - beginning restated	. 68,551,209	4,454,710	73,005,919
Total ner assets - ending	\$ 78,358,677	\$ 4,488,341	\$ 82,847,018
/	5 . 5,5-5,071	2 4,400,041	- 02,077,010

The accompanying notes are an integral part of the basic financial statements

A. Capital Improvement Program Preparation and Adoption

Capital facilities and equipment are considered to be any governmental expenditures for the acquisition of land, or the construction and installation of facilities that are expected to be in service over a considerable period of time, usually more than one year. Capital improvements are relatively large-scale, non-recurring projects which may require multi-year financing. Major equipment, furniture, and fixtures necessary to make the facilities operational are also considered part of the capital budget.

Expenditures that meet the above criteria and are in excess of \$25,000 are included in the City's Capital Improvement Program (CIP). Examples of typical capital projects included in the CIP are: road construction and improvements; new and expanded physical facilities for the community; large-scale rehabilitation or replacement of existing facilities; purchase of equipment with a relatively long period of usefulness; engineering, design and architectural studies and services relative to the improvement and acquisition of land for a community facility.

Expenditures for renewal and replacement that extend the useful life of an asset beyond one year are included in the Capital Improvement Program. Examples include road resurfacing water main replacements and roof replacement. Expenditures for maintenance and repairs, and recurring expenditures for small capital items are included in the departmental operating budget.

B. Responsibility for Program Preparation and Implementation

The Capital Improvement Program, by virtue of its comprehensive character, involves all City operations. Departments, agencies, and the City Council must coordinate their actions to accomplish a successful program for improving the community. The recommended program must be a statement of relative community needs conditioned by the availability of resources to finance them.

Each year, the CIP is prepared from project requests submitted by the various departments of the City. Concurrent with the preparation of the project requests, information concerning the financial resources available to the City for capital projects is prepared by the City Manager and City Financial Director City Clerk.

C. Capital Projects Requirements and Costs

The key role in the initial stages of capital programming falls upon the operating departments and department heads, by virtue of their responsibility to identify capital requirements, initiate project requests, and formulate a program that states the justification for each project, as well as its relative importance in the department's program.

D. Capital Programming Resources

The City Manager provides information concerning the City's past, present, and future financial resources. The City Manager prepares and distributes the package and instructions used by departments submitting requests. As the program develops, the City Manager assists in the review and evaluation of the project submissions and guides the administration of the program through its function of budget control, identification of funding alternatives and setting of basic fiscal policies. The City Manager coordinates the evaluation process with the City Clerk City Financial Director.

The program recommended by the City Manager is used by the Council to develop the annual budget that becomes effective October 1st of each year. The first year of the Five-Year Capital Improvement Program is adopted by the Council as the capital budget, with the following five years projected as future requirements. The CIP will be an important tool for implementing the City's Comprehensive Plan. The Council will use the CIP to analyze the City's fiscal capability to finance and construct capital improvements.

E. Intra-Departmental Assignment

Establishing priorities for the various projects is essential to properly plan and recommend alternatives for financing current as well as future projects.

1. <u>Categories</u>

All services and their associated facilities are categorized as follows:

- * Basic or Core Services are those services that are most efficiently provided at the local level and are most closely linked to protecting the health and safety of citizens. Legally mandated services are also included in this category.
- * Existing Services are those services which the City has traditionally provided or that reflect a major capital investment requiring an ongoing expenditure of operating and maintenance funds; and
- * Quality of Life Services are those services provided for specialized groups that enhance the desirability of the City of Panama City Beach as a place to live.

Within each category, programs (operating expenditures) and projects (capital expenditures) are then ranked as: essential, necessary, or desirable.

2. Ranking

The following table demonstrates how priorities would be assigned by a department:

Basic Services	Existing <u>Services</u>	Quality of Life	
Essential (1)	Essential (2)	Essential (3)	
Necessary (4)	Necessary (5)	Necessary (6)	
Desirable (7)	Desirable (8)	Desirable (9)	

For example, a basic service "essential" project would be considered top priority and a quality of life "desirable" project would be considered last priority. By using this methodology to assign funding priorities, services that are not "capital-driven" are simultaneously prioritized. This process is critical to ensure that services provided through operating programs (staff or grants) are considered on an equal basis with services that require capital expenditures.

3. <u>Inter-Departmental Assignment</u>

Priorities must be assigned among the different types of facilities and departments.

a. Criteria

In the absence of legal constraints or mandates, priorities are assigned according to the following criteria in order of importance:

- 1. Correction of public hazards;
- 2. Elimination of existing deficiencies as described by the minimum levels of service;
- 3. Providing capacity for developments that have received priority determination when such developments are within the outside City Limits Service Area.
- 4. Maintenance of levels of service as growth occurs; and
- 5. Increase of existing levels of service to desired levels of service.

b. Other Considerations

Other considerations that may impact the assignment of priorities are:

- 1. Impact on City revenues and annual operating budget;
- 2. Degree of urgency;
- 3. Severity of the impact on the level of service associated with not going forward with the project;
- 4. Facilitation of Intergovernmental Coordination and coordinating with or advancing the purpose of projects provided by non-City entities.
- 5. Extent to which it coordinates with other programs; and
- 6. Extent to which an economic advantage is realized.

4. CAPITAL PROJECT TYPES, TIMING AND LOCATION

The capital projects contained in the Five-Year Capital Improvement Program have been classified according to the types listed in the Capital Improvements Schedule <a href="white-w

5. CAPITAL IMPROVEMENTS ANALYSIS

The City has made provisions for vast capital improvements in the near future. The water pipleline, a planned 4-MGD upgrade of the wastewater treatment plant, and completion of the new reuse system will improve and expand the services provided. Plans are in place for a future wastewater treatment plant, water main replacements, watermain extensions and lift station replacements

The Front Beach Road CRA enabled the widening and reconstruction of Churchwell Drive, several roadways and the current with plans in place for the widening and reconstruction of

Beckrich Road Alf Coleman Road, North Thomas Drive, Hill Road, Powell Adams Road, Clara Avenue, SR 79, and the remaining portions of Front Beach Road. Preliminary engineering and right-of-way acquisitions have commenced on all remaining connector roads and uncompleted segments of Front Beach Road. Improvements to Panama City Beach Parkway have coordinated with the FDOT and the development community.

The Stormwater Master Plan enabled the City to enact a city-wide stormwater assessment in order to pay for the needed improvements and on-going programs and maintenance.

The Hhousing industry construction has accelerated in the last few years, accompanied by a notable increase in prices which has created a shortage of has—supplied more dwellings than needed for the current market. This has led to a significant decrease in the cost of housing which has helped ease the pressure on the availability of affordable housing. However, upward pressure on prices will likely return having an adverse impact-on the affordable housing supply. The City will need to address affordable housing at this time in order to prevent a loss of the supply in the future.

Most of the improvements to the coastal management and conservation will be from the Front Beach Road CRA and the new 3,000 acre conservation area as part of the utility system improvements. Additional improvements will come about through the enforcement and control implemented by local, state and federal agencies. Improvements and expansions to existing recreation and open space facilities continue to adequately meet the demand for such projects. In addition to the normal budgeted improvements, the City may have additional expenditures to do further improvements to support the newly reconstructed City Pier.

In summary, the facilities needed to address future growth are in place or being addressed by the City with additional support by other governmental agencies. With the over abundance of housing, Iit is anticipated that the demand for additional housing will be met in the near term with subsequent needs being provided on demand by the private sector. However, actions are needed to ensure that there will be an adequate supply of affordable housing in the future to support the large service industry workforce of the area.

6. FORECASTS AND CONCLUSIONS

The City of Panama City Beach is one of a handful of communities in Florida which does not have an ad valorem tax and relies mainly on a 1% sales tax. This tax is highly vulnerable to economic changes, pandemics, changes is tourism and other factors. Because of this, the City generally estimates expenses and revenues one budget cycle at a time. The 2020-2021 budget is available on the City's website http://www.pcbgov.com/home/showdocument?id=15420.

A. Forecasts

The following tables show a conservative estimate of the forecasts of the revenues and expenditures for the City of Panama City Beach during the Five-Year Capital Improvement Plan.

1. Table 3 forecasts the anticipated revenue stream from the City of
Panama City Beach Non Advalorem, Front Beach Road CRA, and
Enterprise Fund revenues during the Five Year Capital Improvement Plan.

The Non-Advalorem Revenue Section of this table shows the City of Panama City Beach's current legally available non advalorem revenue sources. A conservative estimated annual increase is used for these revenue sources.

Forecasts for the Front Beach Road CRA is an educated guess of future tax increments based upon the recent ad valorem tax roll-backs and an estimate of future growth.

The Enterprise Fund Revenue Section of this table shows the City of Panama City Beach's current revenue sources derived from the City's operation of a water and sewer utility. The estimated annual increase in these revenue sources reflects moderate growth and a change in the rate structure to keep us with costs.

 Table 4 forecasts the projected expenses for General Government and Enterprise Fund Operations. We have used annual anticipated increases, reflecting conservative funding and increased productivity of the City's operations.

 TABLE 3
FORECAST OF REVENUE
 FURECASI OF REVENUE
———PANAMA CITY BEACH
I AINAMA CITT DEACH
 2000_2011
2007-2011

GENERAL FUND

	2009	<u> 2010</u>	2011
Taxes	<u> </u>		
Business tax receipts	\$6,900,000	\$7,700,000	\$8,900,000
Utility	\$3,000,000	\$3,250,000	\$3,500,000
Franchise Fees	\$1,800,000	\$2,000,000	\$2,200,000
Property Taxes, CRA	\$8,000,000	\$10,000,000	\$10,500,000
Licenses & Permits	\$400,000	\$450,000	\$500,000
Intergovernmental	\$1,400,000	\$1,400,000	\$1,400,000
Fines and Forfeitures	\$150,000	\$150,000	\$150,000
Miscellaneous Revenue	\$200,000	\$250,000	\$300,000
Grants	\$100,000	\$100,000	\$100,000
Rents	\$100,000	\$100,000	\$100,000

Interest	\$1,500,000	\$1,600,000	\$1,800,000
Contributions and donations	\$50,000	\$50,000	\$50,000
Municipal Services Impact Fees		\$1,000,000	<u>\$1,300,000</u>
TOTAL REVENUE:	\$24,400,000	\$28,050,000	\$30,800,000

WATER AND SEWER UTILITY FUND

	2009	2010	2011
	2007	2010	2011
Charges for Services	\$22,500,000	\$24,000,000	\$25,500,000
Impact Fees	\$5,000,000	\$5,200,000	\$5,500,000
Rent	\$100,000	\$100,000	\$100,000
Miscellaneous	\$200,000	\$200,000	\$200,000
			
TOTAL REVENUE	\$27,800,000 -	\$29,500,000	\$31,300,000
	. , , , , , , , , , , , , , , , , , , ,	. , ,	. ,,

Source: Forecasts made by the Building and Planning Department based upon data from the Annual Financial Statements.

TABLE 4 FORECAST OF EXPENSES PANAMA CITY BEACH 2009-2011

EXPENSES	2009	2010	2011
GENERAL FUND			
General Government	\$3,000,000	\$3,000,000	\$3,000,000
Public Safety	\$7,100,000	\$7,500,000	
Highways & Streets	\$2,600,000	\$2,900,000	\$3,200,000
Culture & Recreation	\$2,000,000	\$2,200,000	\$2,300,000
Debt Service	\$300,000	\$300,000	-\$300,000
- Principal	\$300,000	\$300,000	\$300,000
Interest and fiscal charges	\$1,500,000	\$1,500,000	\$1,500,000-
Other debt service costs	\$3,000	\$3,000	\$3,000
Capital Outlay	, , , , , , ,	, , , , , , , ,	40,000

- 1

- General Government	\$10,000	\$10,000	\$10,000
	Ψ10,000	Ψ10,000	•
- Public-Safety	\$990,000	\$1,100,000 —	\$1,200,000
Highways and Streets	\$15,000,000	\$15,000,000	\$15,000,000
Thenways and offeets	\$15,000,000	\$13,000,000	\$15,000,000
—Culture and Recreation	\$500,000 \$	\$500,000	\$500,000
TOTAL EVDENCES	\$35 300 000	\$34,300,000	\$35,200,000
TUTAL BARBINGES	₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩₩	~~\$34,300,000	

WATER AND WASTEWATER

ODED /			
OLDIG	TILIO	LIZZI	

		<u> </u>	
EXPENSES	\$15,900,000	\$16,400,000	\$17,000,000
TOTAL OPERATING			
Other Operating	\$11,770,000	\$12,140,000	\$12,580,000
Personal Services	\$4,130,000	\$4,260,000	\$4,420,000

NONOPERATING

EXPENSES

Grant Revenue	\$1,400,000	\$1,500,000	
	\$2,300,000	\$2,500,000	\$2,700,000
Interest Revenue	\$2,300,000	\$2,300,000	-\$2,700,000
Interest Expense	+(\$2,400,000)	(\$2,400,000)	(\$2,400,000)
•	(\$1.300,000)	(\$1,600,000)	(\$2,900,000) (\$2,000,000)
TOTAL NONOPERATING	(\$1,300;000)	(\$1,600,000)	(\$2,000,000)
EXPENSES			

Source: Forecasts made based upon actual data from the Annual Financial Report prepared for the City by its accounting firm.

B. Conclusions

Using the results of the forecasts made in Tables 3 and 4, a comparison and analysis is shown in Table 5.

TABLE 5

REVENUE AND EXPENSE ANALYSIS

GENERAL FUND, WATER AND SEWER UTILITY FUNDS
PANAMA CITY BEACH
2000-2002

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Capital Improvements Element Panama City Beach Growth Plan (October, 2009)

EXCESS (DEFICIENCY)	2009	2010	2011
GENERAL FUND	(\$10,900,000)	(\$6,250,000)	(\$4,400,000)
WATER AND SEWER UTILITY FUND	\$13,200,000	\$14,700,000	\$15,800,000

Source: Forecasts made based upon actual data from the Annual Financial Report prepared for the City by its accounting firm.

GOALS, OBJECTIVES AND POLICIES

GOAL: To utilize a Capital Improvements program to coordinate the timing and to prioritize the delivery of public facilities; and other capital projects that supports growth management and which encourages efficient utilization of its public facilities and financial resources.

OBJECTIVE 1: Priorities for Capital Improvements - The City of Panama City Beach shall identify and fund services and capital improvements required by this Plan.

<u>POLICY 1.1</u>: In the absence of legal constraints on the use of revenues, projects and programs shall be funded in order to:

- A. Correct public hazards;
- B. Eliminate existing deficiencies as described by the minimum levels of service:
- C. Provide capacity for developments that have received a determination as a Committed Development when such developments are within the City limits.
- D. Maintain levels of service as new growth occurs; and
- E. Increase existing levels of service to desired levels of service.

<u>POLICY 1.2</u>: The City shall not utilize public funds for infrastructure expansion or improvements in coastal high-hazard areas unless such funds are necessary to:

A. Provide services to existing development;

- B. Provide adequate evacuation in the event of an emergency;
- C. Provide for needs of water-dependent uses.

POLICY 1.3: When a certificate of concurrency has been issued that relied on a project in the City's Capital Improvement Program, that project shall not be deleted from the Capital Improvement Program unless the City determines that the level of service for that facility type can be maintained without the project.

- OBJECTIVE 2: Public Buildings-The City of Panama City Beach shall provide public facilities throughout the City and shall provide for the efficient and cost-effective management and planning of all public buildings.
- <u>POLICY 2.1</u>: The City shall provide sufficient usable public building space to accommodate the provision of services by the City Commission and the constitutional officers. Any legally available non-ad valorem revenue source of the City may be used as a funding source to provide such public building space, dependent upon the type of service provided by such space.
- <u>POLICY 2.2</u>: Public facilities shall be constructed in accordance with the space requirements determined by the functions of the end users, based upon existing levels of service.
- <u>POLICY 2.3</u>: The City of Panama City Beach shall effect energy management and control systems in public buildings which:
 - A. Comply with Federal, State, County and City codes; and
 - B. Utilize natural resources in a cost-effective manner.
- <u>POLICY 2.4</u>: Financial resources for the implementation of planned preventive maintenance and capital replacement programs shall be provided annually to maintain public facilities at cost-effective operational levels.
- <u>POLICY 2.5</u>: The City of Panama City Beach shall implement programs for the evaluation, maintenance and correction of environmental issues associated with buildings.
- <u>POLICY 2.6</u>: The planning of public buildings shall include the coordination and participation of the end users including constitutional officers, agencies and departments.
- <u>POLICY 2.7</u>: The City of Panama City Beach shall, through the use of its property inventory, evaluate all existing facilities and properties for suitability, prior to purchasing or constructing new properties.

OBJECTIVE 3: Service Area: The City shall, through the identification of the service area shown on the Service Area Map, allocate financial resources according to a schedule of capital improvements that maintain the adopted levels of service identified for that service area.

<u>POLICY 3.1</u>: The level of service standard shall be maintained in the service area identified in the Service Area Map 7-A.

OBJECTIVE 4: Intergovernmental Coordination - The City shall coordinate its Capital Improvements program with all governmental entities that provide facilities within the City's jurisdiction.

POLICY 4.1: The City shall work with all governmental entities that provide public facilities within the City's jurisdiction to ensure that facilities and services are provided concurrent with impacts of development.

<u>POLICY 4.2</u> The City shall coordinate with all governmental entities providing services and facilities in the unincorporated area to ensure that location and timing criteria are followed.

OBJECTIVE 5: Fiscal Policies - The City of Panama City Beach shall establish the following fiscal policies regarding budgeting revenues, and expenditures to ensure that the needs of the City are met for construction of capital facilities to meet existing deficiencies, accommodate future growth, and replace obsolete or work-out facilities; to ensure that future development will bear its proportionate share of the cost of facility improvements necessitated by the development, in order to maintain adopted level of service; to demonstrate compliance with applicable Florida Statutes.

POLICY 5.1: Budget and Financial Reporting Policies

- A. The City's financial reports shall be produced in accordance with generally accepted accounting principles.
- B. The City's budget shall be adopted and administered in accordance with 129.01 and 200.065 Fla. Stat.

POLICY 5.2: Revenue Policies

A. The City shall develop and expand when necessary, any legally available non-advalorem revenue sources sufficient enough to fund the adopted maximum levels of service.

- B. Cost recovery fees (user charges), where appropriate, shall be reviewed to offset the cost of providing specific services.
- C. Potential fee rates and policies applicable to each service or activity shall be based upon:
 - 1. The related cost of the service provided;
 - 2. The approved cost recovery rate for the service or activity;
 - 3. The impact of inflation and exceptional changes in significant cost components in the provision of services; and
 - 4. Equity of comparable fees.
- D. The City Clerk Financial Director shall prepare and incorporate a consolidated summary of revenue sources into the City's budget document.

POLICY 5.3: Debt Policies

- A. The City of Panama City Beach shall use long-term debt financing only for capital improvements that provide long-term benefits to the community.
- B. The City shall ensure that long-term debt is soundly financed by:
 - 1. Conservatively projecting the revenue sources that will be utilized to pay the debt; and
 - 2. Financing the improvement over a period not greater than the useful life of the improvement.
- C. The City will regularly analyze total indebtedness, including underlying and overlapping debt, as part of its analysis of financial condition.
- D. Overall net debt shall be maintained at a level commensurate with the available revenues, user fees, and grants to retire said debt.

POLICY 5.4: Capital Improvement Policies

- A. The Plan shall identify the capital needs of the community and indicate how these needs will be funded. The City's Capital Improvement Program shall be developed based on the elements of the Plan.
- B. The City shall develop a Five-Year Capital Improvement Program as a part of the annual budget process, and will make all capital improvements in accordance with the adopted Annual City Budget.
- C. By October 1, 1992, Tthe City will continue the develop and update annually a long range forecasting system which will include projections of revenues, expenditures and future costs and financing of capital improvements.
- D. The City will identify the cash flow needs of all new projects and determine which financing method best meets the cash flow needs of each project.
- E. The costs of operating and maintaining all proposed projects will be identified and incorporated into the five-year financial projection for operations.

POLICY 5.5: Capital Facility Policy

A. The City shall continue to develop and implement a program for identifying, scheduling and budgeting the renewal and replacement requirements of capital facilities.

<u>POLICY 5.6</u>: Financing Public Facilities Necessitated by New Development.

- A. The City of Panama City Beach shall require new development activity to pay fair share fees for new capital facilities or expansion of existing facilities. Fees shall not exceed a pro rata share of the reasonably anticipated costs of such improvements.
- B. Connection charges may be assessed for any new water and wastewater connections within the City of Panama City Beach Service Area.

- C. Waste Impact Fees or Assessments may be assessed to residential and non-residential development.
- D. Service impact fees may be assessed to residential and nonresidential development, pursuant to City Impact Fee Ordinances.

OBJECTIVE 6: The Capital Improvement element and the minimum levels of service obtained therein shall be monitored and updated.

POLICY 6.1: The City, as part of the Comprehensive Plan and the CIE, shall annually adopt a Five-Year Capital Improvement Program that identifies the capital needs of the community and supports the adopted minimum levels of service.

POLICY 6.2: The CIE shall be updated annually through the Five-Year Capital Improvement Program and adopted as part of the annual budget process, as long as the Five-Year CIP supports and furthers the minimum levels of service contained in the Plan.

<u>POLICY 6.3</u>: The City Manager or his designee shall maintain and provide the City Council with an assessment report on the current availability City-provided services and facilities at adopted level of service standards.

OBJECTIVE 7: Implement School Concurrency. Coordinate with the School Board the approval of residential subdivisions, site plans or their functional equivalent to correct existing deficiencies and assure adequate future school capacity consistent with the adopted level of service standards for public school concurrency.

<u>POLICY 7.1:</u> Consistent with the Interlocal Agreement, the School Board and City agree to the following standards for school concurrency in Bay County:

TYPE OF SCHOOL	LEVEL OF SERVICE
Elementary	100% of permanent FISH capacity
Middle	100% of permanent FISH capacity
High	100% of permanent FISH capacity

POLICY 7.2: The City shall ensure that future development pays the proportionate share of the costs of capital facility capacity needed to accommodate new development and to assist in maintaining adopted level of service standards, via legally available and appropriate fee methods in development conditions.

<u>POLICY 7.3:</u> The City hereby incorporates by reference the most current Bay District Schools' Five Year District Facilities Work Program that includes school capacity

sufficient to meet anticipated student demands projected by the County and municipalities, in consultation with the School Board's projections of student enrollment, based on the adopted level of service standards for public schools. Level of Service standards shall be applied district wide to all schools of the same type. As provided in the Interlocal Agreement for Public School Facility Planning and Concurrency, incorporation of the School Board's Facilities Work Plan does not obligate the City to fund the improvements included in said Facilities Work Plan. The City, in coordination with the School Board, shall annually update the Capital Improvements Element by adopting by reference the School Board's financially feasible Work Program, to ensure maintenance of a financially feasible capital improvements program and to ensure level of service standards will continue to be achieved and maintained during the five-year planning period.

POLICY 7.4: The 5-year schedule of improvements ensures the level of service standards for public school are achieved and maintained within the period covered by the 5-year schedule. After the first 5-year schedule of capital improvements, annual updates to the schedule shall ensure levels of service standards are achieved and maintained within each year of subsequent 5-year schedule of capital improvements.

POLICY 7.5: The City will update its Capital Improvements schedule on an annual basis by December 1st, to incorporate the upcoming five years of the School Board's Capital Improvement Program. As provided in the Interlocal Agreement for Public School Facility Planning and Concurrency, incorporation of the School Board's 5-Year Capital Improvements Program does not obligate the City to fund the improvements included therein. The City and the Bay County School Board will coordinate during updates or amendments to the City's comprehensive Plan and updates or amendments for long-range plans for School Board facilities.

POLICY 7.6: The City shall ensure maintenance of the financially feasible capital improvements program and to ensure level of service standards will continue to be achieved and maintained within each year of the subsequent 5-year schedule of capital improvements.

<u>POLICY 7.7:</u> The City's strategy, in coordination with the School Board, for correcting existing deficiencies and addressing future needs includes:

- A. Implementation of a financially feasible 5-year schedule of capital improvements to ensure level of service standards are achieved and maintained.
- B. Identification of adequate sites for funded and planned schools; and
- C. The establishment of a Proportionate Fair Share ordinance in order to generate additional revenue to help fund school improvements.

ITEM NO. 10 CODE ENFORCEMENT UPDATE



CODE ENFORCEMENT

September 2020

(August 26- September 25, 2020)



September Violation Status

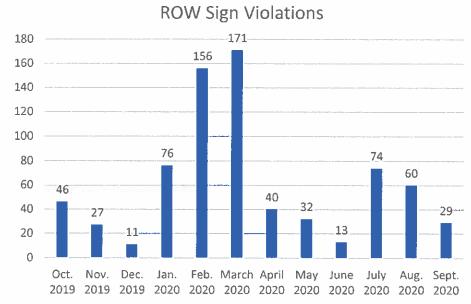
Code	Description	Closed	Open	Total
7-9	Animals Prohibited on Beach	6		6
7-12 (A)(C)	Double Red Flag	64		64
7-22 (A)(B)	Beach Safety Signage Required	6	29	35
8-7	Building Maintenance Standards		1	1
12-4	Garbage & Trash: Prohibited Practices	1	1	2
12-6	Litter		1	1
12-7	Requirement to Keep Property Free of Litter	1	1	2
12-8	Residential Collection Service Required	2	2	4
14-28	Failure to Report BTR 1%	6	3	9
15-18, 15-17(3)	Abandoned Material: Detrimental Conditions	1	2	3
15-18, 15-17(6)	Grass/ Weeds Overgrowth	25	28	53
22-47	Abandoned Vehicles	5		5
2.03.02, LDC	Unpermitted Use of Trailer and Mobile Homes/ Unpermitted Use of Land		1	1
3.05.07, LDC	Obstruction of Drainageways		2	2
4.02.02 (D1), LDC	Unpermitted Height or Placement of Structure in Setback		1	1
4.02.04, LDC	Failure to Maintain Performance Standards Within Zoning District		2	2
5.07.04, LDC	Prohibited Signs	(9) (9) (4)	1	1
10.01.02, LDC	Use of Land Without Development Order/ Building Permit		1	1
	Totals	117	76	193



Violation Summary

In September 2020, the Code Enforcement Division continued its efforts to maintain and improve the quality of life throughout the residential and business community. Over the course of the month, the Division issued 193 violations.





Fees Collected: Citations & Liens

Citation Date	Violation	Citation/ Lien Amount	Amount Paid	Officer	Budget Fund
8/27/2020	Double Red Flag	\$500.00	\$500.00	. JM	GF- DRF
8/30/2020	Double Red Flag	\$500.00	\$500.00	FD- CW	GF- DRF
7/17/2020	Failure to Pay BTR 1%	\$200.00	\$200.00	JM	CRA
8/30/2020	Double Red Flag	\$500.00	\$250.00	FD- CW	GF- DRF
8/28/2020	Double Red Flag	\$500.00	\$250.00	FD- CW	GF- DRF
8/29/2020	Double Red Flag	\$500.00	**\$50.00	JT	GF- DRF
8/25/2020	Double Red Flag	\$500.00	\$250.00	JM	GF- DRF
8/25/2020	Double Red Flag	\$500.00	\$250.00	JM	GF- DRF
8/30/2020	Double Red Flag	\$500.00	\$250.00	JT	GF- DRF
8/30/2020	Double Red Flag	\$500.00	\$250.00	JT	GF- DRF
8/30/2020	Double Red Flag	\$500.00	\$250.00	JT	GF- DRF
8/26/2020	Double Red Flag	\$500.00	\$250.00	JT	GF- DRF
8/28/2020	Double Red Flag	\$500.00	\$250.00	FD- CW	GF- DRF
8/29/2020	Double Red Flag	\$500.00	\$250.00	FD- CW	GF- DRF
8/26/2020	Double Red Flag	\$500.00	\$250.00	FD- W	GF- DRF
8/31/2020	Double Red Flag	\$500.00	\$250.00	JM	GF- DRF
12/2/2019	Unsanitary Pool (Lien)	\$250.00	\$258.85	JM	CRA
5/27/2020	Odor Drifting Beyond Property Line (Lien)	\$250.00	\$256.74	LS	CRA
8/27/2020	Double Red Flag	\$500.00	\$250.00	JT	GF- DRF

(Includes fees collected for all citations and liens August 26- September 25, 2020.)

^{*} Mitigated

Fees Collected: Citations & Liens

CORIDA					
Citation Date	Violation	Citation/ Lien Amount	Amount Paid	Officer	Budget Fund
9/8/2020	Grass/ Weeds Overgrowth	\$100.00	\$100.00	JM	GF
9/8/2020	Fence Screening Required	\$100.00	\$100.00	JM	GF
8/25/2020	Double Red Flag	\$500.00	\$250.00	JT	GF- DRF
8/30/2020	Double Red Flag	\$500.00	\$250.00	FD- CW	GF- DRF
7/2/2020	Litter	\$250.00	\$250.00	LS	GF
8/14/2020	Failure to Pay BTR 1%	\$200.00	\$200.00	JM	CRA
8/14/2020	Failure to Pay BTR 1%	\$200.00	\$200.00	JM	CRA
8/31/2020	Double Red Flag	\$500.00	\$250.00	JT	GF- DRF
8/18/2020	Grass/ Weeds Overgrowth	\$100.00	*\$10.00	JT	GF
8/27/2020	Double Red Flag	\$500.00	\$250.00	JM	GF- DRF
8/28/2020	Double Red Flag	\$500.00	\$250.00	JT	GF- DRF
8/26/2020	Double Red Flag	\$500.00	\$250.00	JT	GF- DRF
8/28/2020	Double Red Flag	\$500.00	\$250.00	FD- CV	GF- DRF
8/25/2020	Double Red Flag	\$500.00	\$500.00	JT	GF- DRF
7/23/2020	Double Red Flag	\$500.00	**\$10.00	LS	GF- DRF
8/31/2020	Double Red Flag	\$500.00	**\$180.00	JT	GF- DRF
7/23/2020	Double Red Flag	\$500.00	\$250.00	LS	GF- DRF
6/30/2020	Grass/ Weeds Overgrowth	\$100.00	\$100.00	JM	CRA
7/24/2020	Double Red Flag	\$500.00	**\$50.00	JT	GF- DRF
	Totals	\$15,750.00	\$8,715.59		

(Includes fees collected for all citations and liens August 26- September 25, 2020.)

^{*} Mitigated

^{**} Partial Payment